



State of Nebraska

FY2025-26

AND

FY2026-27

Biennial Budget

**As Enacted in the
109th Legislature
First Session**

August 2025

Table of Contents

A. Summary	2
B. General Fund Financial Status	6
1. Chronology of the Financial Status since Sine Die.....	9
C. Cash Reserve Fund Status	10
1. Excess of Certified Forecasts	11
2. Cash Reserve Fund - Historical Balances, Revenues, Transfers.....	12
D. General Fund Revenues	13
1. Revenue Forecasts.....	13
2. 2025 Revenue Legislation.....	18
3. General Fund Transfers-Out	26
4. General Fund Transfers-In	30
5. General Fund Credit of Investment Earnings	32
E. General Fund Appropriations	33
1. General Fund Agency Operations.....	36
2. General Fund State Aid to Local Governments	41
3. General Fund State Aid to Individuals	44
4. General Fund Appropriations by Agency.....	48
5. General Fund Appropriations by Aid Program	51
6. Historical General Fund Appropriations.....	53
F. Cash Fund Appropriations.....	57
1. Cash Fund Agency Operations.....	59
2. Cash Fund State Aid to Local Governments	62
3. Cash Fund State Aid to Individuals	66
4. Cash Fund Appropriations by Agency.....	72
5. Cash Fund Appropriations by Aid Program	76
G. Federal Fund Appropriations.....	79
H. Revolving Fund Appropriations	80
I. Appropriations All Funds.....	82
1. Appropriations by Agency – All Funds.....	87
2. Historical Appropriations – All Funds	101
J. Capital Construction.....	103
K. Deficit Adjustments FY2024-25	109
L. Appropriations Process and Definition of Terms	111

SUMMARY

GENERAL FUND FINANCIAL STATUS

At Sine Die of the 2024 Special Session, the projected financial status for the FY2025-26/FY2026-27 biennium was \$56.9 million above the minimum reserve. At that point, FY2025-26/FY2026-27 were the “out years” in the five-year financial status, and there was no projection for the FY2027-28/FY2028-29 biennium.

The financial status deteriorated significantly in November 2024 when the Tax Rate Review Committee met. The variance from the minimum reserve went from a positive \$56.9 million to a shortfall of \$432.6 million. This was about \$489.6 million lower than what was shown on the financial status for the FY2025-26/FY2026-27 biennium on the Sine Die 2024 Special Session status. The change was due mostly to a revision of the FY2024-25 revenue forecast official revenue forecasts being set for FY2025-26 and FY2026-27 at the October 2024 Nebraska Economic Forecast Advisory Board (NEFAB) meeting, as well as updated appropriations estimates based on agency budget requests.

In March, the General Fund financial status showed an amount of \$289.134 million below the minimum reserve. This status accounted for the changes in the Appropriations Committee Preliminary Budget as well as the changes to revenue forecasts at the February 2025 NEFAB meeting.

The Appropriations Committee Budget recommendation, contained in the Committee amendments to the budget bills, showed a budget shortfall remaining of \$124.792 million, an improvement of \$164.3 million from the March 6 status. This was due to additional General Fund appropriations changes and increases in revenues from transfers in and investment earnings. The committee recommendation was finalized prior to the April NEFAB meeting.

On April 25, the NEFAB met to revise the revenue forecasts, and each year’s forecast was revised downward. The General Fund financial status published following the changes reflected a shortfall of \$395.4 million for the FY2025-26/FY2026-27 biennium, and \$698.5 million below the minimum reserve for the FY2027-28/FY2028-29 biennium. Additional changes to the budget bills during floor debate increased revenues to the General Fund from various cash funds as well as reduced General Fund appropriations. In addition, LB 650, which increases revenue to the General Fund through changes to various tax credits, and LB 645, which changes provisions related to school retirement contributions that result in General Fund savings, were passed by the Legislature. The General Fund financial status, incorporating the amendments to the budget bills, LB 650, and LB 645, showed a surplus of \$2.7 million above the minimum reserve for the FY2025-26/FY2026-27 biennium, and \$113.2 million below the minimum reserve for the FY2027-28/FY2028-29 biennium.

Following the passage of several additional bills, the Sine Die General Fund financial status, published in June of 2025, reflected \$4.1 million above the minimum reserve in the FY2025-26/FY2026-27 biennium, and \$129.1 million below the minimum reserve for the FY2027-28/FY2028-29 biennium. The General Fund financial status published for the July Tax Rate Review Committee, which incorporated FY2024-25 actual revenues and expenditures, reflects \$95.4 million below the minimum reserve in the FY2025-26/FY2026-27 biennium, and \$218.1 million below the minimum reserve for the FY2027-28/FY2028-29 biennium.

For the FY2025-26/FY2026-27 biennium, this is a reduction of \$99.5 million from the previously published status. For the FY2027-28/FY2028-29 biennium, this is a reduction of \$89.0 million from the previously published status.

GENERAL FUND REVENUES

The FY2024-25 forecast was adjusted up to \$6.476 billion following the 2024 Special Session. At the October 2024 meeting, the NEFAB revised the forecast down to \$6.335 billion. The NEFAB also set the first forecast for FY2025-26 and FY2026-27 at \$6.95 billion and \$6.965 billion, respectively.

At the February 2025 meeting, the NEFAB revised the FY2024-25 forecast up by \$100 million to \$6.435 billion. The NEFAB revised the forecast for FY2025-26 and FY2026-27 up to \$6.955 billion and \$7.025 billion, respectively. Revenue growth (adjusted for rate and base changes) implied by the current forecast is 2.6% in FY2025-26 and 5.6% in FY2026-27, for a two-year average annual growth of 4.1%.

At the April meeting, the NEFAB revised the forecast for FY2024-25 down to \$6.245 billion; and forecast for FY2025-26 down to \$6.865 billion; and the forecast for FY2026-27 down to \$6.925 billion. The total reduction in funds available over the three-year period was \$380 million, \$100 million of which had been estimated to be transferred to the Cash Reserve Fund. As a result, the projected balance of the Cash Reserve Fund declined by \$100 million, and General Funds available declined by \$280 million. Revenue growth (adjusted for rate and base changes) implied by these current forecasts is 2.5% in FY2024-25, 3.9% in FY2025-26, and 5.5% in FY2026-27, for a two-year average for the upcoming biennium of 4.7%.

The FY2024-25 April forecast of the Nebraska Economic Forecasting Advisory Board, adjusted for 2025 legislation, is \$6,255,575,000 (\$6.245 billion April NEFAB plus \$10.575 million in General Fund transfers in authorized in the budget and enacted after the April forecast). Actual net receipts for FY2024-25 are \$6,159,041,662, which is \$96,533,338 below the forecasted amount (adjusted for legislation).

Utilizing the historical average methodology, revenues for FY2027-28 and FY2028-29 reflect 6.3% two-year average annual rate and base adjusted revenue growth. Revenue estimates are \$7.304 billion in FY2027-28 and \$7.730 billion in FY2028-29, adjusted for 2025 legislation.

GENERAL FUND SPENDING GROWTH

Budget growth is 1.3% in FY2025-26 and 0.7% in FY2026-27, for a two-year average of 1.0%.

<u>PERCENT CHANGE (w/o deficits)</u>	FY2025-26	FY2026-27
Agency Operations	-0.3%	1.3%
State Aid to Ind/Other	2.3%	0.6%
State Aid to Local Govt	2.4%	-0.1%
Construction	1.2%	-1.2%
Total GF Percent Change	1.3%	0.7%

Estimated growth in General Fund appropriations in the following biennium, FY2027-28 and FY2028-29, is 2.1%. This estimation is calculated based on historical average growth in appropriations by area and type and as approved by the Revenue and Appropriations Committees in April 2025, as well as any additional increase due to 2025 legislation.

CASH RESERVE FUND

The Cash Reserve Fund (CRF) unobligated balance is projected at \$877.2 million at the end of FY2024-25. A transfer of \$10 million in FY2025-26 was approved in LB 3 (2024 Special Session). The enacted budget utilizes an additional \$45.897 million in FY2025-26, approving a transfer to the Nebraska Capital Construction Fund for approved new construction projects and the reaffirmation for the final phase of the State Capitol HVAC project. Additionally, a transfer of \$152 million to the General Fund in FY2026-27 is included in the enacted

budget via amendment to LB 264 and LB 265 to supplement the General Fund. An unobligated balance of \$669 million remains at the end of FY2026-27 after these transfers are taken into account.

LEGISLATION ENACTED

Other than the bills containing the mainline budget (LB 260, LB 261, LB 262, LB 263, and LB 264), 35 bills were referred to the Appropriations Committee. The following bills are incorporated into the mainline budget bills.

Bill	Introducer	One-Liner	Agency	Prog	Fund Type	FY2025-26	FY2026-27
In Appropriations Committee Amendment							
55	Dorn	Medicaid rates for mental health providers	25	348	Cash, Fed	3,934,426	0
57	Dorn	To DHHS for medicaid assisted-living facilities	25	348	Cash, Fed	3,225,754	0
173	Prokop	To community colleges for dual enrollment	83	151	Gen	5,000,000	5,000,000
451	Prokop	Transfer funds from Unclaimed Property Trust	12, 65				
452	Prokop	To DHHS for court appointed special advocate aid	25	514	Fed/TANF	500,000	500,000
505	Prokop	To DHHS for food assistance	25	347	Fed/TANF	10,000,000	0
580	Cavanaugh	To DEE for lead service line replacement	84	513	Cash		
581	Cavanaugh	To DHHS for behavioral health services for youth in a facility with childhood development center	25	38	Cash	500,000	0
621	Dover	To DHHS for community health centers	25	502	Cash	0	500,000
627	Dover	To University for nursing residential facility	51	Const	Gen	250,000	
Amended into Budget during Floor Debate							
348	Prokop	To DHHS for domestic violence services	25	354	Cash	3,000,000	3,000,000
284	Guerreca	To DHHS for grant to Special Olympics	25	514	Cash	300,000	300,000
TOTAL - ALL FUNDS						26,710,180	9,300,000

In addition to the budget bills listed above, additional legislation that affected the General Fund was enacted. Revenue legislation resulted in a net gain to the General Fund, and appropriations legislation resulted in a net reduction to the General Fund. The total net gain to the General Fund is as follows:

<u>Total Enacted - General Fund Impact</u>	<u>FY2025-26</u>	<u>FY2026-27</u>	<u>FY2027-28</u>	<u>FY2028-29</u>
Revenue (Gain to GF)	13,074,000	45,057,000	46,364,045	38,087,705
Appropriations (Reduction to GF)	(1,484,834)	(2,455,628)	(3,447,884)	(6,885,023)
Annual Total	11,589,166	42,601,372	42,916,161	31,202,682
2 yr and 4 yr total		54,190,538		128,309,381

The following table shows this total impact to the General Fund by bill. Note: the appropriations shown are an increase in appropriated General Funds, which has the effect of reducing General Funds available on the financial status.

Table 1 Legislation Enacted – General Fund Impact Only

Revenue Bills (General Fund only)	FY2025-26	FY2026-27	FY2027-28	FY2028-29
LB 208 Change sales tax collections fees, confidentiality	479,000	741,000	763,000	786,000
LB 478 Change NE Liquor Control Act	10,000	10,000	10,000	10,000
LB 650 Comm Dev Assistance Act and change tax provisions	11,817,000	39,476,000	46,752,045	43,571,705
LB 177 Amend Mechanical Amusement Device Tax Act	175,000	(175,000)	180,000	(180,000)
LB 391 Give to Enable Support Act	0	(46,000)	(53,000)	(67,000)
LB 647 Change tax provisions	(499,000)	(1,201,000)	(1,984,000)	(2,893,000)
LB 265 Change workforce development provisions	0	5,000,000	0	0
LB 707 Change Good Life District provisions	1,092,000	1,252,000	696,000	860,000
LB 649 Adopt the Defense Efforts Workforce Act	0	0	0	(4,000,000)
Revenue Bills-Passed	13,074,000	45,057,000	46,364,045	38,087,705
Appropriations Bills (General Fund only)	FY2025-26	FY2026-27	FY2027-28	FY2028-29
LB 50 Change nameplate capacity tax	indeterminate	indeterminate	indeterminate	indeterminate
LB 77 Adopt Ensuring Transparency in Prior Authorizations Act	0	0	0	1,100,000
LB 177 Amend Mechanical Amusement Device Tax Act	233,030	0	0	0
LB 275 Require DHHS to screen state wards for social security	0	958,512	958,512	1,039,271
LB 293 Change Professional Employer Org Registration Act	266,358	272,186	272,186	272,186
LB 298 Create the Legislative Oversight Division	0	0	210,609	210,609
LB 376 Change DHHS reporting requirements and services	0	0	0	1,686,532
LB 391 Give to Enable Support Act	98,687	0	0	0
LB 513 Change Judges' Salaries	517,262	1,036,130	1,036,130	1,036,130
LB 608 Change First Responder Recruitment & Retention Act	0	0	781,647	1,351,495
LB 613 Change local option sales tax provisions	90,200	88,000	88,000	88,000
LB 644 Adopt the Foreign Adversary and Terrorist Agent Reg Act	50,000	50,000	50,000	50,000
LB 707 Change Good Life District provisions	164,210	50,800	50,800	50,800
LB 647 Change tax provisions	65,087	0	0	0
Appropriations Bills-Passed	1,484,834	2,455,628	3,447,884	6,885,023

GENERAL FUND FINANCIAL STATUS

End of 2025 Session June 2, 2025

	Current Year FY2024-25	Upcoming Biennium FY2025-26 FY2026-27		Est for Following Biennium FY2027-28 FY2028-29	
1 BEGINNING BALANCE					
2 Beginning Cash Balance	1,843,296,751	532,567,906	432,406,020	333,504,515	149,915,347
3 Cash Reserve transfers-automatic	(38,746,104)	(10,575,000)	0	0	0
4 Carryover obligations from FY25	(360,102,643)	36,000,000	0	0	0
5 Allocation for potential deficits	0	0	(5,000,000)	0	(5,000,000)
6 Unobligated Beginning Balance	1,444,448,004	557,992,906	427,406,020	333,504,515	144,915,347
7 REVENUES & TRANSFERS					
8 Net Receipts	6,245,000,000	6,865,000,000	6,925,000,000	7,238,740,000	7,673,308,000
9 General Fund transfers-out (Enacted 2025)	(1,694,747,425)	(1,710,873,849)	(1,772,173,291)	(1,850,262,706)	(1,911,925,341)
10 General Fund transfers-in (current law)	in forecast	in forecast	in forecast	in estimate	in estimate
10a General Fund transfers-in (Enacted 2025)	10,575,000	161,064,957	54,465,957	0	0
11 Cash Reserve transfers (current law)	4,000,000	0	0	0	0
11a Cash Reserve transfers (Enacted 2025)	0	0	152,000,000	0	0
12 Inv. Earnings from cash funds (Enacted 2025)	0	30,700,000	27,600,000	19,000,000	19,000,000
15 2025 Revenue Bills	0	13,074,000	40,057,000	46,364,045	38,087,705
12 General Fund Net Revenues	4,564,827,575	5,358,965,108	5,426,949,666	5,453,841,339	5,818,470,364
13 APPROPRIATIONS					
14 Expenditures / Appropriations	5,413,727,981	5,413,727,981	5,413,727,981	5,413,727,981	5,413,727,981
15 Mainline Budget (Enacted 2025)	60,956,500	69,339,179	104,667,562	107,979,879	107,979,879
16 Projected budget increase, following biennium	0	0	0	112,274,763	225,859,713
17 State Claims (LB 534)	2,023,193	0	0	0	0
17 2025 Session A bills	0	1,484,834	2,455,628	3,447,884	6,885,023
17 General Fund Appropriations	5,476,707,674	5,484,551,994	5,520,851,171	5,637,430,507	5,754,452,596
18 ENDING BALANCE					
19 \$ Ending balance (per Financial Status)	532,567,906	432,406,020	333,504,515	149,915,347	208,933,116
20 \$ Ending balance (at Min. Reserve 3.0%)			329,356,534		338,033,482
21 Excess (shortfall) from Minimum Reserve			4,147,981		(129,100,367)
22 Biennial Reserve (%)			3.0%		1.8%
General Fund Appropriations					
23 Annual % Change - Appropriations (w/o deficits)	1.2%	1.3%	0.7%	2.1%	2.1%
24 Two Year Average	2.7%	--	1.0%	--	2.1%
General Fund Revenues					
25 Est. Revenue Growth (rate/base adjusted)	2.5%	3.9%	5.5%	6.3%	6.3%
26 Two Year Average	3.6%	--	4.7%	--	6.3%
27 Five Year Average	8.4%	--	3.7%	--	4.9%
28 Unadjusted % change over prior year	-12.7%	9.9%	0.9%	4.5%	6.0%
29 On-Going Revenues vs Appropriations	(854,923,598)	(125,586,885)	(245,901,505)	(180,276,847)	67,330,093

GENERAL FUND FINANCIAL STATUS

Tax Rate Review Committee July 24, 2025

	Actual FY2024-25	Upcoming Biennium FY2025-26 FY2026-27		Est for Following Biennium FY2027-28 FY2028-29	
1 BEGINNING BALANCE					
2 Beginning Cash Balance	1,843,296,751	792,515,104	340,783,246	241,881,731	58,292,554
3 Cash Reserve transfers-automatic	(38,746,104)	0	0	0	0
4 Carryover obligations from FY25	0	(362,145,022)	0	0	0
4a Lapse FY25 carryover obligations	0	36,000,000	0	0	0
5 Allocation for potential deficits	0	0	(5,000,000)	0	(5,000,000)
6 Unobligated Beginning Balance	1,804,550,647	466,370,082	335,783,246	241,881,731	53,292,554
7 REVENUES & TRANSFERS					
8 Net Receipts (Includes 2025 Legislation)	6,159,041,662	7,069,838,957	7,047,122,957	7,304,104,045	7,730,395,705
9 General Fund transfers-out (Enacted 2025)	(1,694,747,425)	(1,710,873,849)	(1,772,173,291)	(1,850,262,706)	(1,911,925,341)
10 General Fund transfers-in (current law)	in receipts	in forecast	in forecast	in estimate	in estimate
11 Cash Reserve transfers (current law)	4,000,000	0	152,000,000	0	0
12 Accounting Adjustment	(5,664,537)	0	0	0	0
13 General Fund Net Revenues	4,462,629,700	5,358,965,108	5,426,949,666	5,453,841,339	5,818,470,364
14 APPROPRIATIONS					
15 Expenditures / Appropriations	5,474,665,244	5,413,727,981	5,413,727,981	5,413,727,981	5,413,727,981
16 Mainline Budget (Enacted 2025)	0	70,823,963	107,123,200	107,123,200	107,123,200
17 Projected budget increase, following biennium	0	0	0	116,579,336	233,601,425
18 General Fund Appropriations	5,474,665,244	5,484,551,944	5,520,851,181	5,637,430,517	5,754,452,606
19 ENDING BALANCE					
20 \$ Ending balance (per Financial Status)	792,515,104	340,783,246	241,881,731	58,292,554	117,310,312
21 \$ Ending balance (at Min. Reserve 3.0%)			337,235,822		335,364,857
22 Excess (shortfall) from Minimum Reserve			(95,354,091)		(218,054,546)
23 Biennial Reserve (%)			2.1%		1.0%
General Fund Appropriations					
24 Annual % Change - Appropriations (w/o deficits)	1.2%	1.3%	0.7%	2.1%	2.1%
25 Two Year Average	2.7%	--	1.0%	--	2.1%
General Fund Revenues					
26 Est. Revenue Growth (rate/base adjusted)	1.4%	5.0%	5.5%	6.3%	6.3%
27 Two Year Average	3.0%	--	5.3%	--	6.3%
28 Five Year Average	8.2%	--	3.7%	--	4.9%
29 Unadjusted % change over prior year	-13.9%	14.8%	-0.3%	3.6%	5.8%
30 On-Going Revenues vs Appropriations	(955,098,280)	(125,586,835)	(245,901,515)	(183,589,177)	64,017,758

Chronology of the General Fund Financial Status

The Sine Die General Fund financial status, published in June of 2025, reflected \$4.1 million above the minimum reserve in the FY2025-26/FY2026-27 biennium, and \$129.1 million below the minimum reserve for the FY2027-28/FY2028-29 biennium. The General Fund financial status published for the July Tax Rate Review Committee, which incorporated FY2024-25 actual revenues and expenditures, reflects \$95.4 million below the minimum reserve in the FY2025-26/FY2026-27 biennium, and \$218.1 million below the minimum reserve for the FY2027-28/FY2028-29 biennium.

For the FY2025-26/FY2026-27 biennium, this is a reduction of \$99.5 million from the previously published status. For the FY2027-28/FY2028-29 biennium, this is a reduction of \$89.0 million from the previously published status. The difference is attributable to the following changes in the financial status since June 2025:

Causes of the Change in Ending Balance		Sine Die 2025 Session	Tax Rate Review (7/24/25)	Difference: FY26/FY27 Biennium	Difference: FY28/FY29 Biennium
1	Carryover obligations from FY24 to FY25	(360,102,643)	(362,145,022)	(2,042,379)	(2,042,379)
2	FY25 Actual vs Est General Fund Net Receipts	6,255,575,000	6,159,041,662	(96,533,338)	(96,533,338)
3	FY25 Actual vs Est Transfers-Out	(1,694,747,425)	(1,694,747,425)	0	0
4	FY25 Actual vs Est CRF transfers-automatic	(10,575,000)	0	10,575,000	10,575,000
5	FY25 Actual vs Est CRF transfers-legislative	4,000,000	4,000,000	0	0
6	FY25 Actual vs Est Accounting adjustment	0	(5,664,537)	(5,664,537)	(5,664,537)
7	Update appropriation estimates	0	2,042,470	2,042,470	2,042,450
8	Assumed lapse, FY25 unexpended	36,000,000	36,000,000	0	0
9	Change in Projected Ending Balance ----->			(91,622,784)	(91,622,804)
10	Recalculate 3% minimum reserve			(7,879,287)	2,668,625
11	Change in Variance from Minimum Reserve ----->			(99,502,071)	(88,954,179)

Actual FY2024-25 Net Receipts vs Estimated FY2024-25 Net Receipts

The FY2024-25 April forecast of the Nebraska Economic Forecasting Advisory Board, adjusted for 2025 legislation, is \$6,255,575,000 (\$6.245 billion April NEFAB plus \$10.575 million in General Fund transfers in authorized in the budget and enacted after the April forecast). Actual net receipts for FY2024-25 are \$6,159,041,662, which is \$96,533,338 below the forecasted amount (adjusted for legislation).

Transfer to the Cash Reserve Fund

The estimated transfer based on FY2024-25 net receipts from the General Fund to the Cash Reserve Fund, which occurs at the beginning of FY2025-26 and is calculated based on statute section 77-4602, was \$10,575,000 at the end of the 2025 session (amount of transfers to the General Fund, which were estimated to be above the certified forecast). The actual transfer to the Cash Reserve Fund is \$0 because actual receipts did not exceed the certified forecast.

Expenditure of FY2024-25 Appropriation

Total General Fund appropriations for FY2024-25 reflected on the Sine Die 2025 General Fund financial status \$5,476,707,674 of new appropriations. Actual General Fund expenditures for FY2024-25 were \$5,474,665,244, which is \$2,042,430 million less than the FY2024-25 new appropriations.

Accounting Adjustments

Most of the "accounting adjustments" are transfers-out that are authorized in statute but not in specific amounts such as legislatively enacted transfers or occur on a deficit basis, like the Dept. of Revenue tax enforcement transfer per tax amnesty legislation.

Transfer-Out Fund 21540 & 21541 Dept. of Revenue enforcement	(750,000)
Transfer-Out to Mutual Finance Assistance Fund, cash flow	(5,078,160)
Transfer-Out State Patrol drug purchases	(49,781)
<u>All other accounting adjustments</u>	<u>213,404</u>
Total Accounting adjustment	(5,664,537)

Change in the Minimum Reserve

When incorporating the FY2024-25 actual revenues, expenditures, and ending balance, the amount required pursuant to the minimum reserve requirement is \$7,879,287 more for the FY26/FY27 biennium. The amount required pursuant to the minimum reserve requirement is \$2,668,625 less for the following biennium than the amount estimated at Sine Die.

Change in carryover obligations

The estimated carryover obligations from FY2023-24 to FY2024-25 at Sine Die of the 2025 session was \$360.1 million. The calculated carryover obligations from FY2024-25 to FY2025-26 published in this report are \$362.1 million, a difference of \$2 million.

FY2024-25 is the second year of a two-year biennium budget, and as such, only specifically reappropriated or encumbered amounts carry over to the new biennium, beginning in FY2025-26. The total estimated carryover obligations (reappropriations and encumbrances) from FY2024-25 carried over to FY2025-26 is \$362,145,022. However, of this amount, the estimated amount of funds unspent that are not reappropriated or encumbered and will lapse back to the General Fund is \$36 million. This was estimated for purposes of the Sine Die 2025 financial status and remains unchanged based on preliminary estimates of encumbrances. Encumbrances will be certified in September, and a final amount of lapsed appropriations will be available for the November Tax Rate Review Committee report.

Correction – General Fund Appropriations

In the 2025 Sine Die financial status, total General Fund appropriations did not account for a \$50 per fiscal year correction in LB 261 or a typo in LB 261 resulting in a \$60 increase in FY2026-27 only. The total impact of these two corrections is a \$40 reduction in General Fund appropriations for the FY26/FY27 biennium and a \$20 increase for the FY28/FY29 biennium.

CASH RESERVE FUND

The Cash Reserve Fund (CRF) is not included as part of the "General Fund Reserve" (which is the ending General Fund balance for a biennium) and was created as a separate and distinct fund to cover cash flow needs within a short period. The CRF also serves as a "rainy day fund" in that revenues in excess of a "certified forecast" are transferred from the General Fund to CRF at the end of a fiscal year, subject to certain statutory requirements. As the certified forecast is basically the revenue estimate at Sine Die when the budget is finalized, these transfers sequester revenues in excess of that which is needed to balance the budget.

Table 2 Cash Reserve Fund Status – End of 2025 Session June 2, 2025

	Estimated	Estimated	Estimated	Estimated	Estimated
CASH RESERVE FUND	FY2024-25	FY2025-26	FY2026-27	FY2027-28	FY2028-29
Beginning Balance	912,817,475	877,079,779	831,757,779	679,757,779	629,757,779
Excess of certified forecasts (line 3 in Status)	38,746,104	10,575,000	0	0	0
To/from Gen Fund (LB 265)	0	0	(5,000,000)	0	0
To/from Gen Fund (Enacted 2025)	(4,000,000)	0	(147,000,000)	0	0
To Nebr Capital Construction Fund (NCCF)	(29,458,800)	(45,897,000)	0	0	0
To Gov Emerg Fund (LB 3 - 2024 Spec Session)	(25,000,000)	(10,000,000)	0	0	0
To Transformational Project Fund (LB1107-2020)	0	0	0	(50,000,000)	(50,000,000)
To Health and Human Services Cash	(3,500,000)	0	0	0	0
To Public Safety Comm Systems Revolving Fund	(2,425,000)	0	0	0	0
To State Insurance Fund	(5,000,000)	0	0	0	0
To Self-Insured Liability Fund	(100,000)	0	0	0	0
To Municipality Infrastructure Aid Fund (LB 600-2024)	(5,000,000)	0	0	0	0
Projected Unobligated Ending Balance	877,079,779	831,757,779	679,757,779	629,757,779	579,757,779
Ending Balance as % of Revenues	14.0%	12.1%	9.8%	8.7%	7.6%
Ending Balance as % of Expenditures	16.0%	15.2%	12.3%	11.2%	10.1%

Table 3 Cash Reserve Fund Status – Tax Rate Review Committee July 24, 2025

	Actual	Estimated	Estimated	Estimated	Estimated
CASH RESERVE FUND	FY2024-25	FY2025-26	FY2026-27	FY2027-28	FY2028-29
Beginning Balance	912,817,475	877,079,779	821,182,779	669,182,779	619,182,779
Excess of certified forecasts (line 3 in Status)	38,746,104	0	0	0	0
To/from Gen Fund (Enacted 2025)	(4,000,000)	0	(152,000,000)	0	0
To Nebr Capital Construction Fund (NCCF)	(29,458,800)	(45,897,000)	0	0	0
To Gov Emerg Fund (LB 3 - 2024 Spec Session)	(25,000,000)	(10,000,000)	0	0	0
To Transformational Project Fund (LB1107-2020)	0	0	0	(50,000,000)	(50,000,000)
To Health and Human Services Cash	(3,500,000)	0	0	0	0
To Public Safety Comm Systems Revolving Fund	(2,425,000)	0	0	0	0
To State Insurance Fund	(5,000,000)	0	0	0	0
To Self-Insured Liability Fund	(100,000)	0	0	0	0
To Municipality Infrastructure Aid Fund (LB 600-2024)	(5,000,000)	0	0	0	0
Projected Unobligated Ending Balance	877,079,779	821,182,779	669,182,779	619,182,779	569,182,779
Ending Balance as % of Revenues	14.2%	11.6%	9.5%	8.5%	7.4%
Ending Balance as % of Expenditures	16.0%	15.0%	12.1%	11.0%	9.9%

The only change in the Cash Reserve Fund status is that, at Sine Die, a transfer into the fund from the General Fund was estimated due to additional transfers into the General Fund, which would have been additional revenues above the certified forecast. However, actual net receipts did not exceed the certified forecast and therefore, no funds were automatically transferred from the General Fund. The change reduces the unobligated ending balance for FY2025-26 from \$831.758 million to \$821.183 million, a difference of \$10.575 million.

Excess of Certified Forecasts

Shown on line 3 of the Financial Status, revenues in excess of "certified" forecasts are required by statute to be transferred from the General Fund to the Cash Reserve Fund (CRF). These would take place in July of the fiscal year following completion of that year.

The actual net receipts exceeded the July 2023 Certified forecast by \$718.7 million. Based upon the statute at the time, the amount was reduced so as not to exceed a balance in the Cash Reserve Fund of more than 16% of General Fund budgeted expenditures. The actual transfer to the Cash Reserve Fund at the beginning of FY2024-25 is \$38,746,104.

For fiscal year 2024-25, statutory language regarding transfers in excess of the certified forecast was amended in LB 34 (2024 Special Session) and LB 650 (2025). Because net receipts did not exceed the certified forecast (April NEFAB), there is no automatic transfer in FY2025-26 based upon the FY2024-25 net receipts.

Transfers-To & From General Fund

Unlike the automatic transfers that occur after the close of the fiscal year and are statutorily required, other transfers can take place as specifically enacted by the Legislature. Two transfers from the Cash Reserve Fund to the General Fund were authorized in the enacted budget. In LB 264, \$147 million is transferred in FY2026-27. In LB 265, an additional \$5 million is transferred in FY2026-27, for a total transfer to the General Fund in the biennium of \$152 million. The transfers were necessary to balance the General Fund financial status.

Transfers To & From Other Funds

In FY2025-26, LB 3 (2024 Special Session) included a transfer of \$10 million to the Governor's Emergency Fund. In addition, the enacted budget includes two additional transfers: (1) a transfer of \$100,000 to the Self-Insured Liability Fund in FY2024-25; and (2) a transfer of \$45.897 million to the Nebraska Capital Construction Fund in FY2025-26 for construction projects.

The enacted budget also includes intent language to fund future years of obligations under the Transformational Project Act from the Cash Reserve Fund, beginning in FY2027-28.

Table 4 Cash Reserve Fund – Historical Balances

	Beginning Balance	Direct Deposit and Interest	Automatic Transfers (1)	Legislative Transfers (2)		Ending Balance	EB as % of revenues	EB as % of expend
				Gen Fund	Other Funds			
FY1983-84	0	37,046,760	na	0	0	37,046,760	4.7%	4.9%
FY1984-85	37,046,760	(1,472,551)	na	0	0	35,574,209	4.5%	4.4%
FY1985-86	35,574,209	227,855	na	(13,500,000)	0	22,302,064	2.7%	2.7%
FY1986-87	22,302,064	1,428,021	na	0	0	23,730,085	2.7%	2.8%
FY1987-88	23,730,085	1,654,844	na	0	(7,700,000)	17,684,929	1.7%	2.0%
FY1988-89	17,684,929	139,000	na	32,600,000	0	50,423,929	4.4%	5.1%
FY1989-90	50,423,929	113,114	na	(10,500,000)	0	40,037,043	3.5%	3.4%
FY1990-91	40,037,043	0	na	(8,100,000)	0	31,937,043	2.3%	2.3%
FY1991-92	31,937,043	0	na	(5,000,000)	0	26,937,043	1.8%	1.7%
FY1992-93	26,937,043	0	na	(9,500,000)	0	17,437,043	1.1%	1.1%
FY1993-94	17,437,043	0	3,063,462	7,250,000	0	27,750,505	1.7%	1.7%
FY1994-95	27,750,505	0	(8,518,701)	7,250,000	(6,000,000)	20,481,804	1.2%	1.2%
FY1995-96	20,481,804	0	(20,481,804)	18,189,565	0	18,189,565	1.0%	1.0%
FY1996-97	18,189,565	0	19,740,786	3,032,333	0	40,962,684	2.0%	2.2%
FY1997-98	40,962,684	0	91,621,018	0	0	132,583,702	6.3%	6.9%
FY1998-99	132,583,702	0	111,616,422	(96,500,000)	(2,000,000)	145,700,124	6.9%	6.5%
FY1999-00	145,700,124	0	20,959,305	3,500,000	(28,000,000)	142,159,429	5.9%	6.1%
FY2000-01	142,159,429	0	77,576,670	(24,500,000)	(25,000,000)	170,236,099	6.9%	6.9%
FY2001-02	170,236,099	0	0	(59,800,000)	(370,000)	110,066,099	4.7%	4.2%
FY2002-03	110,066,099	66,476,446	0	(87,400,000)	0	59,142,545	2.4%	2.3%
FY2003-04	59,142,545	59,463,461	0	(61,191,862)	(385,807)	87,028,337	3.2%	3.4%
FY2004-05	87,028,337	8,170,556	108,727,007	(26,000,000)	(758,180)	177,167,720	5.8%	6.5%
FY2005-06	177,167,720	0	261,715,297	0	(165,266,227)	273,616,790	8.2%	9.4%
FY2006-07	273,616,790	0	259,929,524	(15,674,107)	(1,784,416)	516,087,791	15.1%	16.5%
FY2007-08	516,087,791	0	191,436,773	(60,177,767)	(101,801,000)	545,545,797	15.6%	16.8%
FY2008-09	545,545,797	0	116,976,571	(54,990,505)	(29,340,000)	578,191,863	17.2%	17.4%
FY2009-10	578,191,863	0	0	(105,000,000)	(5,990,237)	467,201,626	14.6%	14.1%
FY2010-11	467,201,626	0	0	(154,000,000)	0	313,201,626	8.9%	9.4%
FY2011-12	313,201,626	8,422,528	145,155,092	(37,000,000)	3,560,802	428,878,372	11.6%	12.4%
FY2012-13	428,878,372	0	104,789,781	(78,000,000)	(76,008,427)	384,121,402	9.5%	10.7%
FY2013-14	384,121,402	0	285,292,610	49,400,000	251,294	719,065,306	17.5%	18.7%
FY2014-15	719,065,306	0	96,721,232	(67,701,112)	(20,250,000)	727,835,426	16.9%	18.1%
FY2015-16	727,835,426	0	84,599,532	0	(81,779,850)	730,655,108	17.0%	17.4%
FY2016-17	730,655,108	0	0	0	(50,000,000)	680,655,108	16.0%	15.7%
FY2017-18	680,655,108	265,729	0	(225,000,000)	(115,930,772)	339,990,065	7.4%	7.8%
FY2018-19	339,990,065	0	61,995,773	(48,000,000)	(20,436,714)	333,549,124	6.8%	7.6%
FY2019-20	333,549,124	0	176,378,178	0	(83,619,600)	426,307,702	8.6%	9.2%
FY2020-21	426,307,702	0	10,655,528	(30,000,000)	60,000,972	466,964,202	7.8%	10.3%
FY2021-22	466,964,202	0	535,259,366	50,000,000	(124,700,000)	927,523,568	14.6%	19.9%
FY2022-23	927,523,568	0	1,287,998,995	40,000,000	(617,670,000)	1,637,852,563	25.7%	31.8%
FY2023-24	1,637,852,563	0	2,982,492	440,000,000	(1,168,017,580)	912,817,475	12.8%	17.2%
FY2024-25	912,817,475	0	38,746,104	(4,000,000)	(70,483,800)	877,079,779	14.2%	16.0%
FY2025-26 Est	877,079,779	0	0	0	(55,897,000)	821,182,779	11.6%	15.0%
FY2026-27 Est	821,182,779	0	0	(152,000,000)	0	669,182,779	9.5%	12.1%
FY2027-28 Est	669,182,779	0	0	0	(50,000,000)	619,182,779	8.5%	11.0%
FY2028-29 Est	619,182,779	0	0	0	(50,000,000)	569,182,779	7.4%	9.9%

(1) Automatic transfers reflect the prior year variance from forecast. For example, the \$2.982 million transfer in FY23-24 actually reflects FY22-23 “excess” receipts compared to the certified forecast. Prior to FY95-96, the transfers occurred in all cases; after FY95-96, transfers only occurred if receipts exceeded forecast.

(2) Legislative transfers are enacted by legislation and include transfers to the General Fund or other funds.

GENERAL FUND REVENUES

General Fund Revenue Forecasts

FY2023-24 actual receipts were \$7.156 billion, and rate and base adjusted revenue growth was 4.7%. The FY2023-24 actual net receipts exceeded the July 2023 certified forecast for FY2023-24 by \$718,684,680. Under section 77-4602, this amount was certified by the Department of Revenue as the excess amount above the certified forecast. Pursuant to 77-4602(4)(c), the transfer amount was reduced so the balance of the Cash Reserve Fund did not exceed 16% of total General Fund budgeted expenditures for FY2024-25 (new appropriations and reappropriated General Funds). As a result, the automatic transfer in FY2024-25 to the Cash Reserve Fund is reduced from the excess amount certified to \$38,746,104.

The FY2024-25 forecast was adjusted up to \$6.476 billion following the 2024 Special Session. At the October 2024 meeting, the Nebraska Economic Forecasting Advisory Board (NEFAB) revised the forecast down to \$6.335 billion. The NEFAB also set the first forecast for FY2025-26 and FY2026-27 at \$6.95 billion and \$6.965 billion, respectively.

At the February 2025 meeting, the NEFAB revised the FY2024-25 forecast up by \$100 million to \$6.435 billion. The NEFAB revised the forecast for FY2025-26 and FY2026-27 up to \$6.955 billion and \$7.025 billion, respectively. Revenue growth (adjusted for rate and base changes) implied by the current forecast is 2.6% in FY2025-26 and 5.6% in FY2026-27, for a two-year average annual growth of 4.1%.

At the April meeting, the NEFAB revised the forecast for FY2024-25 down to \$6.245 billion; and forecast for FY2025-26 down to \$6.865 billion; and the forecast for FY2026-27 down to \$6.925 billion. The total reduction in funds available over the three-year period was \$380 million, \$100 million of which had been estimated to be transferred to the Cash Reserve Fund. As a result, the projected balance of the Cash Reserve Fund declined by \$100 million, and General Funds available declined by \$280 million. Revenue growth (adjusted for rate and base changes) implied by these current forecasts is 2.5% in FY2024-25, 3.9% in FY2025-26, and 5.5% in FY2026-27, for a two-year average for the upcoming biennium of 4.7%.

The FY2024-25 April forecast of the Nebraska Economic Forecasting Advisory Board, adjusted for 2025 legislation, is \$6,255,575,000 (\$6.245 billion April NEFAB plus \$10.575 million in General Fund transfers in authorized in the budget and enacted after the April forecast). Actual net receipts for FY2024-25 are \$6,159,041,662, which is \$96,533,338 below the forecasted amount (adjusted for legislation).

Following Biennium (FY2027-28 and FY2028-29)

The NEFAB does not make official forecasts for the following biennium (“out years”). “Out year” estimates have traditionally been derived by the Legislative Fiscal Office (LFO) using a “capped” historical average methodology. This smoothing technique derives “out year” revenue estimates by calculating the level of revenues that would yield a five-year average growth (FY23 to FY27) roughly equal to the 40+ year historical average (5.2%) less 0.25%, which is the projected impact of indexing the tax brackets as enacted in 2014 (LB987). Inherent in this methodology is the concept that within any five-year period, below average revenue growth in some years will be offset by above average growth in others and is visually seen in the line graph of historical adjusted revenue growth. The “capped” provision of this methodology means that the derived growth needed in the out years to achieve the historical average cannot be higher than the “above average” growth years nor lower than the “below average” growth years. Using the methodology has generally allowed for the Legislature to budget to the average over the five-year period.

Over the past 43 years of actual net receipts data, there were 19 years in which revenue growth was "below average" (1.9% average) and 25 years in which revenue growth was above average (8.3% average). Because the revenue growth in the NEFAB forecasts is below average, using this methodology the revenue growth needed to yield a 4.9% five-year average is 6.3% in FY2027-28 and 6.3% in FY2028-29. These estimates were approved by the Appropriations and Revenue Committees in April 2025.

Alternative methods are available for deriving revenue estimates for the following biennium. In addition to LFO's historical average methodology, both the Nebraska Dept. of Revenue and LFO have calculated revenue estimates for these two "out years" using the same models and input from S&P GLOBAL and Moody's Analytics, the national forecasting services used as input into the tax forecast models. In the prior biennium, this methodology was utilized, largely due to the unprecedented revenue growth in the prior biennium that was not accounted for in the five-year status period in question. Previously, LFO has been reluctant to use "out year" forecast estimates for projecting revenue for the "out years" because there is some tendency of the forecasts to flatten out and follow current trends into those years without picking up changes in the trend line. This is the case with the current forecast estimates for FY2027-28 and FY2028-29. To more adequately reflect the historical trends of revenue growth, the historical average methodology is utilized.

Table 5 General Fund Revenue Forecasts and Growth Rates (Adjusted for 2025 Legislation)

	Actual FY2024-25	NEFAB+Bills FY2025-26	NEFAB+Bills FY2026-27	LFO Prelim+Bills FY2027-28	LFO Prelim+Bills FY2028-29
Actual/Forecast					
Sales and Use Tax	2,516,744,199	2,604,938,083	2,723,217,656	2,936,164,045	3,177,561,705
Individual Income Tax	2,179,933,889	3,054,963,188	3,111,753,258	3,186,907,000	3,277,219,250
Corporate Income Tax	1,075,085,078	902,987,729	830,251,086	849,619,000	915,842,750
Miscellaneous receipts	387,278,497	506,949,957	381,900,957	331,414,000	359,772,000
Total GF Revenues	6,159,041,662	7,069,838,957	7,047,122,957	7,304,104,045	7,730,395,705
Rate/Base Adjusted Growth					
Sales and Use Tax	1.7%	2.7%	4.2%	7.6%	8.0%
Individual Income Tax	0.2%	14.8%	8.2%	5.8%	3.9%
Corporate Income Tax	9.1%	-16.0%	-1.8%	6.7%	10.3%
Miscellaneous receipts	-10.8%	-15.3%	2.8%	-0.2%	16.9%
Total GF Revenues	1.4%	5.0%	5.5%	6.3%	6.3%
Two Yr Average	3.0%	--	5.3%	--	6.3%
Five Yr Average	8.2%	--	3.7%	--	4.9%
Unadjusted Growth					
Sales and Use Tax	2.4%	3.5%	4.5%	7.8%	8.2%
Individual Income Tax	-12.1%	40.1%	1.9%	2.4%	2.8%
Corporate Income Tax	-37.7%	-16.0%	-8.1%	2.3%	7.8%
Miscellaneous receipts	-21.4%	30.9%	-24.7%	-13.2%	8.6%
Total GF Revenues	-13.9%	14.8%	-0.3%	3.6%	5.8%
Two Yr Average	-0.8%	--	7.2%	--	4.7%
Five Yr Average	5.2%	--	2.6%	--	2.0%

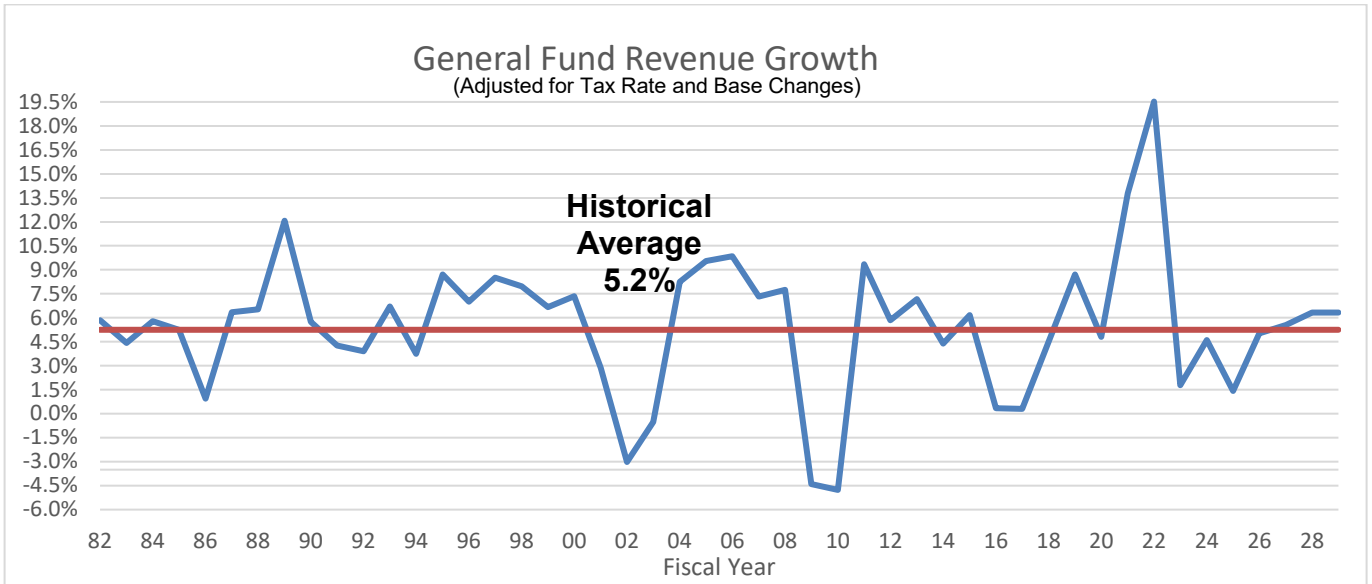


Table 6 Chronology of General Fund Revenue Forecasts FY2024-25 through FY2028-29

	Sales/Use	Individual	Corporate	Misc	Total Forecast	Change in Forecast		
						Forecast	Bills	Total
FY2024-25								
LFO Prelim-October 2020	2,272,000	3,077,000	387,000	190,000	5,926,000	0	0	0
Sine Die-2021 Session	2,240,906	2,986,763	352,378	186,544	5,766,591	(0)	(159,409)	(159,409)
LFO Prelim-October 2021	2,240,906	2,986,763	352,378	186,544	5,766,591	0	0	0
LFO Prelim-February 2022	2,361,000	3,027,000	492,000	207,000	6,087,000	320,409	0	320,409
Sine Die-2022 Session	2,350,972	2,559,438	385,359	200,403	5,496,172	0	(590,828)	(590,828)
Board Est-October 2022	2,600,000	3,275,000	450,000	230,000	6,555,000	1,058,828	0	1,058,828
Board Est-February 2023	2,600,000	3,275,000	450,000	230,000	6,555,000	0	0	0
Board Est-April 2023	2,600,000	3,225,000	525,000	260,000	6,610,000	55,000	0	55,000
Sine Die 2023 Session	2,590,618	2,986,557	505,412	295,698	6,378,285	(0)	(231,715)	(231,715)
Board Est-October 2023	2,560,000	2,945,000	580,000	280,000	6,365,000	(13,285)	0	(13,285)
Board Est-Feb 2024	2,600,000	2,230,000	740,000	270,000	5,840,000	(525,000)	0	(525,000)
Sine Die 2024 Session	2,598,904	2,229,604	739,602	320,769	5,888,879	(0)	48,879	48,879
Sine Die 2024 Special Session	2,598,904	2,738,226	796,115	343,019	6,476,264	(0)	587,385	587,385
Board Est-Oct 2024	2,500,000	2,500,000	960,000	375,000	6,335,000	(141,264)	0	(141,264)
Board Est-Feb 2025	2,500,000	2,450,000	1,135,000	350,000	6,435,000	100,000	0	100,000
Board Est-April 2025	2,495,000	2,300,000	1,100,000	350,000	6,245,000	(190,000)	0	(190,000)
Sine Die 2025 Session	2,495,000	2,300,000	1,100,000	360,575	6,255,575	0	10,575	10,575
Actual Receipts	2,516,744	2,179,934	1,075,085	387,278	6,159,042	(96,533)	0	(96,533)
Change: First Prelim to Actual	244,744	(897,066)	688,085	197,278	233,042	568,156	(335,114)	233,042
Change: First NEFAB to Actual	(83,256)	(1,095,066)	625,085	157,278	(395,958)	(811,082)	415,124	(395,958)

	Sales/Use	Individual	Corporate	Misc	Total Forecast	Change in Forecast		
						Forecast	Bills	Total
FY2025-26								
LFO Prelim-October 2022	2,688,855	3,356,511	427,561	226,700	6,699,627	0	0	0
LFO Prelim-February 2023	2,665,636	3,374,330	442,907	229,139	6,712,012	12,385	0	12,385
LFO Prelim-April 2023	2,655,650	3,294,000	536,000	266,000	6,751,650	39,638	0	39,638
Sine Die 2023 Session	2,645,622	2,924,006	489,928	262,489	6,322,044	0	(429,606)	(429,606)
LFO Prelim - November 2023	2,658,679	2,959,377	515,698	226,136	6,359,890	37,846	0	37,846
LFO Prelim - February 2024	2,658,679	2,959,377	515,698	226,136	6,359,890	0	0	0
Sine Die 2024 Session	2,656,467	2,948,082	518,983	225,588	6,349,120	(0)	(10,770)	(10,770)
Sine Die 2024 Special Session	2,656,467	3,532,518	583,920	304,338	7,077,243	0	728,123	728,123
Board Est-Oct 2024	2,600,000	3,150,000	870,000	330,000	6,950,000	(127,243)	0	(127,243)
Board Est-Feb 2025	2,600,000	3,150,000	885,000	320,000	6,955,000	5,000	0	5,000
Board Est-April 2025	2,600,000	3,050,000	900,000	315,000	6,865,000	(90,000)	0	(90,000)
Sine Die 2025 Session	2,604,938	3,054,963	902,988	506,950	7,069,839	(0)	204,839	204,839
Change: First Prelim to Current	(83,917)	(301,548)	475,427	280,250	370,212	(122,373)	492,585	370,212
Change: First NEFAB to Current	4,938	(95,037)	32,988	176,950	119,839	(85,000)	204,839	119,839
FY2026-27								
LFO Prelim-October 2022	2,777,473	3,463,213	432,510	218,275	6,891,471	0	0	0
LFO Prelim-February 2023	2,771,182	3,451,324	442,402	217,054	6,881,962	(9,509)	0	(9,509)
LFO Prelim-April 2023	2,735,320	3,392,820	552,080	273,980	6,954,200	72,238	0	72,238
Sine Die 2023 Session	2,712,224	2,856,506	484,006	270,559	6,323,294	0	(630,905)	(630,905)
LFO Prelim - November 2023	2,763,256	2,794,599	497,574	211,703	6,267,132	(56,162)	0	(56,162)
LFO Prelim - February 2024	2,763,256	2,794,599	497,574	211,703	6,267,132	0	0	0
Sine Die 2024 Session	2,760,833	2,775,518	496,747	211,182	6,244,279	(0)	(22,853)	(22,853)
Sine Die 2024 Special Session	2,760,833	3,382,133	564,148	280,932	6,988,045	(0)	743,766	743,766
Board Est-Oct 2024	2,700,000	3,140,000	825,000	300,000	6,965,000	(23,045)	0	(23,045)
Board Est-Feb 2025	2,700,000	3,200,000	825,000	300,000	7,025,000	60,000	0	60,000
Board Est-April 2025	2,700,000	3,100,000	825,000	300,000	6,925,000	(100,000)	0	(100,000)
Sine Die 2025 Session	2,723,218	3,111,753	830,251	381,901	7,047,123	(0)	122,123	122,123
Change: First Prelim to Current	(54,255)	(351,460)	397,741	163,626	155,652	(56,479)	212,131	155,652
Change: First NEFAB to Current	23,218	(28,247)	5,251	81,901	82,123	(40,000)	122,123	82,123
FY2027-28								
LFO Prelim-October	2,921,706	3,181,620	843,190	312,224	7,258,740	0	0	0
LFO Prelim-February	2,911,706	3,171,620	843,190	312,224	7,238,740	(20,000)	0	(20,000)
Sine Die 2025 Session	2,936,164	3,186,907	849,619	331,414	7,304,104	0	65,364	65,364
Change: First Prelim to Current	14,458	5,287	6,429	19,190	45,364	(20,000)	65,364	45,364
FY2028-29								
LFO Prelim-October	3,152,299	3,268,473	911,594	340,942	7,673,308	0	0	0
LFO Prelim-February	3,152,299	3,268,473	911,594	340,942	7,673,308	0	0	0
Sine Die 2025 Session	3,177,562	3,277,219	915,843	359,772	7,730,396	(0)	57,088	57,088
Change: First Prelim to Current	25,263	8,746	4,249	18,830	57,088	(0)	57,088	57,088

Table 7 Actual and Projected General Fund Revenues

Fiscal Year	Sales and Use Tax	Individual Income Tax	Corporate Income Tax	Misc. Taxes /Fees	Total Net Receipts	Unadj. % Change	Adj. % Change
FY 2000-01	905,023,176	1,233,363,553	138,040,082	180,435,044	2,456,861,855	2.2%	2.9%
FY 2001-02	918,889,782	1,159,810,647	107,628,074	179,180,246	2,365,508,749	-3.7%	-3.0%
FY 2002-03	1,028,931,065	1,129,421,651	111,597,405	186,449,714	2,456,399,835	3.8%	-0.5%
FY 2003-04	1,114,374,321	1,249,890,025	167,429,431	187,033,230	2,718,727,007	10.7%	8.3%
FY 2004-05	1,231,011,089	1,400,076,680	198,380,442	207,726,086	3,037,194,297	11.7%	9.5%
FY 2005-06	1,263,678,691	1,545,338,061	262,295,456	280,875,316	3,352,187,524	10.4%	9.9%
FY 2006-07	1,303,826,416	1,650,895,394	213,027,010	240,582,953	3,408,331,773	1.7%	7.3%
FY 2007-08	1,321,867,139	1,726,145,405	232,851,654	225,298,373	3,506,162,571	2.9%	7.7%
FY 2008-09	1,326,161,017	1,600,418,236	198,483,786	232,405,148	3,357,468,187	-4.2%	-4.4%
FY 2009-10	1,289,796,877	1,514,830,114	154,332,137	245,720,545	3,204,679,673	-4.6%	-4.8%
FY 2010-11	1,372,784,033	1,735,208,600	154,944,966	236,717,493	3,499,655,092	9.2%	9.4%
FY 2011-12	1,436,909,373	1,822,884,254	234,266,237	201,828,916	3,695,888,780	5.6%	5.9%
FY 2012-13	1,474,942,641	2,101,912,041	275,562,990	199,940,938	4,052,358,610	9.6%	7.2%
FY 2013-14	1,524,793,763	2,060,758,896	306,591,027	225,264,546	4,117,408,232	1.6%	4.4%
FY 2014-15	1,535,419,516	2,205,463,903	346,477,378	217,738,529	4,305,099,326	4.6%	6.2%
FY 2015-16	1,528,023,310	2,221,088,817	307,669,694	251,199,454	4,307,981,275	0.1%	0.3%
FY 2016-17	1,548,388,848	2,224,840,053	264,439,713	228,103,331	4,265,771,945	-1.0%	0.3%
FY 2017-18	1,602,737,358	2,360,595,935	313,689,521	289,972,959	4,566,995,773	7.1%	4.5%
FY 2018-19	1,658,107,133	2,545,680,039	423,737,571	268,853,778	4,896,378,521	7.2%	8.7%
FY 2019-20	1,848,235,959	2,445,647,485	391,163,752	254,715,415	4,939,762,611	0.9%	4.8%
FY 2020-21	2,009,748,270	3,130,599,324	571,220,324	247,474,510	5,959,042,428	20.6%	13.8%
FY 2021-22	2,133,152,081	3,243,237,593	715,152,736	257,452,292	6,348,994,702	6.5%	19.5%
FY 2022-23	2,335,899,936	3,005,952,059	692,964,729	333,165,768	6,367,982,492	0.3%	1.7%
FY 2023-24	2,458,834,067	2,479,054,187	1,724,908,135	493,014,191	7,155,810,580	12.4%	4.6%
FY 2024-25	2,516,744,199	2,179,933,889	1,075,085,078	387,278,497	6,159,041,662	-13.9%	1.4%
FY 2025-26 NEFAB+bills	2,604,938,083	3,054,963,188	902,987,729	506,949,957	7,069,838,957	14.8%	5.0%
FY 2026-27 NEFAB+bills	2,723,217,656	3,111,753,258	830,251,086	381,900,957	7,047,122,957	-0.3%	5.5%
FY 2027-28 Prelim+bills	2,936,164,045	3,186,907,000	849,619,000	331,414,000	7,304,104,045	3.6%	6.3%
FY 2028-29 Prelim+bills	3,177,561,705	3,277,219,250	915,842,750	359,772,000	7,730,395,705	5.8%	6.3%
Current 5 Year Status	4.8%	6.4%	1.1%	-2.0%	4.9%		
Above Ave. Years (25)	6.0%	10.1%	14.6%	3.9%	8.3%		
Below Ave. Years (19)	2.4%	2.0%	-1.1%	2.5%	1.8%		
Historical Average	4.5%	6.5%	6.4%	2.1%	5.2%		

** Adjusted growth reflects percent change in revenues when adjusting out the impacts of tax rate and tax base changes.

2025 Revenue Legislation

There were several significant revenue bills enacted in the 2025 legislative session. The following tables show the total General Fund revenue by fiscal year, as adjusted by the impact of legislation, as well as total adjustments by bill and type of tax. A narrative description of the major bills in numerical order follows the tables. A large portion of the total revenue gain is in miscellaneous receipts, which includes transfers into the General Fund from various state funds as well as the direct crediting of investment earnings from other funds to the General Fund. These changes are included in the budget bills, LB 261 and LB 264.

Table 8 Estimated General Fund Revenue with Adjustment for 2025 Revenue Legislation

Revenue Estimates	NEFAB FY2024-25	NEFAB FY2025-26	NEFAB FY2026-27	LFO Prelim FY2027-28	LFO Prelim FY2028-29
Sales and Use Tax	2,495,000,000	2,600,000,000	2,700,000,000	2,911,706,000	3,152,299,000
Individual Income Tax	2,300,000,000	3,050,000,000	3,100,000,000	3,171,620,000	3,268,473,000
Corporate Income Tax	1,100,000,000	900,000,000	825,000,000	843,190,000	911,594,000
Miscellaneous receipts	350,000,000	315,000,000	300,000,000	312,224,000	340,942,000
Total Revenues	6,245,000,000	6,865,000,000	6,925,000,000	7,238,740,000	7,673,308,000
2025 Session Legislation	FY2024-25	FY2025-26	FY2026-27	FY2027-28	FY2028-29
Sales and Use Tax	0	4,938,083	23,217,656	24,458,045	25,262,705
Individual Income Tax	0	5,963,188	12,753,258	16,287,000	9,746,250
Corporate Income Tax	0	1,987,729	4,251,086	5,429,000	3,248,750
Miscellaneous receipts	10,575,000	191,949,957	81,900,957	19,190,000	18,830,000
Total 2025 Session Legislation	10,575,000	204,838,957	122,122,957	65,364,045	57,087,705
Total GF Revenues - July 2025	NEFAB+Bills FY2024-25	NEFAB+Bills FY2025-26	NEFAB+Bills FY2026-27	LFO Prelim+bills FY2027-28	LFO Prelim+bills FY2028-29
Sales and Use Tax	2,495,000,000	2,604,938,083	2,723,217,656	2,936,164,045	3,177,561,705
Individual Income Tax	2,300,000,000	3,055,963,188	3,112,753,258	3,187,907,000	3,278,219,250
Corporate Income Tax	1,100,000,000	901,987,729	829,251,086	848,619,000	914,842,750
Miscellaneous receipts	360,575,000	506,949,957	381,900,957	331,414,000	359,772,000
Total General Fund Revenues	6,255,575,000	7,069,838,957	7,047,122,957	7,304,104,045	7,730,395,705

Table 9 Adjustments for 2025 Revenue Legislation by Bill and Type of Tax

Revenue Bills	FY2024-25	FY2025-26	FY2026-27	FY2027-28	FY2028-29	Type
LB 208 Change sales tax collections fees	0	479,000	741,000	763,000	786,000	sales
LB 478 Change NE Liquor Control Act	0	10,000	10,000	10,000	10,000	misc
LB 650 Comm Dev Assistance Act	0	3,367,083	21,224,656	22,999,045	23,616,705	sales
LB 650 Comm Dev Assistance Act	0	5,337,438	12,688,508	16,814,750	13,966,250	ind
LB 650 Comm Dev Assistance Act	0	3,112,479	5,562,836	6,938,250	5,988,750	corp
LB 177 Amend MAD Tax Act	0	175,000	(175,000)	180,000	(180,000)	misc
LB 391 Give to Enable Support Act	0	0	(34,500)	(39,750)	(50,250)	ind
LB 391 Give to Enable Support Act	0	0	(11,500)	(13,250)	(16,750)	corp
LB 647 Change tax provisions	0	(374,250)	(900,750)	(1,488,000)	(2,169,750)	ind
LB 647 Change tax provisions	0	(124,750)	(300,250)	(496,000)	(723,250)	corp
LB 707 Change Good Life District provisions	0	1,092,000	1,252,000	696,000	860,000	sales
LB 649 Adopt Defense Efforts Workforce Act	0	0	0	0	(3,000,000)	ind
LB 649 Adopt Defense Efforts Workforce Act	0	0	0	0	(1,000,000)	corp
Revenue Bills-Passed	0	13,074,000	40,057,000	46,364,045	38,087,705	
Cash Fund Transfers In - Budget bills	10,575,000	161,064,957	54,465,957	0	0	misc
Investment Earnings - Budget bills		30,700,000	27,600,000	19,000,000	19,000,000	misc
Total Revenue Bills	10,575,000	204,838,957	122,122,957	65,364,045	57,087,705	
2025 Bills by Type						
Sales/Use Tax	0	4,938,083	23,217,656	24,458,045	25,262,705	Sales
Individual Income Tax	0	4,963,188	11,753,258	15,287,000	8,746,250	Ind
Corporate Income Tax	0	2,987,729	5,251,086	6,429,000	4,248,750	Corp
Miscellaneous receipts	10,575,000	191,949,957	81,900,957	19,190,000	18,830,000	Misc
Total Revenue Bills to add to forecast	10,575,000	204,838,957	122,122,957	65,364,045	57,087,705	

LB 177

The bill amends the Mechanical Amusement Device Tax Act. The bill amends the definitions of distributor and operator under the Act and changes the annual license for operators to a biennial license.

The bill changes the annual license for distributors to a biennial license and increases the amount from \$100 to \$200 per cash device, and the maximum fee is changed from \$5,000 to \$10,000. The bill changes the annual license for manufacturers to a biennial license and increases the amount from \$5,000 to \$10,000.

The provisions of the bill have the following impact to General Fund revenues:

- FY26: \$175,000
- FY27: (\$175,000)
- FY28: \$180,000
- FY29: (\$180,000)

LB 208

LB 208 adds to section 77-2708(1)(d) if a model 1 seller's sales and use tax functions are performed by a certified service provider and the certified service provider is compensated pursuant to the streamlined sales and use tax agreement (SSUTA) for performing such functions, then the model 1 seller shall not receive any collection fees that are specified in this subdivision.

LB 208 adds that, for purposes of the SSUTA, the database that assigns zip codes shall apply the lowest combined tax rate imposed in the nine-digit zip code area if the area includes more than one tax rate in any level of taxing jurisdictions, and the database shall apply the highest combined tax rate imposed in the five-digit zip code area if the area includes more than one tax rate in any level of taxing jurisdictions.

The provisions of the bill have the following impact to General Fund revenues:

- FY26: \$479,000
- FY27: \$741,000
- FY28: \$763,000
- FY29: \$786,000

LB 391

LB 391 establishes the Give to Enable Support Act and creates the Give to Enable Support Cash Fund. The Fund shall be administered by the State Treasurer. The State Treasurer shall accept contributions from any private individual or private entity and shall credit all such contributions received to the Fund for the purpose of providing an ongoing source of funding for the Give to Enable Support Program. No General Funds shall be transferred to the Fund. Any money in the Fund available for investment shall be invested by the state investment officer pursuant to the Nebraska Capital Expansion Act and the Nebraska State Funds Investment Act.

The bill creates the Give to Enable Support Program. The program shall begin on January 1, 2026, and shall be implemented and administered by the State Treasurer. The purpose of the program is stated in the bill to promote access to accounts by establishing accounts using distributions from the Give to Enable Support Cash Fund. Such accounts may then be used to pay the qualified disability expenses of qualified individuals.

Beginning January 1, 2026, any qualified individual shall be eligible to participate in the Give to Enable Support Program. In order to participate in the program, a qualified individual shall submit an application for an account to the State Treasurer on forms prescribed by the State Treasurer. The State Treasurer shall accept applications from January 1 to June 1 of each year beginning in 2026. The State Treasurer may approve as many applications as funding for the program allows for each calendar year. Accounts shall be established on or before April 1 of the year following the year the application is approved and shall be funded with no less than the minimum amount required to open an account or such greater amount as determined by the State Treasurer in his or her sole discretion. The State Treasurer may adopt and promulgate rules and regulations to carry out the Act.

The bill adds that federal adjusted gross income or, for corporations and fiduciaries, federal taxable income shall be reduced by any contributions to the Give to Enable Support Cash Fund.

The provisions of the bill have the following impact to General Fund revenues:

- FY26: \$0
- FY27: (\$46,000)
- FY28: (\$53,000)
- FY29: (\$67,000)

LB 478

LB 478 amends the Nebraska Liquor Control Act to authorize the Nebraska Liquor Control Commission (NLCC) to issue an auction permit to an auction house which authorizes the holder thereof to sell alcoholic liquor at auction.

The bills adds that the NLCC may issue a shipping license to a wholesaler located outside the State of Nebraska. Such license shall allow the licensee to ship alcoholic liquor only to a licensed Nebraska wholesaler. A person who receives a license shall pay the fee required in sections 53-124 and 53-124.01 for a wholesalers shipping license. Such fee shall be collected by the NLCC and credited to the General Fund.

The provisions of the bill increase General Fund revenues by \$10,000 annually.

LB 647

The bill amends section 77-2715.07(7)(a) to change the January 1, 2026 sunset date to January 1, 2032 for the nonrefundable income tax credit in the amount of \$5,000 allowed to any individual who purchases a residence during the taxable year if such residence:

- Is located within an area that has been declared an extremely blighted area under section 18-2102.02;
- Is the individual's primary residence; and
- Was not purchased from a family member of the individual or a family member of the individual's spouse.

The bill establishes the Adoption Tax Credit Act. Under the bill, for taxable years beginning on or after January 1, 2026, there shall be allowed a credit against the income tax imposed by the Nebraska Revenue Act of 1967 for any taxpayer that is eligible for the federal adoption expenses tax credit provided in 26 U.S.C. 23. The credit shall be a refundable credit equal to 10% of the federal tax credit allowed to the taxpayer under 26 U.S.C. 23 in the same taxable year. The DOR may adopt and promulgate rules and regulations to carry out the Act.

The bill provides that for the Nebraska education savings plans qualified higher education expenses are changed in name to qualified education expenses. The bill changes the definition of the mentioned term to include expenses for tuition in connection with enrollment or attendance at an elementary or secondary school with a limit of \$10,000 per beneficiary per taxable year beginning January 1, 2029. The bill replaces the word College with Education for the College Savings Plan Program Fund, the College Savings Plan Expense Fund, and the College Savings Plan Administrative Fund. These provisions related to the changes to education savings plans become operative on October 1, 2025.

The bill amends provisions of the Sports Arena Facility Financing Assistance Act.

Section 13-3103 of the Act is amended to add subsection (1)(f) so that any applicant may apply to the board for state assistance if each coapplicant described in subdivision (1)(b) of section 13-3102 has adopted a resolution authorizing either the political subdivision or the nonprofit corporation to pursue financing or bonds to acquire, construct, improve, or equip an eligible sports arena facility for the purposes set forth in subdivision (4)(b) of section 13-3103. Section 13-3103 is also amended to add to regarding the language of an eligible sports arena facility that is a privately owned sports complex, where state assistance shall only be used by the applicant to lease all or a portion of such privately owned sports complex for the governmental use of the political subdivision. Language is added so that lease means any contractual lease agreement between the coapplicants described in subdivision (1)(b) of section 13-3102 for the use of an eligible sports arena facility at fair market rental value for a term not to exceed 20 years.

Section 13-3106 of the Act is amended to add that the application shall be approved except that: An approval of an application submitted because of the requirement in subdivision (1)(f) of section 13-3103 is a temporary

approval. If a building permit for the eligible sports arena facility is issued within 24 months of the temporary approval, the approval by the board becomes permanent. If a building permit is not issued within 24 months of the temporary approval, the temporary approval shall become void.

The provisions of the bill connected to the Sports Arena Facility Financing Assistance Act have an indeterminant impact to General Funds depending on future projects.

The provisions of the bill have the following impact to General Fund revenues:

Fiscal Year	Nebraska Educational Savings Plan	Adoption Tax Credit	Extremely Blighted Tax Credit	Total General Fund Revenue Impact
<i>FY26</i>	\$ (499,000)	\$ -		\$ (499,000)
<i>FY27</i>	\$ (924,000)	\$ (233,000)	\$ (44,000)	\$ (1,201,000)
<i>FY28</i>	\$ (1,654,000)	\$ (240,000)	\$ (90,000)	\$ (1,984,000)
<i>FY29</i>	\$ (2,530,000)	\$ (247,000)	\$ (116,000)	\$ (2,893,000)
<i>FY30</i>	\$ (3,441,000)	\$ (255,000)	\$ (121,000)	\$ (3,817,000)
<i>FY31</i>	\$ (3,510,000)	\$ (262,000)	\$ (126,000)	\$ (3,898,000)

LB 649

The bill establishes the Defense Efforts Workforce Act.

Under the bill, if a qualified employer has entered into an agreement with the state pursuant to the Act, the qualified employer shall during each year of the performance period receive the wage credit approved by the Tax Commissioner in the manner provided in the Act.

The wage credit shall equal 5% of the total compensation paid by the qualified employer in the year to all qualified employees of the qualified employer in Nebraska. The wage credit earned for all qualified employers shall not exceed \$4 million dollars in any year. If two or more qualified employers qualify for benefits in any given year, the one with the earlier approval will be fully funded first.

The wage credits shall be allowed for each year in the performance period. Unused credits may carry over and be applied against future state withholdings.

The total amount all qualified employers may receive in credits pursuant to the Act shall not exceed \$40 million. If two or more qualified employers qualify for benefits, the one with the earlier approval will be fully funded first. This benefit is in addition to any benefits the qualified employer may otherwise qualify for under the ImagiNE Nebraska Act or may have qualified for previously under the Nebraska Advantage Act, the Employment and Investment Growth Act, or the Key Employer and Jobs Retention Act.

The qualified employer may use the wage credit to reduce the qualified employer’s income tax withholding or payor tax liability under section 77-2756 or 77-2757. To the extent of the credit used, such withholding shall not constitute public funds or state tax revenue and shall not constitute a trust fund or be owned by the state. The use by the qualified employer of the credit shall not change the amount that otherwise would be reported by the qualified employer to the employee under section 77-2754 as income tax withheld and shall not reduce the amount that otherwise would be allowed by the state as a refundable credit on an employee’s income tax return as income tax withheld under section 77-2755.

If the taxpayer fails to maintain the required level of employment and meet the wage requirements through the entire performance period, all or a portion of the wage credits shall be recaptured directly by the state from the taxpayer or shall be disallowed. In no event shall any wage credits be required to be paid back directly or indirectly by the employees. All such credits must be repaid by the taxpayer. The wage credits allowed under the Act shall not be transferable except in the specified situations.

The Department of Revenue (DOR) shall submit electronically an annual report to the Legislature no later than October 31 of each year. The report shall be on a fiscal year, accrual basis that satisfies the requirements set by the Governmental Accounting Standards Board. The DOR shall, on or before December 15 of each year, appear at a joint hearing of the Appropriations Committee of the Legislature and the Revenue Committee of the Legislature and present the report. Any supplemental information requested by three or more committee members must be provided within 30 days after the request.

The bill becomes operative on July 1, 2027.

The provisions of the bill decrease General Fund revenues by \$4 million starting in FY29 and each subsequent fiscal year until the overall \$40 million limit is met.

LB 650

The bill establishes the Community Development Assistance Act. Any community betterment organization which provides community assistance or community services in a community development area may apply any time during the fiscal year to the Department of Economic Development (DED) to have one or more programs certified for tax credit status under the Act.

Any business firm or individual which plans to or which has contributed to a certified program of a community betterment organization may apply to the DED for authorization for a tax credit for the contribution to the certified program in an amount up to but not exceeding the maximum tax credit allowed by the DED. The maximum tax credit allowed by the DED for each approved business firm or individual shall be in an amount which does not exceed 40% of the total amount contributed by the business firm or individual during its taxable year to any programs certified. The Director of Economic Development shall send a copy of the approved application which includes the amount of the tax credit to be allowed and a certification by the DED that the contribution has been paid as proposed by the business firm or individual to the Tax Commissioner who shall grant a tax credit against any tax due under sections 77-2715, 77-2734.02, and 77-3801 to 77-3807 and to the Director of Insurance who shall grant a tax credit against any premium and related retaliatory taxes due under sections 44-150 and 77-908.

No tax credit shall be granted to any business firm or individual in this state pursuant to the Act for activities that are a part of its normal course of business. Any tax credit balance may be carried over and applied against the business firm's or individuals tax liability for the next five years immediately succeeding the tax year in which the credit was first allowed. The total amount of tax credit granted for programs approved and certified under the Act by the DED for any fiscal year shall not exceed \$350,000.

The bill provides that collectors of the sales and use tax shall deduct and withhold from the amount of taxes collected 2.5% of the first \$3,000, a change from 3% of the first \$5,000 starting January 1, 2026.

The bill eliminates the income tax credit for food donations starting tax year 2026.

The bill amends the Nebraska Advantage Rural Development Act. Under the bill, the maximum amount for credits under subsection (1) of section 77-27,188 of the Act for calendar year 2026 and each calendar year after is \$1 million. The maximum amount for credits under subsection (2) of section 77-27,188 of the Act for

calendar year 2025 is \$7.5 million and for calendar year 2026 and each calendar year after is \$1 million. Section 77-27,188 (2) is amended to provide a refundable credit for taxpayers who invest at least \$50,000 for livestock modernization or expansion for applications filed on or after January 1, 2026. Section 77-27,188(3) is amended to provide that for applications filed on or after January 1, 2026, the amount of the credit allowed under subsection (2) shall be 10% of the investment, not to exceed a credit of \$150,000 per application.

The bill amends the annual limit for tax credits under section 77-3110 of the Relocation Incentive Act to provide that the Department of Revenue (DOR) may approve tax credits under the Act each year until the total amount of credits approved for the year reaches \$1 million.

The bill eliminates tax credits under the Creating High Impact Economic Futures (CHIEF) Act starting calendar year 2026, except that any tax credits allowed in calendar year 2025 that are unused may be carried forward as provided in subsection (6) of section 77-3119.

The bill amends the Cast and Crew Nebraska Act tax credits to provide that the total amount of tax credits allowed in any fiscal year under the Act shall not exceed \$500,000. The maximum allowable tax credit claimed under the Act in any single taxable year for any qualified production activity that is a full-length film, made-for-television movie, television series of at least five episodes, or streaming television series shall not exceed \$500,000.

The bill amends Nebraska Shortline Rail Modernization Act tax credits to provide that the total amount of tax credits allowed in a fiscal year under the Act shall not exceed \$500,000.

The bill amends the Reverse Osmosis System Tax Credit Act tax credits starting tax year 2026. Under the bill, the DOR may approve tax credits for each fiscal year until the total amount of credits approved reaches \$250,000 for FY25 and FY26, \$500,000 for FY27 and FY28, and \$1 million for any fiscal year after.

The bill amends the Renewable Chemical Production Tax Credit Act tax credits. Under the Act, the Director of Economic Development may approve program certification applications for eligible business for a total of up to \$6 million in tax credits for calendar years 2024 and 2025. The Director shall not approve any program certification applications for eligible businesses for calendar years 2026 through 2029. For calendar year 2030 and each calendar year after, the Director may approve program certification applications for eligible business for a total of up to \$6 million in tax credits per calendar year.

The bill amends the Nebraska Biodiesel Tax Credit Act to provide that up to \$1 million in tax credits in FY25 and each fiscal year after may be approved.

The bill provides regarding the Urban Redevelopment Act that there shall be no new applications for incentives filed after the operative date. These provisions are subject to the emergency clause.

The bill amends section 77-2706.02 connected to the sales and use tax exemptions connected to purchasing agents and buyer-based exemptions set to begin July 1, 2026. For purposes of the section, client means a nonprofit entity.

The provisions of the bill have the following impact to General Fund revenues:

- FY26: \$11,817,000
- FY27: \$39,476,000
- FY28: \$46,752,000
- FY29: \$43,572,000

The breakdown of the General Fund impact for each item under the bill is in the table below:

	<i>FY26</i>	<i>FY27</i>	<i>FY28</i>	<i>FY29</i>
Collection Fee	\$ 3,367,083	\$ 8,323,000	\$ 8,573,000	\$ 8,830,000
Food Donation Tax Credit	\$ -	\$ 500,000	\$ 500,000	\$ 500,000
Nebraska Advantage Rural Development Act	\$ 1,200,000	\$ 5,600,000	\$ 8,500,000	\$ 5,200,000
Relocation Incentive Act	\$ 4,000,000	\$ 4,000,000	\$ 4,000,000	\$ 4,000,000
CHIEF Act	\$ -	\$ 900,000	\$ 3,000,000	\$ 3,000,000
Cast and Crew Nebraska Act	\$ -	\$ 500,000	\$ 500,000	\$ 500,000
Nebraska Shortline Rail Modernization	\$ -	\$ 500,000	\$ 500,000	\$ 500,000
Reverse Osmosis System Tax Credit Act	\$ 250,000	\$ -	\$ 500,000	\$ -
Renewable Chemical Production Tax Credit Act	\$ 2,500,000	\$ 6,000,000	\$ 6,000,000	\$ 6,000,000
Nebraska Biodiesel Tax Credit Act	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000
Urban Redevelopment Act	\$ -	\$ 101,000	\$ 103,000	\$ 105,000
Buyer-Based Exemption	\$ -	\$ 12,901,656	\$ 14,426,045	\$ 14,786,705
Community Development Assistance Act	\$ -	\$ (350,000)	\$ (350,000)	\$ (350,000)
Total	\$ 11,817,083	\$ 39,475,656	\$ 46,752,045	\$ 43,571,705

LB 707

LB 707 makes several amendments to the Good Life Economic Development Act and the Good Life Transformational Projects Act, the most notable being:

- Halves the state sales tax rate for transactions within a Good Life District beginning 10/1/2025;
- Creates reporting requirements for Good Life Districts to the Department of Economic Development (DED);
- Provides for approval and termination of good life district incentives by the DED;
- Allows for project areas to be established by Good Life Districts, describes the criteria for their establishment and termination;
- Creates restrictions on incentives; and
- Restricts the use of eminent domain.

The provisions of the bill have the following impact to General Fund revenues:

- FY26: \$1,098,000
- FY27: \$1,252,000
- FY28: \$696,000
- FY29: \$860,000

General Fund Transfers-Out

This area tabulates funds that are transferred from the General Fund to another fund within the state treasury. These items have the same effect as an appropriation in that they reduce available funds, but are not expended as such and thus are shown under the revenue category (on the Financial Status, see line 9).

Table 10 General Fund Transfers Out

	Actual	Biennial Budget		Following Biennium	
	FY2024-25	FY2025-26	FY2026-27	FY2027-28	FY2028-29
Property Tax Credit Fund	(395,000,000)	(422,000,000)	(442,000,000)	(457,000,000)	(472,000,000)
Cultural Preservation Endowment Fund	(1,000,000)	0	0	(1,000,000)	(1,000,000)
Water Sustainability Fund	(2,519,000)	0	0	(11,000,000)	(11,000,000)
Hall of Fame Trust Fund	(10,000)	(10,000)	(10,000)	(10,000)	(10,000)
Public Advocacy Cash Fund	(1,000,000)	(875,000)	(875,000)	0	0
Economic Recovery Act	(40,000,000)	0	0	0	0
Education Future Fund	(250,000,000)	(242,000,000)	(242,000,000)	(250,000,000)	(250,000,000)
Judges' Retirement Fund	(1,370,712)	0	0	0	0
School Mapping Fund	(525,000)	0	0	0	0
School Property Tax Relief Fund	(750,000,000)	(780,000,000)	(808,000,000)	(838,000,000)	(870,000,000)
Community College Future Fund	(253,322,713)	(265,988,849)	(279,288,291)	(293,252,706)	(307,915,341)
General Fund Transfers-Out	(1,694,747,425)	(1,710,873,849)	(1,772,173,291)	(1,850,262,706)	(1,911,925,341)

School District Property Tax Relief Cash Fund

Created by LB 34 (2024 Special Session), the School District Property Tax Relief Cash Fund is funded by a transfer from the General Fund. Intent language in the statute indicates a transfer amount equal to the required level of relief, which \$780 million in FY2025-26; and \$808 million in FY2026-27. The language to carry out the transfers are in LB 261, the mainline budget bill. Based on the required credit amount, monies are allocated to counties by the ratio property taxes levied by school districts in the prior year in the county to the total property taxes levied by school districts in the prior year for the state. Counties then allocate funds as credit to each tax payer again based on their proportionate amount.

Property Tax Credit Cash Fund

Under this program transfers are made to the Property Tax Credit Cash Fund at the discretion of the Legislature. Based on the amount of funds available, monies are then allocated to counties by the ratio of the real property valuation in the county to the real property valuation in the state. Counties then allocate funds as credit to each tax payer again based on their proportionate value. Enacted in 2007, the amount available for credits was \$105 million in FY07-08, and \$115 million in FY08-09 through FY13-14. During the 2014 session, the FY14-15 amount was increased to \$140 million. In the 2015 session, the credit was increased by \$64 million to a total of \$204 million.

In the 2016 session, LB 958 made several changes dealing with the Property Tax Credit Act. Previously the property tax credit was distributed based on 100% of the taxable value of real property. Under LB 958, the credit is distributed using "credit allocation valuation" which is 120% of agricultural and horticultural land taxable value and 100% for all other real property except agricultural and horticultural land.

In the 2019 session, the credit amount was increased in the mainline budget bill to \$275 million per year starting in FY2019-20. In the 2021 session, the amount was increased to \$300 million for FY21-22, and \$313

million for FY22-23. In the 2023 session, the amount was increased to \$363 million for FY23-24 and \$398 million for FY24-25 related to General Fund transfers. LB 243 (2023) also increases the minimum amount of relief under the act for upcoming years, as reflected in the increases in the General Fund transfers out.

The General Fund transfer amounts shown here are \$8 million less than the minimum credit amount in FY2025-26 and \$3 million less than the minimum credit amount in FY2026-27. This is because the credit amount is funded through these General Fund transfers plus any interest that will be earned on the fund balance from the time of transfer to the time of reimbursement payments to the counties and credits calculated but unpaid relating to properties receiving homestead exemptions. Because amounts unpaid due to homestead exemptions and investment earnings have been higher in the previous two years, additional funds are available in the fund from prior credit years, sufficiently to reduce the General Fund transfer in FY2025-26 only. The minimum amount of relief required by statute in FY2025-26 is \$430 million and in FY2026-27 is \$445 million.

In addition, there is also an appropriation to correspond with the casino gaming and cash device taxes that are directly credited to the Property Tax Credit Cash Fund. This increase is \$34 million in FY2025-26 and \$45 million in FY2025-26 based on estimates of casino gaming and cash device taxes to be credited to the fund. Pursuant to section 9-1204, 70% of casino gaming tax collected is credited to the Property Tax Credit Cash Fund, and pursuant to 77-3012, 40% of cash device tax collected is credited to the Property Tax Credit Cash Fund. The General Fund transfer amount is based on the minimum amount of relief required and does not take into account the additional credit appropriation due to casino gaming and cash device taxes. Additional information is in the cash fund appropriations section of the report.

Nebraska Cultural Preservation Endowment Fund

The Cultural Preservation Endowment Fund was created in 1998 with a transfer of \$5 million from the General Fund. LB 1165 (2008) provided for an additional \$5 million for the endowment fund through a \$1 million transfer from the Cash Reserve Fund and another \$4 million from the General Fund provided over a series of years. After multiple alterations of the fiscal year transfers, the final transfers, which averaged \$500,000 were scheduled to expire at the end of FY2016-17. In FY2021-22, the amount of the transfer increased from \$500,000 to \$1 million per year.

In the Appropriations Committee recommendation, the \$1 million per fiscal year transfers were included in LB 264. However, the transfers were eliminated for FY2025-26 and FY2026-27 on Select File. Due to the statutory intent language, the transfers are shown for the following biennium.

Water Sustainability Fund

This fund was created through LB906 passed in the 2014 session. Monies for the fund came from General Fund transfers; \$21,000,000 in FY2014-15. Of this transfer, \$10,000,000 is considered one-time as it was financed by a like transfer from the Cash Reserve Fund to the General Fund. Intent language was included that \$11,000,000 General Funds be transferred to the Water Sustainability Fund in each fiscal year beginning in FY2015-16. The enacted budget does not include these transfers from the General Fund for FY2025-26 and FY2026-27. The fund will instead receive a transfer of \$8,000,000 in FY2025-26 from the Nebraska Environmental Trust Fund.

Hall of Fame Trust Fund

An annual transfer of \$10,000 from the General Fund to the Hall of Fame Trust Fund is authorized, but if the balance in the Hall of Fame Trust Fund exceeds \$50,000 at on the last day of the preceding fiscal year, the transfer shall not take place. For purposes of the General Fund financial status, the transfer is shown on an annual basis. The Hall of Fame Trust Fund is administratively supported by the Nebraska State Historical

Society and is utilized for the creation, design, size, configuration, and placement of busts or other appropriate objects in the State Capitol or other location approved by the Hall of Fame Commission.

Public Advocacy Cash Fund

Beginning in FY2021-22, annual transfers from the General Fund have been authorized to the Public Advocacy Cash Fund. Due to declining revenue from court fees, the cash fund used for administrative expenses of the Public Advocacy Commission have been insufficient to pay expenses. The Appropriations Committee Budget recommendation included a transfer to the agency's cash fund of \$1 million in FY2025-26 and \$1 million in FY2026-27. However, this amount was reduced on Select File to \$875,000 per fiscal year.

Community College Future Fund

LB 243 (2023) limits the ability of community college areas to levy property taxes for FY 2024-25 and after. The state distributes funds to community college areas to offset the funds lost by community college areas with the elimination of their levy authority under subdivisions (2) (a) and (c) of section 85-1517 with community colleges retaining the levy authority under (b). The funds are distributed to community college areas by the government of the State of Nebraska in the following manner:

- FY 2024-25: The amount of property taxes levied by the community college area for FY 2023-24 pursuant to subdivisions (2) (a) and (c) of section 85-1517 or the amount of property taxes that would have been generated from a levy of \$0.075 per \$100 of taxable valuation, whichever is greater, with the amount then increased by 3.5% or the percentage increase in the reimbursable educational units of the community college area, whichever is greater.
- FY 2025-26 and after: The amount distributed to the community college area in the prior fiscal year, increased by 3.5% or the percentage increase in the reimbursable educational units of the community college area, whichever is greater.

The amounts are calculated by the Coordinating Commission for Postsecondary Education (Commission). The Commission annually certifies the total amount to be distributed to all community college areas in August of each year. The State Treasurer transfers the certified amount from the General Fund to the newly created Community College Future Fund in 10 equal payments distributed monthly beginning in September and continuing through June. The Commission makes distributions to the community college areas in ten equal payments distributed monthly beginning in September and continuing through June.

The certified aid amount for FY2024-25 is \$253,322,713. This is an increase of approximately 5% from the fiscal year base because of the impact of the growth in reimbursable education units in multiple community college areas exceeding 3.5%. As such, the enacted budget includes funds for FY2025-26 and thereafter that reflect an increase of 5% per year due to this impact, rather than the minimum annual increase of 3.5% in statute. Additional information is included in the cash fund appropriations section of the report.

Education Future Fund

LB 818 (2023) created the Education Future Fund (EFF) and transferred \$1 billion to the Nebraska Department of Education (NDE) from the General Fund in FY2023-24 into the newly created fund and \$250 million each year thereafter. The enacted budget includes a \$242 million transfer per year in FY2025-26 and FY2026-27, a reduction of \$8 million per year during the biennium, with the transfers remaining at \$250 million per year, beginning in FY2027-28.

The Education Future Fund can be utilized for various education expenses, including 24% of total foundation aid to school districts and special education reimbursements. The enacted budget includes \$6.75 million transferred into the EFF from other, education-related cash funds, as shown in Table 11.

Estimated appropriations, including the changes in foundation aid and special education reimbursements in the enacted budget, are shown in Table 12. Also included is the remaining balance in the fund as the initial transfer in from the General Fund is drawn down.

Table 11 Education Future Fund Transfers In from Cash Funds

Year	Transfers Into EFF from Education-Related Cash Funds	Amount
FY24	Education Innovative Grant Fund	7,500,000
FY25	Education Improvement Fund	2,000,000
FY26	CC Gap Assistance	3,000,000
FY26	Certification Fund	1,000,000
FY26	Education Improvement Fund	1,700,000
FY26	Tuition Recovery Fund	100,000
FY26	Private Postsecondary Fund	100,000
FY26	Expanded Learning Fund	50,000
FY26	NDE Cash	800,000
Total		16,250,000

Table 12 Education Future Fund Cash Flow

Bill #		FY2023-24 Actual	FY2024-25 Actual	FY2025-26 Est	FY2026-27 Est
LB 818	Transfers In from General Fund	1,000,000,000	250,000,000	250,000,000	250,000,000
LB 1413	Transfers In	7,500,000	2,000,000		
LB 1284	Transfer Out (To Computer Science & Tech Ed Fund)	-	(1,000,000)	(1,500,000)	(500,000)
LB 264	Transfers In (enacted 2025)			6,750,000	
LB 261	Change in GF Transfers in (2025 budget)			(8,000,000)	(8,000,000)
	Investment Income	22,613,065	28,074,894	16,945,085	12,257,907
	Total Revenue	1,030,113,065	279,074,894	264,195,085	253,757,907
	Actuals/Appropriations:				
LB 705	Extraordinary Increases in Special Education	402,283	-	2,500,000	2,500,000
LB 705	Nebraska Teacher Apprenticeship Program	144,184	660,002	1,000,000	1,000,000
LB 705	Nebraska Teacher Recruitment & Retention Act	-	9,999,375	5,000,000	5,000,000
LB 583	Special Education - 80% (est.)	246,087,379	254,058,577	291,390,830	309,839,863
LB 583	24% of Foundation Aid	112,353,248	112,309,502	112,977,519	113,571,200
LB 814	Career & Technical Education Aid	4,961,818	948,371	4,959,040	4,959,040
LB 814	Career & Technical Education Ops	-	75,609	356,960	356,960
LB 1284	Aid to ESUs for regional coaches/training	-	1,851,467	1,851,467	1,851,467
LB 1284	Ops for ESUs for regional coaches/training	-	-	148,533	148,533
LB 1284	Dyslexia Research Grant	-	499,985	-	-
LB 1284	Menstrual Products Pilot Program	-	-	250,000	-
	Total:	363,948,912	380,402,888	420,434,349	439,227,063
	Fund Balance:	666,164,153	564,836,159	408,596,895	223,127,739

General Fund Transfers In

Cash funds are funds which contain earmarked revenue sources and monies in those funds can only be used for the purposes authorized by statute. In many instances (since the 2009 special session) an authorized use of monies in a cash fund is transfers to the General Fund at the discretion of the Legislature. For accounting purposes, these are shown as “Transfers in” and are included as General Fund revenues.

LB 3 (2024 Special Session) included statutory language authorizing transfers from the Securities Act Cash Fund, the Insurance Cash Fund, and the Tobacco Products Administration Cash Fund in FY2025-26, FY2026-27, FY2027-28, and FY2028-29, as reflected in the table. These amounts are already included in the General Fund revenue forecast, as set by the NEFAB, and in the LFO preliminary estimates of General Fund revenue for the following biennium. Additional transfer amounts are included as additional miscellaneous receipts as a result of 2025 legislation.

The Appropriations Committee recommendation included additional transfers-in of \$10,575,000 in FY2024-25; \$139,744,957 in FY2025-26; and \$10,045,957 in FY2026-27. Following amendment, some transfers originally included were eliminated and several transfers were added for a net change of \$21.32 million in FY2025-26 and \$44.42 million in FY2026-27.

Table 13 General Fund Transfers In

	Actual	Biennial Budget		Following Biennium	
	FY2024-25	FY2025-26	FY2026-27	FY2027-28	FY2028-29
Securities Act Cash Fund	39,500,000	34,000,000	28,000,000	28,000,000	28,000,000
Dept of Insurance Cash Fund	12,000,000	14,000,000	11,000,000	11,000,000	11,000,000
Tobacco Products Admin Cash Fund	9,000,000	9,500,000	9,500,000	9,000,000	9,000,000
State Settlement Cash Fund	5,295,957	295,957	295,957	0	0
JEDI Fund	0	4,400,000	0	0	0
Records Management Cash Fund	0	1,000,000	2,000,000	0	0
Financial Institution Cash	0	3,000,000	0	0	0
Banking & Finance Settlement	0	1,000,000	750,000	0	0
State Insurance Fund	8,250,000	0	0	0	0
Dept of Education VR Basic Match	0	375,000	375,000	0	0
Charitable Gaming Operations Fund	1,500,000	100,000	500,000	0	0
Dept of Motor Vehicles Ignition Interlock Fund	0	500,000	250,000	0	0
Workers Compensation Court Cash Fund	0	750,000	0	0	0
Building Renewal Allocation Fund	0	0	2,000,000	0	0
Affordable Housing Trust Fund	0	0	8,000,000	0	0
Civic and Community Center Fund	4,000,000	1,500,000	1,500,000	0	0
Nebr Litter Reduction and Recycling Cash Fund	0	1,250,000	1,250,000	0	0
State Energy Cash	0	500,000	500,000	0	0
Lead Service Line Fund	0	4,000,000	0	0	0
Engineer Plan Review Fund	0	200,000	200,000	0	0
Surface Water Irrigation Fund	0	2,500,000	2,500,000	0	0
Economic Recovery Contingency Fund	0	15,000,000	0	0	0
State Visitors Promotion Fund	0	2,000,000	2,000,000	0	0
Water Recreation Enhancement Fund	0	32,700,000	0	0	0
Trail Development and Maintenance Fund	0	3,350,000	0	0	0
Governor's Emergency Fund	0	3,250,000	0	0	0

	Actual	Biennial Budget		Following Biennium	
	FY2024-25	FY2025-26	FY2026-27	FY2027-28	FY2028-29
Grade Crossing Protection Fund	0	0	0	0	0
Transportation Infrastructure Bank	0	2,000,000	4,500,000	0	0
Unclaimed Property Fund	0	1,000,000	0	0	0
Inland Port Authority Fund	0	750,000	0	0	0
Treasury Management Cash Fund	0	500,000	0	0	0
Revenue Enforcement Fund	1,000,000	2,000,000	2,000,000	0	0
Mechanical Safety Inspection Fund	0	375,000	375,000	0	0
Contractor & Professional Employer Organization Reg	0	100,000	0	0	0
Department of Motor Vehicles Cash Fund	526,716	0	12,500,000	0	0
Vehicle Title & Reg System Replacement Fund	0	5,500,000	1,500,000	0	0
Motor Carrier Division Cash Fund	0	250,000	250,000	0	0
Motor Carrier System Replacement	0	4,000,000	1,000,000	0	0
Racetrack Gaming Fund	0	2,000,000	2,000,000	0	0
Engineers and Architects Registration Cash Fund	0	400,000	0	0	0
Appraisal Management Co. Fund	0	100,000	0	0	0
Real Property Appraisers Fund	0	150,000	0	0	0
Economic Development Cash Fund	0	20,500,000	0	0	0
Nuclear & Hydrogen Development Fund	0	215,000	0	0	0
Customized Job Training Cash Fund	0	2,700,000	0	0	0
Intern Nebraska Cash	0	12,000,000	0	0	0
Shovel-Ready Capital Investment Fund	0	400,000	0	0	0
Youth Outdoor Recreation Fund	0	8,200,000	0	0	0
ImagiNE Revolving Loan Fund	0	0	3,000,000	0	0
Middle Income Workforce Housing	0	0	0	0	0
Rural Workforce Housing	0	0	0	0	0
211 Cash Fund	0	380,000	0	0	0
Flexible Spending Fund	1,000,000	800,000	0	0	0
Resource Recovery Cash Fund	125,000	0	0	0	0
Community College Dependents Fund	0	500,000	0	0	0
Site and Building Development Fund	9,000,000	4,500,000	0	0	0
Job Training Cash Fund	3,328,621	0	0	0	0
Workforce Development Fund	0	3,950,000	0	0	0
Sector Partnership Fund	0	0	0	0	0
Employment Security Contingency Fund	2,500,000	1,500,000	0	0	0
Training and Support Fund	0	0	0	0	0
Prison Overcrowding Contingency Fund	0	500,000	0	0	0
Public Safety Communications Fund	0	500,000	500,000	0	0
Vehicle Replacement Fund	0	250,000	250,000	0	0
Behavioral Health Services Cash	2,000,000	0	0	0	0
Job Creation and Mainstreet Revitalization Fund	0	75,000	0	0	0
Historical Society Cash Fund	0	100,000	0	0	0
Support NE History Fund	0	10,000	0	0	0
Health and Human Services Cash Fund	8,250,000	3,224,000	1,470,000	0	0
HHS Professional & Occupational Credentialing	0	1,850,000	1,000,000	0	0
State Patrol Carrier Enforcement Fund	0	1,000,000	1,000,000	0	0
Nebr Outdoor Recreation & Development (NORDA)	0	500,000	500,000	0	0
Miscellaneous funds (2025)	0	115,000	0	0	0
Total General Fund Transfers-In	107,276,294	218,064,957	102,465,957	48,000,000	48,000,000

General Fund Credit of Investment Earnings

In LB 3 (2024 Special Session), investment earnings from specific cash and revolving funds were credited to the General Fund, beginning October 1, 2024. The crediting of investment earnings to the General Fund on earnings to the Universal Services Fund was set to continue only through June 30, 2027. For the remaining funds, the change did not have a sunset date. Investment earnings previously approved are included in the revenue forecasts set by NEFAB and in the preliminary estimates for the “out years.”

The enacted budget includes additional investment earnings on funds to be credited to the General Fund, beginning in FY2025-26. Estimates of these earnings are \$30.7 million in FY2025-26; \$27.6 million in FY2026-27; and \$19 million per fiscal year thereafter.

The enacted budget directs investment earnings from the following funds, beginning July 1, 2025:

- Perkins County Canal Fund
- Universal Services Fund (Until FY2028-29 only)
- 911 Service System Fund
- Economic Recovery Contingency Fund
- Nebraska Capital Construction Fund (FY2025-26 and FY2026-27 only)
- Surface Water Irrigation Fund (FY2025-26 and FY2026-27 only)

For the Universal Services Fund, through FY2024-25, investment earnings are directed first to the 211 Cash Fund (up to \$1,455,000 per year), and then remaining earnings are credited to the General Fund. The enacted budget strikes the transfer to the 211 Cash Fund and credits all investment earnings to the General Fund, beginning July 1, 2025, until June 30, 2029. For the other funds listed above, the crediting of investment earnings begins July 1, 2025. For the Nebraska Capital Construction Fund and the Surface Water Irrigation Fund, this redirection of earnings applies only for the two fiscal years of the biennium.

GENERAL FUND APPROPRIATIONS

Statewide, 79 agencies were appropriated funds in the FY2025-26/FY2026-27 enacted budget. Of those, 48 state agencies are appropriated funds from the General Fund.

A ranking of the agencies with the highest amounts of General Fund appropriations in FY2025-26 is shown in the following table.

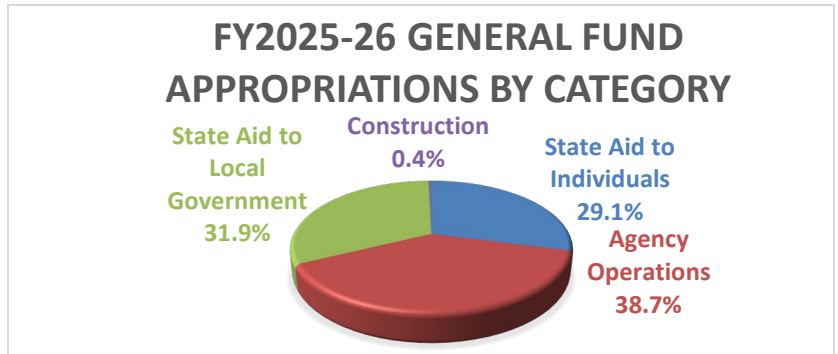
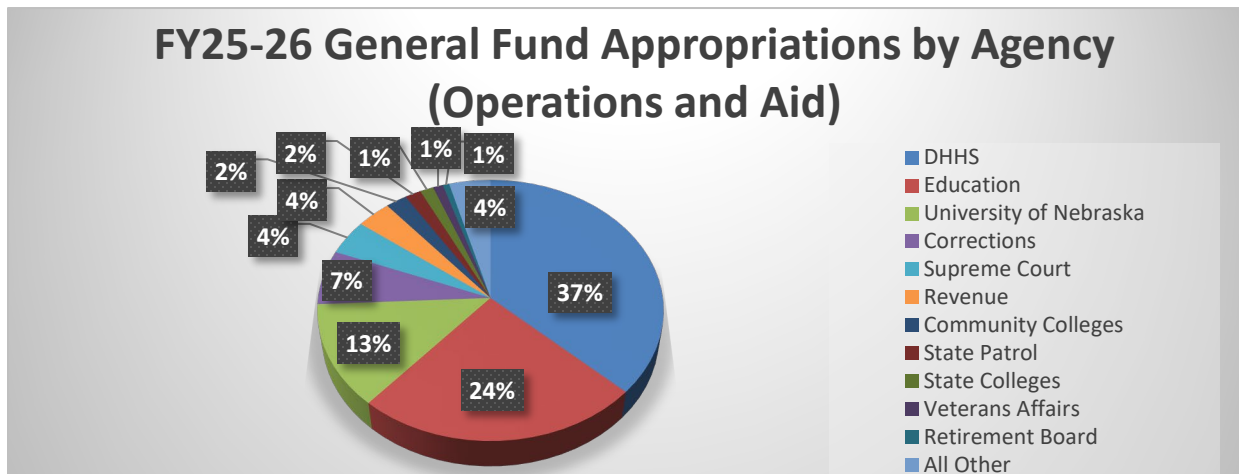


Table 14 Ranking of Agencies: Total General Funds Appropriations

GENERAL FUNDS (Operations and Aid)	FY2023-24	FY2024-25	FY2025-26	FY2026-27	FY26 Rank	% of Total
DHHS	1,945,103,852	1,929,003,793	2,023,307,450	2,051,562,444	1	36.9%
Education	1,334,741,789	1,317,692,990	1,344,047,035	1,333,020,106	2	24.5%
University of Nebraska	667,939,406	699,313,062	703,683,768	708,054,475	3	12.8%
Corrections	345,607,765	356,905,164	370,355,826	382,503,240	4	6.8%
Supreme Court	219,588,106	233,085,953	239,362,551	245,199,476	5	4.4%
Revenue	173,744,458	183,314,429	193,621,887	204,273,083	6	3.5%
Community Colleges	111,939,172	114,116,711	119,116,711	119,116,711	7	2.2%
State Patrol	82,953,661	90,739,673	90,972,703	90,739,673	8	1.7%
State Colleges	68,649,723	72,780,555	75,078,448	77,151,164	9	1.4%
Veterans Affairs	49,873,360	54,893,760	56,368,794	58,078,076	10	1.0%
Retirement Board	60,972,169	66,700,303	36,444,018	18,112,000	11	0.7%
All Other	293,530,242	295,181,588	232,192,753	233,040,733		4.2%
Total - General Funds	5,354,643,703	5,413,727,981	5,484,551,944	5,520,851,181		100.0%
\$ Change (w/out deficits)	228,971,450	59,084,278	70,823,963	36,299,237		
% Change (w/out deficits)	4.5%	1.1%	1.3%	0.7%		



The following table shows a summary of the current FY2024-25 General Fund appropriations (excluding deficits) and the enacted budget for FY2025-26 and FY2026-27. Of the total General Fund appropriation for

FY2025-26, agency operations comprise 38.7%, state aid to local government comprises 31.9%, state aid to individuals/other comprises 28.8%, and capital construction comprises 0.4%.

Table 15 Enacted Budget by Category – General Funds

	W/o deficits FY2024-25	Per 2025 Session		Change vs Prior Yr FY25-26 (w/o deficits)		Change vs Prior Yr FY26-27 (w/o deficits)		2 Yr Avg % Change
		Enacted FY2025-26	Enacted FY2026-27	\$	%	\$	%	
Agency Operations								
University & State /Colleges	759,253,617	765,582,216	772,025,639	6,328,599	0.8%	6,443,423	0.8%	0.8%
Health & Human Services	329,429,902	338,611,048	354,539,364	9,181,146	2.8%	15,928,316	4.7%	3.7%
Correctional Services	352,905,164	366,355,826	378,503,240	13,450,662	3.8%	12,147,414	3.3%	3.6%
Courts	232,815,953	239,092,551	244,929,476	6,276,598	2.7%	5,836,925	2.4%	2.6%
State Patrol	90,739,673	90,972,703	90,739,673	233,030	0.3%	(233,030)	-0.3%	0.0%
Retirement Board	66,700,303	36,444,018	18,112,000	(30,256,285)	-45.4%	(18,332,018)	-50.3%	-47.9%
Revenue	34,314,429	33,704,887	33,970,083	(609,542)	-1.8%	265,196	0.8%	-0.5%
Other Agencies	262,511,145	250,623,037	255,024,737	(11,888,108)	-4.5%	4,401,700	1.8%	-1.4%
Total-GF Operations	2,128,670,186	2,121,386,286	2,147,844,212	(7,283,900)	-0.3%	26,457,926	1.2%	0.4%
State Aid to Individuals/Others								
Opportunity Scholarships	9,250,000	0	0	(9,250,000)	-100.0%	0	--	--
Workforce Development	0	0	0	0	--	0	--	--
Medicaid	1,012,640,639	1,083,193,393	1,078,129,645	70,552,754	7.0%	(5,063,748)	-0.5%	3.2%
Child Welfare Aid	182,756,746	182,756,746	183,385,911	0	0.0%	629,165	0.3%	0.2%
Developmental disabilities aid	197,567,183	212,662,155	229,386,106	15,094,972	7.6%	16,723,951	7.9%	7.8%
Public Assistance	76,380,054	76,380,054	76,380,054	0	0.0%	0	0.0%	0.0%
Behavioral Health aid	70,132,211	70,132,211	70,132,211	0	0.0%	0	0.0%	0.0%
Childrens Health Insurance (SCHIP)	26,246,298	29,952,083	29,989,393	3,705,785	14.1%	37,310	0.1%	6.9%
Nebr Broadband Bridge Act	19,795,788	0	0	(19,795,788)	-100.0%	0	--	--
Business Innovation Act	14,770,352	11,020,352	11,020,352	(3,750,000)	-25.4%	0	0.0%	-13.6%
Aging Programs	11,722,579	11,722,579	11,722,579	0	0.0%	0	0.0%	0.0%
Public Health Aid	11,314,060	7,083,060	7,083,060	(4,231,000)	-37.4%	0	0.0%	-20.9%
Nebraska Career Scholarships	20,240,000	20,580,000	20,580,000	340,000	1.7%	0	0.0%	0.8%
Higher Ed Student Aid programs	9,593,430	8,493,430	8,593,430	(1,100,000)	-11.5%	100,000	1.2%	-5.4%
Health Aid	7,352,196	7,352,196	7,352,196	0	0.0%	0	0.0%	0.0%
Nebraska Rural Projects Act	4,896,460	0	0	(4,896,460)	-100.0%	0	--	-100.0%
All Other Aid to Individuals/Other	33,090,857	26,240,319	25,240,319	(6,850,538)	-20.7%	(1,000,000)	-3.8%	-12.7%
Total-GF Aid to Individuals/Other	1,707,748,853	1,747,568,578	1,758,995,256	39,819,725	2.3%	11,426,678	0.7%	1.5%
State Aid to Local Govts								
State Aid to Schools (TEEOSA)	1,010,135,323	1,036,453,304	1,024,467,449	26,317,981	2.6%	(11,985,855)	-1.2%	0.7%
Special Education - General Fund	235,724,474	235,724,424	235,724,424	(50)	0.0%	0	0.0%	0.0%
Aid to Community Colleges	114,116,711	119,116,711	119,116,711	5,000,000	4.4%	0	0.0%	2.2%
Homestead Exemption	149,000,000	159,917,000	170,303,000	10,917,000	7.3%	10,386,000	6.5%	6.9%
Aid to ESU's	13,613,976	13,085,000	13,349,488	(528,976)	-3.9%	264,488	2.0%	-1.0%
High ability learner programs	2,342,962	2,342,962	2,342,962	0	0.0%	0	0.0%	0.0%
Early Childhood programs	11,119,357	11,119,357	11,119,357	0	0.0%	0	0.0%	0.0%
Community Based Juvenile Services	5,798,000	5,798,000	5,798,000	0	0.0%	0	0.0%	0.0%
Governors Emergency Program	5,000,000	5,000,000	5,000,000	0	0.0%	0	0.0%	0.0%
Other Aid to Local Govt	9,154,211	5,486,394	5,486,394	(3,667,817)	-40.1%	0	0.0%	-22.6%
Total-GF Aid to Local Govt	1,556,005,014	1,594,043,152	1,592,707,785	38,038,138	2.4%	(1,335,367)	-0.1%	1.2%
Capital Construction								
	21,303,928	21,553,928	21,303,928	250,000	1.2%	(250,000)	-1.2%	0.0%
TOTAL-MAINLINE BUDGET	5,413,727,981	5,484,551,944	5,520,851,181	70,823,963	1.3%	36,299,237	0.7%	1.0%

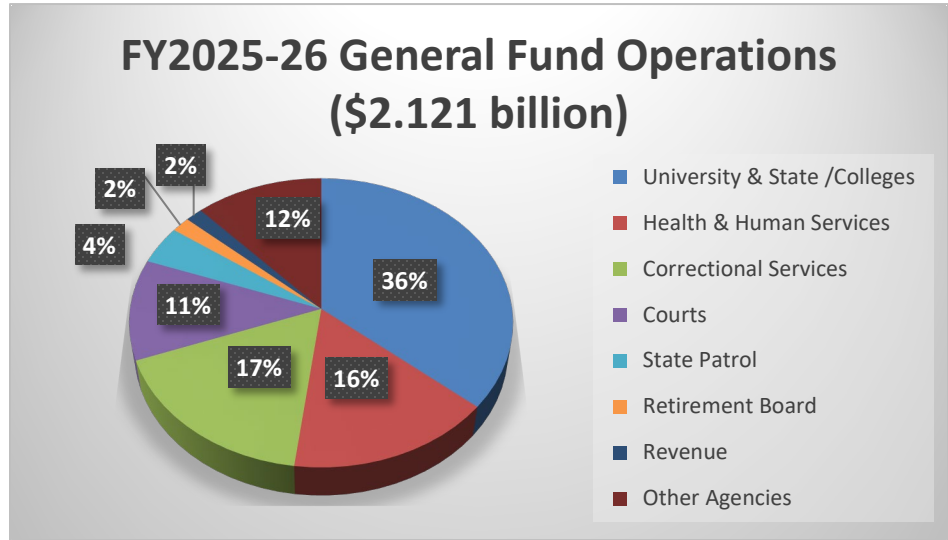
The enacted budget is the net result of hundreds of individual issues, which reflect both increases to and reductions from the current year appropriation. Significant changes in state aid programs and agency operations are listed in Table 15.

Table 16 Significant Increases and Reductions

	<i>Amounts shown are \$ change from FY25 base year</i>		Enacted Budget - 2025 Session			% of Total
			FY2025-26	FY2026-27	Two Yr total	Increase
1	TEEOSA Aid to Schools	Aid-Local	26,317,981	14,332,126	40,650,107	22.8%
2	Special Education (Correction)	Aid-Local	(50)	(50)	(100)	0.0%
3	Aid to ESU's	Aid-Local	(528,976)	(264,488)	(793,464)	-0.4%
4	Homestead Exemption	Aid-Local	10,917,000	21,303,000	32,220,000	18.1%
5	Community Colleges	Aid-Local	5,000,000	5,000,000	10,000,000	5.6%
7	Riparian Vegetation grants (Agriculture)	Aid-Local	(353,000)	(353,000)	(706,000)	-0.4%
8	Community Based Juvenile Services aid	Aid-Local	(314,817)	(314,817)	(629,634)	-0.4%
9	Reduction of one-time airport grant	Aid-Local	(3,000,000)	(3,000,000)	(6,000,000)	-3.4%
10	Other Not Listed (net)	Aid-Local	0	0	0	0.0%
11	AID TO LOCAL GOVERNMENTS		38,038,138	36,702,771	74,740,909	42.0%
12	Medicaid (with expansion)	Aid-Ind/Other	70,552,754	65,489,006	136,041,760	76.5%
13	Child Welfare aid	Aid-Ind/Other	0	629,165	629,165	0.4%
14	Developmental Disability aid	Aid-Ind/Other	15,094,972	31,818,923	46,913,895	26.4%
15	Childrens Health Insurance (SCHIP)	Aid-Ind/Other	3,705,785	3,743,095	7,448,880	4.2%
16	Public Health aid	Aid-Ind/Other	(4,231,000)	(4,231,000)	(8,462,000)	-4.8%
17	Broadband Bridge and Nebr Precision Ag	Aid-Ind/Other	(20,697,004)	(20,697,004)	(41,394,008)	-23.3%
18	Higher Ed Student aid programs	Aid-Ind/Other	(1,100,000)	(1,000,000)	(2,100,000)	-1.2%
19	State aid to development districts	Aid-Ind/Other	(300,000)	(300,000)	(600,000)	-0.3%
20	Youth Talent Initiative	Aid-Ind/Other	(250,000)	(250,000)	(500,000)	-0.3%
21	Opportunity Scholarships	Aid-Ind/Other	(9,250,000)	(9,250,000)	(18,500,000)	-10.4%
22	Nebr Water Conservation Fund	Aid-Ind/Other	(1,806,112)	(1,806,112)	(3,612,224)	-2.0%
23	Nebraska Career Scholarships (Colleges)	Aid-Ind/Other	340,000	340,000	680,000	0.4%
24	Small Business Assistance Act	Aid-Ind/Other	(4,214,050)	(4,214,050)	(8,428,100)	-4.7%
25	Business Innovation Act	Aid-Ind/Other	(3,750,000)	(3,750,000)	(7,500,000)	-4.2%
26	Nebraska Rural Projects Act	Aid-Ind/Other	(4,896,460)	(4,896,460)	(9,792,920)	-5.5%
27	Non-profit Security Grant Program	Aid-Ind/Other	(411,683)	(411,683)	(823,366)	-0.5%
28	Youth Outdoor Recreation Grant	Aid-Ind/Other	1,000,000	0	1,000,000	0.6%
29	Local Libraries	Aid-Ind/Other	45,442	45,442	90,884	0.1%
30	Other Not Listed (net)	Aid-Ind/Other	(12,919)	(12,919)	(25,838)	0.0%
31	AID TO INDIVIDUALS / OTHER		39,819,725	51,246,403	91,066,128	51.2%
32	Salaries (State Agencies, inc. State Colleges)	Oper	27,602,082	54,619,025	82,221,107	46.2%
33	Health Insurance (State Agencies, inc. State Colleges)	Oper	10,172,101	20,963,283	31,135,384	17.5%
34	DAS related rates (State Agencies)	Oper	(1,086,928)	1,046,406	(40,522)	0.0%
35	Regional Centers	Oper	(1,500,000)	0	(1,500,000)	-0.8%
36	DED Marketing Campaign	Oper	(5,000,000)	(5,000,000)	(10,000,000)	-5.6%
37	Judges' Salaries (LB 513)	Oper	517,262	1,036,130	1,553,392	0.9%
38	Fire Marshal Reductions due to increased cash funds	Oper	(650,000)	(1,350,000)	(2,000,000)	-1.1%
39	Dept. of Ag reductions due to increased cash funds	Oper	(500,000)	(500,000)	(1,000,000)	-0.6%
40	DED operating reductions	Oper	(2,385,950)	(2,385,950)	(4,771,900)	-2.7%
41	RTC Operations (Corrections)	Oper	4,858,192	4,629,086	9,487,278	5.3%
42	Equipment, utilities, other operating costs (Corrections)	Oper	(1,500,000)	0	(1,500,000)	-0.8%
43	Crime Commission Retention and Recruitment	Oper	(2,500,000)	(2,500,000)	(5,000,000)	-2.8%
44	Game & Parks Operating Fund Shift	Oper	(5,000,000)	(5,000,000)	(10,000,000)	-5.6%
45	General Operating increases University	Oper	4,370,706	8,741,413	13,112,119	7.4%
46	Retirement, K-12 School / Judges / Patrol	Oper	(30,256,285)	(48,588,303)	(78,844,588)	-44.3%
47	Student assessment / testing (Education)	Oper	(1,500,000)	(1,500,000)	(3,000,000)	-1.7%
48	Other Not Listed (net)	Oper	(2,925,080)	(5,037,064)	(7,962,144)	-4.5%
49	AGENCY OPERATIONS		(7,283,900)	19,174,026	11,890,126	6.7%
50	Capital Construction	Const	250,000	0	250,000	0.1%
51	CAPITAL CONSTRUCTION		250,000	0	250,000	0.1%
52	TOTAL GENERAL FUND CHANGE (without deficits)		70,823,963	107,123,200	177,947,163	100.0%

General Fund Agency Operations

This area accounts for the costs of actually operating state agencies including costs such as employee salaries and benefits, data processing, utilities, vehicle and equipment purchases, fuel and oil, etc. Although there are 48 state agencies that receive General Fund appropriations, higher education (University of Nebraska and State Colleges) and the six largest agencies (Health and Human Services, Corrections, Courts, State Patrol, Revenue, and Retirement Board) account for about 88% of state operations. Note that all of the General Funds for the Retirement Board are actually state contributions for the K-12 School employee retirement plan. They are not shown under aid to local governments as the monies are placed directly into the retirement fund and are not actually paid to a school district.



General Fund appropriations for agency operations show a net decrease of \$7.3 million in FY2025-26 and a net increase of \$19.2 million in FY2026-27, as compared to the base year FY2024-25. Two-year average annual appropriation growth is 0.4%.

Employee Salary and Health Insurance Increases (State Agencies)

Increases related to state employee salaries and health insurance represent a large portion of the increases in General Fund appropriation. The enacted budget includes an across-the-board increase of 11% per year for health insurance for most budget programs. The different bargaining units and the negotiated salary increase are as follows:

- Nebraska Association of Public Employees (NAPE):
 - General 2.25% Market Adjustment
 - Special Market Adjustments and Minimum Wage Adjustments
 - Pay for Performance Increase of 1 step or 1%
 - 7/1/26- 2.25% Market Adjustment and 1 step (1%) pay for performance
- Fraternal Order of Police (FOP): Same each year
 - General 3% Market Adjustment
 - Pay for Performance Increase Totaling One Step or 2%
- State Law Enforcement Bargaining Council (SLEBC):
 - Consolidation to 13 steps for State Patrol and State Fire Marshal; Remain 15 steps for Game & Parks
 - General 3% Market Adjustment for State Patrol and State Fire Marshal
 - General Increase of 3% to Step 1 and 10% to Step 15 for Game & Parks
 - One Step Movement on Pay Line
 - 7/1/26- 4% market adjustment and one step movement on the pay line
- State Code Agencies Teachers Association (SCATA):
 - 3% Market Adjustment to Salary Schedule each year
- Non-bargaining (Rules):
 - General 2.25% Market Adjustment

- Special Market Adjustments
- Pay for Performance Increase of 1%
- Anticipated 7/1/26 is 2.25% Market Adjustment and 1% pay for performance

The special market adjustments included wage increases for particular job codes within particular bargaining units, ranging from 6% to 18% in FY2025-26 only, with the increase for those employees following the bargained rates for all employees in that bargaining unit for FY2026-27. A wage differential was also included for certain employees in Department of Motor Vehicles, Game & Parks Commission, and Nebraska Department of Transportation due to bargained increases for multi-lingual employees, employees with a commercial drivers' license, employees who are trainers of those with a commercial drivers' license, and employees who earn shift differential pay.

For the calculation of the component of the wage increase related to performance pay, the full amount (1% or 2%) was included in FY2025-26, and for FY2026-27, the calculation assumes that 90% of employees would meet the performance requirements to earn the increases.

Fiscal Year	Historic NAPE Bargaining Unit Increases General Salary Policy	FY basis % Change
FY2003-04	1.5% on July 1	2.75%
FY2004-05	2.0% on July 1	2.00%
FY2005-06	3.0% on July 1	3.00%
FY2006-07	3.25% on July 1	3.25%
FY2007-08	3.0% on July 1	3.00%
FY2008-09	2.5% on July 1	2.50%
FY2009-10	2.9% on July 1	2.90%
FY2010-11	2.5% on July 1	2.50%
FY2011-12	No Salary Increase	0.00%
FY2012-13	2.0% on July 1	2.00%
FY2013-14	2.25% on July 1	2.00%
FY2014-15	2.25% on July 1	2.00%
FY2015-16	2.25% on July 1	2.25%
FY2016-17	2.40% on July 1	2.40%
FY2017-18	1.00% on July 1	1.00%
FY2018-19	1.5% on January 1	0.75%
FY2019-20	2.0% July 1, 0.3% discretionary	2.30%
FY2020-21	2.0% July 1, 0.3% discretionary	2.30%
FY2021-22	Step plan, equivalent 2.5% July 1	2.50%
FY2022-23	Step plan, equivalent 1.0% July 1	1.00%
FY2023-24	5% on July 1 plus 2% performance, special wage increases	7.00%
FY2024-25	2% on July 1 plus 3% performance	5.00%
FY2025-26	2.25% July 1 plus 1% performance, special wage increases	3.25%
FY2026-27	2.25% July 1 plus 1% performance	3.25%
Annual Average (FY04 to FY27)		2.54%

The enacted budget includes the amount for salary and health insurance increases recommended by the Governor for the following code agencies that requested such amounts at the agency's budget hearing:

- Department of Revenue
- Department of Agriculture
- Department of Labor
- Department of Health and Human Services
- Department of Veterans' Affairs
- Department of Natural Resources
- Military Department
- Department of Correctional Services
- State Patrol
- Department of Economic Development
- Department of Environment and Energy

The enacted budget did not include funds for salary and health insurance increases, but in most cases did increase salary limit for wage increases, for the following agencies that did not request such increase at the agency’s budget hearing:

- Legislative Council
- Governor
- Lieutenant Governor
- Department of Banking
- Department of Insurance
- Liquor Control Commission
- Worker’s Compensation Court
- Investment Council
- Retirement Board
- Commission on Public Advocacy

The enacted budget includes funding as calculated by the Legislative Fiscal Office for the remaining agencies, except for the University and State Colleges. Increases to the University are included as an across-the-board operating increase, rather than a calculation of salary and health insurance increases. For the State Colleges, half of the calculated increases for salary and health insurance was included in the recommendation, totaling \$1,957,893 in FY2025-26 and \$4,030,609 in FY2026-27. The following table shows state totals by fund type.

Table 17 Salary and Health Insurance Increases in Enacted Budget – All Agencies by Fund Type

FY2025-26	Salary Increases	Health Insurance Increases
General Funds	27,602,082	10,172,101
Cash Funds	16,845,810	5,313,973
Federal Funds	8,397,453	3,098,662
Revolving Funds	2,054,317	799,569
Salary Limit	48,631,897	0
FY2026-27		
General Funds	54,619,025	20,963,283
Cash Funds	28,319,720	11,191,142
Federal Funds	15,073,771	6,350,488
Revolving Funds	4,032,329	1,678,941
Salary Limit	89,845,863	0

Department of Correctional Services

The enacted budget includes a one-time \$5 million cash fund appropriation increase and a \$1.5 million general fund reduction for FY 2026 to cover the demolition of Housing Unit 1 at the Nebraska State Penitentiary, which was a total loss. The project is partially offset by \$3.5 million in insurance proceeds. Increased cash revenues, primarily from work release inmate rent, have exceeded appropriation levels, allowing NDCS to shift funding and better utilize resources.

The enacted budget includes funding to support 56.0 full-time equivalent (FTE) positions to staff three new specialty units at the Reception and Treatment Center (RTC). These units—a 32-bed geriatric unit, a 32-bed unit for cognitively impaired individuals, and a 32-bed transition unit for individuals moving from acute mental health care to the general population—were previously funded for construction under LB383 (2021) and LB1011 (2022). The facilities are expected to be completed by June 2025 and operational by July 2025.

Commission on Law Enforcement & Criminal Justice

LB 1241 (2022) established the Law Enforcement Attraction and Retention Act to address declining applications by providing tiered retention bonuses, hiring grants for understaffed agencies, and allocating \$5 million annually for these incentives through June 30, 2028. The budget reappropriates any unexpended funds from FY2024-25, except for \$8 million, into the budget biennium for use as well. With sufficient funds available, the enacted budget includes a \$2.5 million reduction for FY2025-26 and FY2026-27.

Defined Benefit Retirement Plans

Funding for the defined benefit retirement plans for schools, judges, and the State Patrol are based on the actuarial report. The initial increase was \$2.3 million in FY2025-26 and \$2.8 million in FY2026-27, which reflect the November 2024 actuarial experience study and valuations. LB 645 (2025) amended the employee contribution rate as well as the contribution of state funds for the School Retirement Plan based upon the funded ratio on the actual value of assets. The impact is a reduction of state funds contributed in FY2025-26 of \$32.6 million and \$51.4 million in FY2026-27. The bill also amends the benefits relating to the death of a trooper for the State Patrol Retirement Plan, which is estimated to increase state contributions to that plan by \$3.3 million in FY2027-28 and in FY2028-29.

Table 18 General Fund Retirement Plan Funding by Plan

	Base	Committee Rec.		Change in LB 645		Total Enacted Budget	
	FY2024-25	FY2025-26	FY2026-27	FY2025-26	FY2026-27	FY2025-26	FY2026-27
Omaha Service Annuity	1,701,782	1,534,144	1,600,000	0	0	1,534,144	1,600,000
2%-State Schools	47,734,715	50,118,963	51,400,000	(32,577,326)	(51,400,000)	17,541,637	0
2%-Omaha Schools	8,639,634	9,073,468	9,000,000	0	0	9,073,468	9,000,000
Subtotal Schools	58,076,131	60,726,575	62,000,000	(32,577,326)	(51,400,000)	28,149,249	10,600,000
State Patrol	7,253,460	6,834,870	6,000,000	0	0	6,834,870	6,000,000
Judges	1,370,712	1,459,899	1,512,000	0	0	1,459,899	1,512,000
Total	66,700,303	69,021,344	69,512,000	(32,577,326)	(51,400,000)	36,444,018	18,112,000

Merger of Department of Natural Resources and Department of Environment and Energy into the Department of Water, Energy, and the Environment (LB 317)

LB 317, enacted in 2025, merged two state agencies into the Department of Water, Energy, and the Environment. In the enacted budget, the budget programs and appropriations for the Department of Natural Resources are moved to agency 84, and the Department of Environment and Energy, previously agency 84, is renamed. There is no net impact of the change, but the appropriations are combined pursuant to the provisions of LB 317.

University of Nebraska

In the Governor's budget recommendation, a 2% decrease in General Fund appropriations was included, equaling \$14.3 million per fiscal year. The Appropriations Committee included the same reduction in the preliminary budget. However, upon post-hearing review, the Committee increased funding to the University to reflect a 1.25% increase in FY2025-26 only, holding the amount for FY2026-27 on par with FY2025-26. With reductions necessary to balance the General Fund, during floor debate of the budget, \$4.4 million was reduced from FY2025-26 only. The resulting totals are shown in the following table.

Table 19 General Fund Appropriations – University of Nebraska

	Base	Committee Recommendation		Enacted Budget	
	FY24-25	FY25-26	FY26-27	FY25-26	FY26-27
General Fund Operating Base	691,313,062	700,054,475	700,054,475	695,683,768	700,054,475
Aid - Career Scholarships	8,000,000	8,000,000	8,000,000	8,000,000	8,000,000
General Fund Total	699,313,062	708,054,475	708,054,475	703,683,768	708,054,475
\$ increase to FY24-25 Base		8,741,413	8,741,413	4,370,706	8,741,413
NCTA earmark	3,889,738	3,938,360	3,938,360	3,938,360	3,938,360

State Colleges

In the budget recommendation, general increases for operating costs are not included. The State Colleges received funding of half of calculated salary and health insurance increases for the agency. This represents an approximate 2.9% increase each year, with about two-thirds allocated for salaries and one-third allocated for health insurance. The total General Fund operations appropriation is \$69,898,448 for FY2025-26 and \$71,971,164 in FY2026-27.

State marketing campaign

This program was initially funded with \$10 million of federal CARES funding and then paused until FY2024-25, when \$5 million of General Funds per year was appropriated. The program was an advertising and marketing campaign created with the intent to attract people and businesses into Nebraska. This reduction of \$5 million General Funds per year would cease the program.

Creation of an Umbrella Program (Governor)

The enacted budget includes combining two budget programs under a single umbrella program. Policy Research Office (Program 18) and Office of the Governor (Program 21) will be combined into a single program: Governor Operations (Program 17). This action results in no additional funding.

Department of Economic Development Reductions

The enacted budget includes operations reductions in budget program 603, totaling \$2,385,950 each fiscal year. Of this, \$785,950 per year is reduced due to the termination of the Small Business Assistance Act. An additional \$1.6 million per year is reduced from general operating expenses.

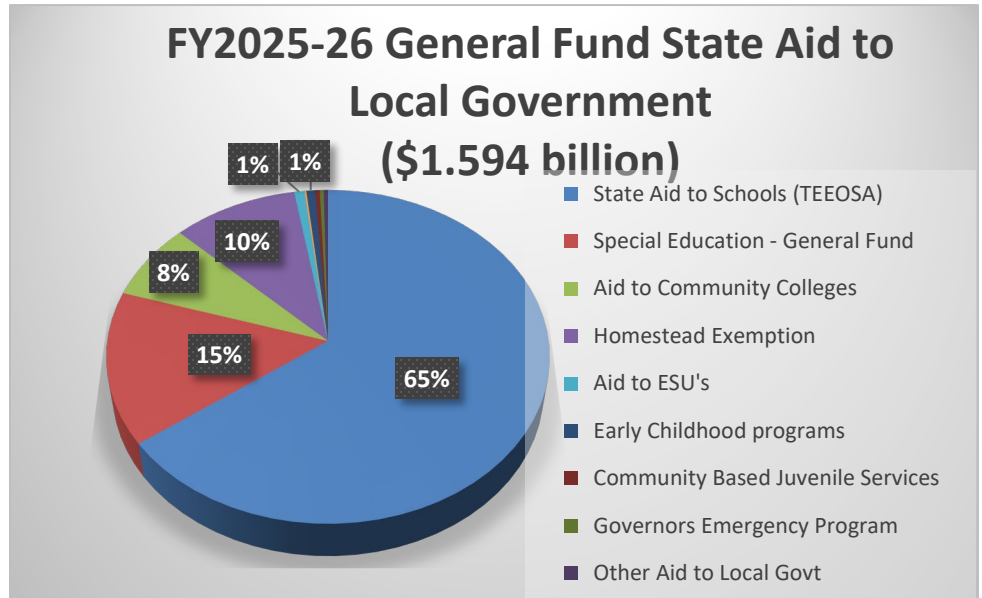
State Patrol

The enacted includes an operations reduction of \$3 million per year in General Funds for the State Patrol. However, several increases are included, which offset this base reduction to the agency, including funds for law enforcement equipment, crime laboratory supplies and instrumentation for toxicology testing, aviation support costs, wage increases for sworn rules employees, and salary and health insurance increases. The Appropriations Committee recommendation included a net increase as a result of the base reduction and additional items of \$797,492 in FY2025-26 and \$905,285 in FY2026-27. With reductions necessary to balance the General Fund, during floor debate of the budget, this increase was reduced by amendment on the floor, resulting in no net change to the agency General Fund appropriation from FY2024-25 for either year of the biennium.

General Fund State Aid to Local Governments

Aid to Local Governments accounts for aid payments to local governments that have the authority to levy a property tax such as cities, counties, K-12 schools, community colleges, natural resource districts (NRD's), and educational services units (ESU's).

Aid to local governments increased by \$38.0 million in FY2025-26 and \$36.7 million in FY2026-27, as compared to the base year FY2024-25. Two-year average annual appropriation growth is 1.2%.



Aid to Community Colleges

An increase of \$5 million per fiscal year of General Fund aid is included in the enacted budget, which is designated for dual enrollment. Refer to the section on Cash Fund Appropriations for more details on the increase included from the Community College Future Fund.

Table 20 Total Appropriations for Community Colleges FY2019-20 to FY2026-27

	FY20/FY21 Biennium		FY22/FY23 Biennium		FY24/25 Biennium		FY26/FY27 Enacted Budget	
Community Colleges	FY2019-20	FY2020-21	FY2021-22	FY2022-23	FY2023-24	FY2024-25	FY2025-26	FY2026-27
Base Year appropriation	98,575,874	98,575,874	103,558,339	103,558,339	109,804,330	109,804,330	114,116,711	114,116,711
State aid increase	1,971,517	3,982,465	2,071,167	4,183,757	2,134,842	4,312,381	0	0
Dual Credit	0	1,000,000	1,015,583	2,062,234	0	0	5,000,000	5,000,000
Total General Funds	100,547,391	103,558,339	106,645,089	109,804,330	111,939,172	114,116,711	119,116,711	119,116,711
\$ Change (GF)		3,010,948	3,086,750	3,159,241	2,134,842	2,177,539	5,000,000	0
% Change (GF)		2.99%	2.98%	2.96%	1.94%	1.95%	4.38%	0.00%
Federal ARPA Funds	0	0	0	15,000,000	0	0	0	0
CC Future Fund	0	0	0	0	0	253,322,713	265,988,849	279,288,291
TOTAL ALL FUNDS	100,547,391	103,558,339	106,645,089	124,804,330	111,939,172	367,439,424	385,105,560	398,405,002
\$ Change (ALL FUNDS)		3,010,948	3,086,750	18,159,241	-12,865,158	255,500,252	17,666,136	13,299,442
% Change (ALL FUNDS)		2.99%	2.98%	17.03%	-10.31%	228.25%	4.81%	3.45%
% General Funds	100.00%	100.00%	100.00%	87.98%	100.00%	31.06%	30.93%	29.90%

Homestead Exemption

The enacted budget includes an increase of \$10.6 million in FY2025-26 and \$20.8 million in FY2026-27 for homestead exemptions. Additionally, due to LB 126 (2024), homestead exemptions are expected to increase by \$317,000 in FY25-26 and \$503,000 in FY26-27, making the total appropriation \$159.917 million for FY2025-26 and \$170.303 million for FY2026-27.

Table 21 Historical Homestead Exemption Appropriation

	New Appropriation	Deficit	Final Appropriation	\$ Change	% Change
FY2005-06	52,920,000	907,000	53,827,000	3,425,724	6.8%
FY2006-07	56,473,000	260,000	56,733,000	2,906,000	5.4%
FY2007-08	70,056,960	(7,000,000)	63,056,960	6,323,960	11.1%
FY2008-09	76,120,104	(14,870,104)	61,250,000	(1,806,960)	-2.9%
FY2009-10	62,250,000	3,609,000	65,859,000	4,609,000	7.5%
FY2010-11	65,000,000	3,800,000	68,800,000	2,941,000	4.5%
FY2011-12	72,300,000	(4,200,000)	68,100,000	(700,000)	-1.0%
FY2012-13	72,500,000	(5,000,000)	67,500,000	(600,000)	-0.9%
FY2013-14	71,600,000	(6,500,000)	65,100,000	(2,400,000)	-3.6%
FY2014-15	73,521,000	(6,121,000)	67,400,000	2,300,000	3.5%
FY2015-16	71,000,000	600,000	71,600,000	4,200,000	6.2%
FY2016-17	72,515,000	2,235,000	74,750,000	3,150,000	4.4%
FY2017-18	78,200,000	3,100,000	81,300,000	6,550,000	8.8%
FY2018-19	84,100,000	1,300,000	85,400,000	4,100,000	5.0%
FY2019-20	92,800,000	0	92,800,000	7,400,000	8.7%
FY2020-21	101,100,000	2,000,000	103,100,000	10,300,000	11.1%
FY2021-22	108,400,000	3,800,000	112,200,000	9,100,000	8.8%
FY2022-23	121,300,000	(1,800,000)	119,500,000	7,300,000	6.5%
FY2023-24	128,000,000	14,700,000	142,700,000	23,200,000	19.4%
FY2024-25	149,000,000	2,000,000	151,000,000	8,300,000	5.8%
FY2025-26	159,917,000	--	159,917,000	10,917,000	7.3%
FY2026-27	170,303,000	--	170,303,000	10,386,000	6.5%
20 Yr Ave Growth (without deficits)					5.7%
20 Yr Ave Growth (with deficits)					5.6%

Airport Grant

In 2024, the Legislature authorized a one-time grant of \$3 million to a municipal airport, funded by a transfer from the Cash Reserve Fund to the General Fund. The enacted budget includes a reduction of this amount for the biennium because this funding is not ongoing.

Riparian Vegetation Aid

The enacted budget includes a reduction of \$353,000 per fiscal year for riparian vegetation aid to natural resources districts, reducing the program from \$706,000 per fiscal year.

State Aid to Schools (TEEOSA)

Table 22 reflects the estimate for TEEOSA state aid under the current law. The enacted budget includes an increase in TEEOSA aid in FY2025-26 of \$26.3 million from the FY2024-25 base appropriation, and in FY2026-27 an increase of \$14.3 million from the FY2024-25 base appropriation.

The amounts in the enacted budget reflect higher amounts for FY2025-26 and FY2026-27 than the November estimate due to higher than estimated General Fund Operating Expenditures (GFOE) for school districts (5.4% rather than 3.5%), which is incorporated in the January recalculation.

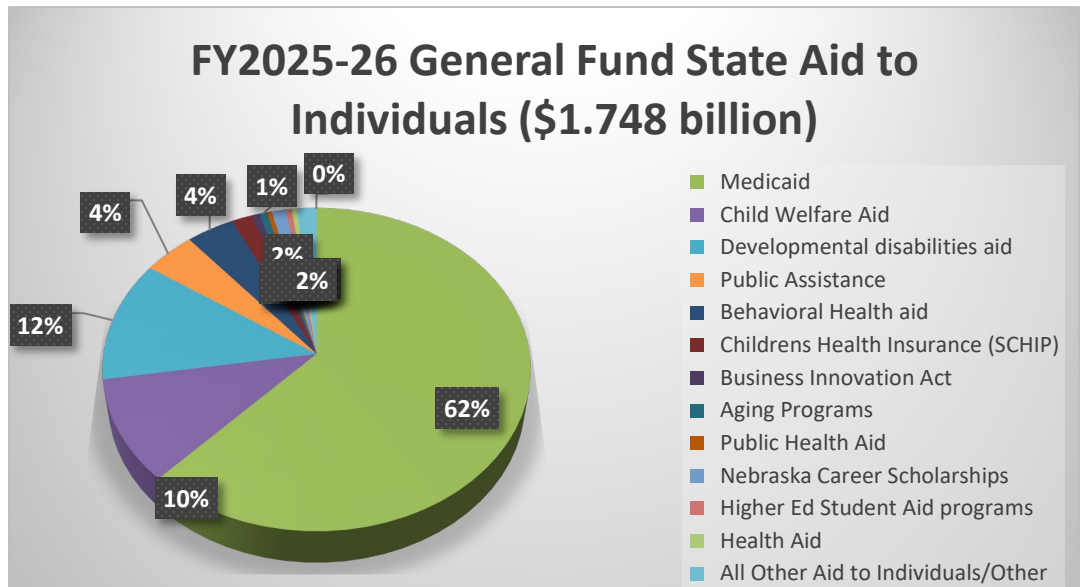
Table 22 TEEOSA State Aid Estimates for FY2025-26 through FY2028-29

Aid Yr FY26, FY27 & FY28 Estimates	2025-26	2026-27	2027-28	2028-29
Local Effort Rate	\$1.0000	\$1.0000	\$1.0000	\$1.0000
Allowable Growth Rate: Year of Aid	2.500%	2.500%	2.500%	2.500%
Allowable Growth Rate: Prior Year	2.50%	2.50%	2.50%	2.50%
Cost Growth Factor	1.0500	1.0500	1.0500	1.0500
Spending Growth (GFOE)	5.40%	3.31%	3.49%	3.49%
Valuation Growth (set on aidcalc pages)	8.81%	6.97%	3.14%	3.19%
Formula Students	313,826	315,476	317,175	318,951
Fall Membership (foundation aid)	313,847	315,476	317,175	318,947
Foundation Aid Per Pupil	1,500	1,500	1,500	1,500
Foundation Aid % counted as a resource	60.00%	60.00%	60.00%	60.00%
Averaging Adjustment %	100.00%	100.00%	100.00%	100.00%
Avg Adjust: Avg Basic Funding per Student->	\$10,297.85	\$10,560.75	\$10,807.91	\$11,057.54
Avg Adjust: Avg Basic Funding per Student-S	\$11,581.49	\$11,880.31	\$12,178.73	\$12,481.51
Gen Fund Operating Expenditures	4,274,722,853	4,416,370,933	4,570,354,055	4,729,748,335
Plus: Cost Growth Factor	1.0500	1.0500	1.0500	1.0500
Adjusted GF Operating Expenditures	4,488,458,996	4,637,189,480	4,798,871,758	4,966,235,752
Total Formula Need	4,643,390,133	4,792,176,141	4,940,049,137	5,095,029,202
Effective Yield from Local Effort Rate	2,785,193,714	2,920,959,623	3,027,352,950	3,139,284,744
Other Actual Receipts	854,061,463	877,463,202	901,506,161	926,207,908
Net Option Funding	121,623,034	125,227,993	128,828,132	132,480,866
Allocated Income Tax	65,722,910	67,694,602	69,725,440	71,817,196
Foundation Aid	282,443,798	283,928,000	285,457,325	287,052,485
Community Achievement Plan Aid	8,094,764	9,309,232	9,820,895	10,163,904
Total Formula Resources	4,117,139,682	4,284,582,652	4,422,690,902	4,567,007,103
Calculated Equalization Aid	526,250,451	507,593,489	517,358,234	528,022,099
Net Option Funding	121,623,034	125,227,993	128,828,132	132,480,866
Allocated Income Tax	65,722,910	67,694,602	69,725,440	71,817,196
Foundation Aid	470,739,663	473,213,333	475,762,208	478,420,809
Community Achievement Plan Aid	8,094,764	9,309,232	9,820,895	10,163,904
TEEOSA State Aid	1,192,430,823	1,183,038,649	1,201,494,910	1,220,904,874
State General Funds	1,036,453,304	1,024,467,449	1,040,811,980	1,058,083,880
Education Futures Fund	112,977,519	113,571,200	114,182,930	114,820,994
Insurance Premium Tax (w/o deficit)	43,000,000	45,000,000	46,500,000	48,000,000
Total TEEOSA Aid	1,192,430,823	1,183,038,649	1,201,494,910	1,220,904,874
<u>Change over Prior Yr</u>				
\$ Change	28,985,998	(9,392,174)	18,456,261	19,409,964
% Change	2.5%	-0.8%	1.6%	1.6%

General Fund State Aid to Individuals / Others

Aid to Individuals/Other includes programs such as Medicaid, public assistance programs, child welfare services, and student scholarships where state funds are provided for the direct benefit of an individual. This area also includes aid to quasi-government units, which are those local agencies that do not have the authority to levy property taxes, including entities such as area agencies on aging and mental health regions.

This area has an increase of \$39.8 million in FY2025-26 and an increase of \$51.2 million in FY2026-27, as compared with the base year FY2024-25. Two-year average annual appropriation growth is 1.5%.



Department of Health and Human Services

FMAP Decrease (Programs 344/348 & 424)

The Federal Medical Assistance Percentage (FMAP) is derived from a formula, of which the average per capita income for each State relative to the national average is a factor. The FMAP is calculated each Federal Fiscal Year which begins October 1, whereas the Nebraska Fiscal Year begins July 1. Federal Fiscal Year 2027 FMAP estimates will be available in early April.

	FY23	FY24	FY25	FY26
State FY Adj.	57.80%	57.87%	58.60%	57.52%
Federal FMAP	57.87%	58.60%	57.52%	54.36%
Percent change	+0.07	+0.73	-1.08	-3.16

The FMAP for Nebraska decreased resulted in fewer federal funds, \$55M in the current FY2024-25 plus \$295.5M over the upcoming biennium. To address this adjustment DHHS requested additional General Funds in Medicaid (\$55m in FY25, \$116.5m in FY26, and \$155.5m in FY27), CHIP (\$500k in FY26 and FY27), and Developmental Disabilities (\$7.3m in FY26 and \$15.2m in FY27) which was included. Of note, Nebraska received a disaster-recovery FMAP adjustment for FFY26 resulting in an effectual FMAP of 55.94%, a decrease of 1.58% rather than 3.16% which is accounted for in the total funds requested and included.

LB 527 Health Insurer Assessment (MCO)

The enacted budget includes a General Fund reduction associated with LB 527 which creates a new assessment on Health Insurers to draw down additional federal funds. A portion of the anticipated funding (pending federal approval) will be used to offset General Fund expenditures in Medicaid. The additional cash fund and federal fund appropriation for the assessment are accounted for in LB527A. The impact of the bill is a reduction of General Funds for the Medicaid program of \$60.1 million in FY2025-26 and \$117.8 million in FY2026-27.

Non-Medicaid Provider Rate Maintenance and Reappropriations

The enacted budget includes reappropriation of unexpended FY2024-25 General Funds for use in the FY2025-26/2026-27 biennium in multiple programs. In Program 354 Child Welfare, the agency initially requested an additional \$10 million in General Funds to maintain provider rates. That request was rescinded and replaced with the request to reappropriate up to \$10 million. The agency remains committed to improving IV-E penetration rates to increase federal fund claiming and intends to reduce expenditures by FY2026-27 enough to be able to fund the provider rates within their current appropriation. Similarly, in Program 424 Developmental Disabilities Aid, the budget recommendation includes reappropriation to maintain provider rates. In Program 38 Behavioral Health Aid, reappropriation was included to address added costs associated with new programming to address Olmstead requirements. The Justice Department found in May of 2024 that individuals with Severe Mental Illness in Nebraska were unjustly institutionalized and additional services for community integration need to be established. DHHS is pursuing a Medicaid Waiver to claim federal matching for these new services.

Funding for Elimination of the Developmental Disabilities (DD) Waitlist

In March of 2024, DHHS announced plans to eliminate the registry of individuals awaiting services for DD Aid through evaluating need and increasing services. For additional details visit <https://dhhs.ne.gov/Pages/DD-Wait-List.aspx>. To fund the additional services, DHHS requested \$7,821,499 in General Funds and \$22,766,983 corresponding Federal matching funds in FY2025-26 and \$16,647,104 in General Funds and \$22,571,075 Federal funds in FY2026-27, which was included in the enacted budget. The agency also requested up to \$8 million of unexpended FY2024-25 General Funds in Program 421 Beatrice State Developmental Center be reappropriated for use in FY2025-26 in Program 424, which was included in the budget. The agency requested \$11 million increase to DD aid in Health Care Cash Funds (HCCF) to be offset by an \$11 million reduction of HCCF in Program 623 Biomedical Research. The enacted budget includes \$11 million increase to DD aid and retains the Biomedical Research Funding at its \$15 million per fiscal year base.

Continuous Eligibility of Kids

As of January 1, 2024, states are required to provide 12 months of Continuous Eligibility for children under the age of nineteen in Medicaid, Program 348, and the Children's Health Insurance Program (CHIP), Program 344. This requirement is 6 months greater than the time Nebraska DHHS was providing. Total funds are \$20.3 million in FY2024-25 (\$6 million General Funds, \$3 million cash funds and \$14.3 million FF), \$37,585,397 in FY2025-26, and \$37,931,251 in FY2026-27 including General Funds, Federal matching funds, and Hospital Assessment Cash Funds.

FY 2025-26	Program 344 CHIP	Program 348 Medicaid
General Funds	3,730,941	9,269,121
Cash Funds	3,000,000	0
Federal Funds	8,894,918	12,690,417
Total	15,625,859	21,959,538

FY 2026-27	Program 344 CHIP	Program 348 Medicaid
General Funds	3,768,251	9,361,812
Cash Funds	3,000,000	0
Federal Funds	8,983,867	12,817,321
Total	15,752,118	22,179,133

High-Cost Drugs

Medicaid programs are required to cover drugs that are approved by the Food and Drug Administration (FDA) and appropriately prescribed. DHHS notes increased expenditures on drugs, increasing from \$23.6 million in 2019 to over \$61 million in 2023. The enacted budget includes a total of \$5,308,877 in FY2025-26 (\$2,022,467 GF; \$3,286,410 FF) and \$11,722,789 in FY2026-27 (\$4,399,508 GF; \$7,323,281 FF).

Reduce General Fund Aid to Local Health Departments

The enacted budget includes a reduction for Local Public Health Departments by \$3.5 million. This issue rolls back the addition of \$1.5 million introduced in LB 1018 (2020) and partially rolls back additions introduced in LB 585 (2021), reducing \$2 million of the \$3 million increase.

Medicare Part D Clawback

Nebraska pays federal CMS for drug coverage of Dual Eligible Medicaid beneficiaries and the transaction is referred to as a “clawback”. DHHS cites a 18% increase in costs in calendar year 2024 and another 11% in calendar year 2025, with the expectation that further increases in 2026. The projected increase in costs for state fiscal year 2026 is \$30,616,755 however, efficiencies identified by the agency result in the net request of \$11,809,696 additional General Funds, which was included in the enacted budget.

	Program 344 CHIP	Program 348 Medicaid
General Funds	(533,507)	12,343,203
Federal Funds	(1,225,501)	(19,817,268)
Total	(1,759,008)	(7,474,065)

Certified Community Behavioral Health Clinics

The enacted budget includes the annualization of the A Bill for LB 276 passed in 2023. The go-live date of the Certified Community Behavioral Health Clinic Act (CCBHC) is January 1, 2026. The agency requested funds in Program 348, (\$1,171,182 GF & 3,682,452 FF in FY26 and \$2,342,364 GF & 7,364,905 FF in FY27) anticipating additional costs to add this service. Administrative costs can be absorbed by the agency.

Education Scholarships – State Treasurer

Funding in the amount of \$10 million General Funds per year is eliminated due to the adoption of Referendum Measure 425. The passage of this measure eliminated the need and authority to grant such scholarships.

Nebraska Opportunity Grant – Coordinating Commission for Postsecondary Education (CCPE)

The Nebraska Opportunity Grant is a need-based grant program for Nebraska students aspiring to obtain a postsecondary education. The grants are currently funded in part with Cash funds originating from lottery funds, and in part with General Funds. The FY2024-25 General Fund appropriation is \$8,093,430. The enacted budget includes a rollback of a \$1 million increase that was applied in 2020, resulting in a \$7,093,430 General Fund appropriation each year. To ameliorate the impact to NOG grants, the enacted budget increases the agency’s Cash fund spending authority by \$1.5 million each year. This increase is supported in part by a one-time transfer of \$2 million from the Workforce Development Fund.

Broadband Bridge and Precision Agriculture

The enacted budget includes a reduction of \$20,697,004 in General Fund aid each year. Beginning in FY2026-27, half of the administrative funding is eliminated. In order for the program to fulfill grants that are already

awarded, administrative funding is provided in FY2025-26 and unexpended appropriations as of June 30, 2025, except for \$1.8 million, is reappropriated.

Rural Project Act Annualization

The enacted budget includes a \$5 million reduction per year in total General Funds, which includes a \$4,496,460 per fiscal year reduction of state aid. Applications under the law closed on June 30, 2023. The original intent was for \$50 million in total funding, which has been provided via a Cash Fund appropriation. In addition, there has been \$5 million in General Fund appropriation per year since FY2021-22 for the program making total funds for the program \$70 million.

Business Innovation Act

The enacted budget includes a reduction of \$3.75 million per year in aid. The Business Innovation Act has several subprograms with various caps on aid, which are as follows:

- Planning grants: Cap \$6 million/year
- Financial Assistance for Prototypes: Cap \$6 million/year
- Value-added Agriculture: Cap \$6 million/year
- Commercialization of Product/Process: Cap \$6 million/year
- University R&D: Cap \$6 million/year
- Small Business Investment: Cap \$3 million/year

The total authorized in law is \$33 million per year. However, the total General Fund aid appropriation is about \$14.77 million in FY2024-25. This would reduce the program to just over \$11 million per year.

State Small Business Assistance Act (SSBAA)

The Small Business Assistance Grant Program provided \$5 million in total appropriations with \$4,214,050 in aid. The program was able to award two tiers of grants: grants up to \$25,000 for individuals looking to start businesses and grants up to \$12,500 for small business owners whose businesses have been extant for fewer than five years. The enacted budget reduced the appropriation for this program to zero for aid and operations.

Soil and Water Conservation

The enacted budget includes a reduction of General Funds each year of the biennium for the NSWCF of \$1,806,112, replaced with a transfer of \$2 million per year from the Nebraska Environmental Trust Fund and commensurate appropriation of cash. NSWCF was established in 1977 and provides state aid to Nebraska landowners for the installation of approved soil and water conservation measures (approval comes from the Natural Resources Commission). Eligible practices include terraces, terrace outlets, irrigation reuse pits, grade stabilization structures, dams, diversions, grassed waterways, control basins, pasture and range seeding, planned grazing systems, irrigation water management and windbreaks and windbreak renovations. Demand has exceeded funds available in recent years.

Youth Outdoor Education Innovation

The enacted budget includes a transfer of the balance (approximately \$8.2 million) of the Youth Outdoor Education Innovation Fund to the General Fund. The enacted budget includes a one-time General Fund appropriation of \$1 million of aid to Program 601 for the purposes of providing match for the act. The match for the project requires certification from the Department of Economic Development under the act, appropriations will be provided upon this certification. The project is to fund the construction of a new 4-H camp after a fire in 2022 destroyed the original campsite.

General Fund Appropriations by Agency

Table 23 Total General Fund Appropriations by Agency and Type

	Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#03 Legislative Council	Oper	27,929,882	(420,242)	(215,442)	27,509,640	27,714,440
#03 Legislative Council	Total	27,929,882	(420,242)	(215,442)	27,509,640	27,714,440
#05 Supreme Court	Aid	270,000	0	0	270,000	270,000
#05 Supreme Court	Oper	232,815,953	6,276,598	12,113,523	239,092,551	244,929,476
#05 Supreme Court	Total	233,085,953	6,276,598	12,113,523	239,362,551	245,199,476
#07 Governor	Oper	2,211,929	0	0	2,211,929	2,211,929
#07 Governor	Total	2,211,929	0	0	2,211,929	2,211,929
#08 Lt. Governor	Oper	160,748	0	0	160,748	160,748
#08 Lt. Governor	Total	160,748	0	0	160,748	160,748
#09 Secretary of State	Oper	3,279,347	(66,616)	(831)	3,212,731	3,278,516
#09 Secretary of State	Total	3,279,347	(66,616)	(831)	3,212,731	3,278,516
#10 State Auditor	Oper	3,989,059	495,120	927,709	4,484,179	4,916,768
#10 State Auditor	Total	3,989,059	495,120	927,709	4,484,179	4,916,768
#11 Attorney General	Oper	8,061,298	837,817	1,080,474	8,899,115	9,141,772
#11 Attorney General	Total	8,061,298	837,817	1,080,474	8,899,115	9,141,772
#12 State Treasurer	Aid	9,250,000	(9,250,000)	(9,250,000)	0	0
#12 State Treasurer	Oper	1,970,027	(802,649)	(801,025)	1,167,378	1,169,002
#12 State Treasurer	Total	11,220,027	(10,052,649)	(10,051,025)	1,167,378	1,169,002
#13 Education	Aid	1,282,554,475	25,788,955	14,067,588	1,308,343,430	1,296,622,063
#13 Education	Oper	35,138,515	565,090	1,259,528	35,703,605	36,398,043
#13 Education	Total	1,317,692,990	26,354,045	15,327,116	1,344,047,035	1,333,020,106
#14 Public Service Comm	Aid	20,697,004	(20,697,004)	(20,697,004)	0	0
#14 Public Service Comm	Oper	2,808,405	(177,146)	(280,855)	2,631,259	2,527,550
#14 Public Service Comm	Total	23,505,409	(20,874,150)	(20,977,859)	2,631,259	2,527,550
#15 Parole Board	Oper	1,608,545	47,727	97,252	1,656,272	1,705,797
#15 Parole Board	Total	1,608,545	47,727	97,252	1,656,272	1,705,797
#16 Revenue	Aid	149,000,000	10,917,000	21,303,000	159,917,000	170,303,000
#16 Revenue	Oper	34,314,429	(609,542)	(344,346)	33,704,887	33,970,083
#16 Revenue	Total	183,314,429	10,307,458	20,958,654	193,621,887	204,273,083
#18 Agriculture	Aid	1,006,000	(353,000)	(353,000)	653,000	653,000
#18 Agriculture	Oper	6,411,428	(451,807)	(451,807)	5,959,621	5,959,621
#18 Agriculture	Total	7,417,428	(804,807)	(804,807)	6,612,621	6,612,621
#21 Fire Marshal	Oper	5,685,061	(465,341)	(977,831)	5,219,720	4,707,230
#21 Fire Marshal	Total	5,685,061	(465,341)	(977,831)	5,219,720	4,707,230
#23 Labor	Oper	739,805	290,710	311,764	1,030,515	1,051,569
#23 Labor	Total	739,805	290,710	311,764	1,030,515	1,051,569
#25 DHHS	Aid	1,599,573,891	85,122,511	97,449,189	1,684,696,402	1,697,023,080
#25 DHHS	Oper	329,429,902	9,181,146	25,109,462	338,611,048	354,539,364
#25 DHHS	Total	1,929,003,793	94,303,657	122,558,651	2,023,307,450	2,051,562,444
#28 Veterans Affairs	Oper	54,893,760	1,475,034	3,184,316	56,368,794	58,078,076
#28 Veterans Affairs	Total	54,893,760	1,475,034	3,184,316	56,368,794	58,078,076

		Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#29	Natural Resources	Aid	1,806,112	(1,806,112)	(1,806,112)	0	0
#29	Natural Resources	Oper	10,828,426	(10,828,426)	(10,828,426)	0	0
#29	Natural Resources	Total	12,634,538	(12,634,538)	(12,634,538)	0	0
#31	Military Dept	Aid	9,464,476	(3,411,683)	(3,411,683)	6,052,793	6,052,793
#31	Military Dept	Oper	5,122,528	258,733	389,403	5,381,261	5,511,931
#31	Military Dept	Total	14,587,004	(3,152,950)	(3,022,280)	11,434,054	11,564,724
#32	Ed Lands & Funds	Oper	481,080	16,815	34,172	497,895	515,252
#32	Ed Lands & Funds	Total	481,080	16,815	34,172	497,895	515,252
#33	Game & Parks	Aid	52,500	0	0	52,500	52,500
#33	Game & Parks	Oper	13,332,647	(5,000,000)	(5,000,000)	8,332,647	8,332,647
#33	Game & Parks	Total	13,385,147	(5,000,000)	(5,000,000)	8,385,147	8,385,147
#34	Library Commission	Aid	1,435,711	45,442	45,442	1,481,153	1,481,153
#34	Library Commission	Oper	3,197,880	60,108	165,156	3,257,988	3,363,036
#34	Library Commission	Total	4,633,591	105,550	210,598	4,739,141	4,844,189
#35	Liquor Control	Oper	2,009,807	0	0	2,009,807	2,009,807
#35	Liquor Control	Total	2,009,807	0	0	2,009,807	2,009,807
#46	Correctional Services	Aid	4,000,000	0	0	4,000,000	4,000,000
#46	Correctional Services	Oper	352,905,164	13,450,662	25,598,076	366,355,826	378,503,240
#46	Correctional Services	Total	356,905,164	13,450,662	25,598,076	370,355,826	382,503,240
#47	NETC	Oper	11,557,557	269,668	559,026	11,827,225	12,116,583
#47	NETC	Total	11,557,557	269,668	559,026	11,827,225	12,116,583
#48	Coordinating Comm	Aid	17,593,430	(1,100,000)	(1,000,000)	16,493,430	16,593,430
#48	Coordinating Comm	Oper	1,575,026	158,764	114,042	1,733,790	1,689,068
#48	Coordinating Comm	Total	19,168,456	(941,236)	(885,958)	18,227,220	18,282,498
#50	State Colleges	Aid	4,840,000	340,000	340,000	5,180,000	5,180,000
#50	State Colleges	Oper	67,940,555	1,957,893	4,030,609	69,898,448	71,971,164
#50	State Colleges	Total	72,780,555	2,297,893	4,370,609	75,078,448	77,151,164
#51	University of Nebraska	Aid	8,000,000	0	0	8,000,000	8,000,000
#51	University of Nebraska	Oper	691,313,062	4,370,706	8,741,413	695,683,768	700,054,475
#51	University of Nebraska	Total	699,313,062	4,370,706	8,741,413	703,683,768	708,054,475
#54	Historical Society	Oper	5,286,038	0	0	5,286,038	5,286,038
#54	Historical Society	Total	5,286,038	0	0	5,286,038	5,286,038
#57	Oil & Gas Comm.	Oper	75,000	(75,000)	(75,000)	0	0
#57	Oil & Gas Comm.	Total	75,000	(75,000)	(75,000)	0	0
#64	State Patrol	Oper	90,739,673	233,030	0	90,972,703	90,739,673
#64	State Patrol	Total	90,739,673	233,030	0	90,972,703	90,739,673
#65	Admin Services (DAS)	Aid	0	0	0	0	0
#65	Admin Services (DAS)	Oper	9,932,076	419,082	748,285	10,351,158	10,680,361
#65	Admin Services (DAS)	Total	9,932,076	419,082	748,285	10,351,158	10,680,361
#67	Equal Opportunity	Oper	1,456,854	44,134	90,222	1,500,988	1,547,076
#67	Equal Opportunity	Total	1,456,854	44,134	90,222	1,500,988	1,547,076
#68	Latino American Comm.	Oper	299,086	5,316	10,783	304,402	309,869
#68	Latino American Comm.	Total	299,086	5,316	10,783	304,402	309,869
#69	Arts Council	Aid	1,849,209	0	0	1,849,209	1,849,209
#69	Arts Council	Oper	779,570	39,580	70,807	819,150	850,377
#69	Arts Council	Total	2,628,779	39,580	70,807	2,668,359	2,699,586

	Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#70 Foster Care Review	Aid	500,000	0	0	500,000	500,000
#70 Foster Care Review	Oper	2,586,432	118,553	235,247	2,704,985	2,821,679
#70 Foster Care Review	Total	3,086,432	118,553	235,247	3,204,985	3,321,679
#72 Economic Development	Aid	30,011,624	(12,410,510)	(13,410,510)	17,601,114	16,601,114
#72 Economic Development	Oper	14,789,315	(6,916,427)	(6,829,894)	7,872,888	7,959,421
#72 Economic Development	Total	44,800,939	(19,326,937)	(20,240,404)	25,474,002	24,560,535
#76 Indian Affairs Comm	Oper	295,530	10,482	21,440	306,012	316,970
#76 Indian Affairs Comm	Total	295,530	10,482	21,440	306,012	316,970
#77 Industrial Relations	Oper	333,982	7,413	14,226	341,395	348,208
#77 Industrial Relations	Total	333,982	7,413	14,226	341,395	348,208
#78 Crime Commission	Aid	7,350,853	(327,736)	(327,736)	7,023,117	7,023,117
#78 Crime Commission	Oper	10,696,539	(1,959,876)	(1,817,748)	8,736,663	8,878,791
#78 Crime Commission	Total	18,047,392	(2,287,612)	(2,145,484)	15,759,780	15,901,908
#81 Blind/Visually Impaired	Aid	381,871	0	0	381,871	381,871
#81 Blind/Visually Impaired	Oper	2,406,221	364,807	641,296	2,771,028	3,047,517
#81 Blind/Visually Impaired	Total	2,788,092	364,807	641,296	3,152,899	3,429,388
#82 Deaf & Hard of Hearing	Oper	1,211,665	53,284	101,119	1,264,949	1,312,784
#82 Deaf & Hard of Hearing	Total	1,211,665	53,284	101,119	1,264,949	1,312,784
#83 Community Colleges	Aid	114,116,711	5,000,000	5,000,000	119,116,711	119,116,711
#83 Community Colleges	Total	114,116,711	5,000,000	5,000,000	119,116,711	119,116,711
#84 Environment & Energy	Aid	0	0	0	0	0
#84 Environment & Energy	Oper	6,783,302	9,518,447	9,568,447	16,301,749	16,351,749
#84 Environment & Energy	Total	6,783,302	9,518,447	9,568,447	16,301,749	16,351,749
#85 Retirement Board	Oper	66,700,303	(30,256,285)	(48,588,303)	36,444,018	18,112,000
#85 Retirement Board	Total	66,700,303	(30,256,285)	(48,588,303)	36,444,018	18,112,000
#87 Account/Disclosure	Oper	673,169	81,503	(28,567)	754,672	644,602
#87 Account/Disclosure	Total	673,169	81,503	(28,567)	754,672	644,602
#90 African American Affairs	Oper	287,760	9,747	19,798	297,507	307,558
#90 African American Affairs	Total	287,760	9,747	19,798	297,507	307,558
#93 TERC	Oper	1,481,966	(19,948)	22,469	1,462,018	1,504,435
#93 TERC	Total	1,481,966	(19,948)	22,469	1,462,018	1,504,435
#97 Asian Affairs Comm	Oper	143,880	147,436	154,037	291,316	297,917
#97 Asian Affairs Comm	Total	143,880	147,436	154,037	291,316	297,917
Construction-Reaffirm	Const	21,303,928	0	0	21,303,928	21,303,928
Construction-New	Const	0	250,000	0	250,000	0
Construction-Total	Total	21,303,928	0	0	21,553,928	21,303,928
TOTAL GENERAL FUNDS		5,413,727,981	70,698,963	107,123,200	5,484,551,944	5,520,851,181
OPERATIONS		2,128,670,186	(7,283,900)	19,174,026	2,121,386,286	2,147,844,212
STATE AID		3,263,753,867	77,857,863	87,949,174	3,341,611,730	3,351,703,041
CONSTRUCTION		21,303,928	250,000	0	21,553,928	21,303,928
TOTAL GENERAL FUNDS		5,413,727,981	70,823,963	107,123,200	5,484,551,944	5,520,851,181

General Fund Appropriations by Aid Program

Table 24 Total General Fund Appropriations by Aid Program

Agency	Aid Program	Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
Treasurer	Opportunity Scholarships	Ind/Other	9,250,000	(9,250,000)	(9,250,000)	0	0
Education	Teach in NE Today	Ind/Other	5,000,000	0	0	5,000,000	5,000,000
Education	TEEOSA State Aid	Local	1,010,135,323	26,317,981	14,332,126	1,036,453,304	1,024,467,449
Education	Special Education	Local	235,724,474	(50)	(50)	235,724,424	235,724,424
Education	Aid to ESU's	Local	13,613,976	(528,976)	(264,488)	13,085,000	13,349,488
Education	High ability learner	Local	2,342,962	0	0	2,342,962	2,342,962
Education	Early Childhood grant	Local	3,619,357	0	0	3,619,357	3,619,357
Education	Early Childhood Endowment	Local	7,500,000	0	0	7,500,000	7,500,000
Education	Nurturing Healthy Behaviors	Local	400,000	0	0	400,000	400,000
Education	School Lunch	Local	392,032	0	0	392,032	392,032
Education	Textbook loan program	Local	1,465,500	0	0	1,465,500	1,465,500
Education	School Breakfast	Local	617,898	0	0	617,898	617,898
Education	Adult Education	Local	214,664	0	0	214,664	214,664
Education	Learning Communities Aid	Local	470,000	0	0	470,000	470,000
Education	Summer Food Service	Local	90,000	0	0	90,000	90,000
Education	High School Equival. Assist.	Local	750,000	0	0	750,000	750,000
Education	Step Up to Quality Child Care - Scholarships	Local	100,000	0	0	100,000	100,000
Education	Step Up to Quality Child Care - Bonuses	Local	69,000	0	0	69,000	69,000
Education	Vocational Rehabilitation	Ind/Other	49,289	0	0	49,289	49,289
Public Service	Precision Ag	Ind/Other	901,216	(901,216)	(901,216)	0	0
Public Service	NE Broadband Bridge Act	Ind/Other	19,795,788	(19,795,788)	(19,795,788)	0	0
Revenue	Homestead Exemption	Local	149,000,000	10,917,000	21,303,000	159,917,000	170,303,000
Agriculture	Riparian Vegetation	Local	706,000	(353,000)	(353,000)	353,000	353,000
Agriculture	NE AgrAbility program	Ind/Other	300,000	0	0	300,000	300,000
DHHS	Behavioral Health Aid	Ind/Other	70,132,211	0	0	70,132,211	70,132,211
DHHS	Med student assist.	Ind/Other	2,180,723	0	0	2,180,723	2,180,723
DHHS	Children's Health Insurance	Ind/Other	26,246,298	3,705,785	3,743,095	29,952,083	29,989,393
DHHS	Public Assistance	Ind/Other	76,380,054	0	0	76,380,054	76,380,054
DHHS	Medicaid	Ind/Other	1,012,640,639	70,552,754	65,489,006	1,083,193,393	1,078,129,645
DHHS	Child Welfare aid	Ind/Other	182,756,746	0	629,165	182,756,746	183,385,911
DHHS	Youth in Transition aid	Ind/Other	1,281,202	0	0	1,281,202	1,281,202
DHHS	Developmental disabilities	Ind/Other	197,567,183	15,094,972	31,818,923	212,662,155	229,386,106
DHHS	Public Health aid	Ind/Other	11,314,060	(4,231,000)	(4,231,000)	7,083,060	7,083,060
DHHS	Health Aid	Ind/Other	7,352,196	0	0	7,352,196	7,352,196
DHHS	Care Management	Ind/Other	2,315,560	0	0	2,315,560	2,315,560
DHHS	Area agencies on aging	Ind/Other	9,407,019	0	0	9,407,019	9,407,019
Vets Affairs	Grants for war memorial	Ind/Other	0	0	0	0	0
Nat Res.	Water Cons. Fund	Ind/Other	1,806,112	(1,806,112)	(1,806,112)	0	0
Nat Res.	Resources Dev. Fund	Local	0	0	0	0	0

Agency	Aid Program	Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
Military Dept	Governors Emerg. Program	Local	5,000,000	0	0	5,000,000	5,000,000
Military Dept	Grants for preparedness	Local	3,000,000	(3,000,000)	(3,000,000)	0	0
Military Dept	Nonprofit Security Grant	Ind/Other	411,683	(411,683)	(411,683)	0	0
Military Dept	Guard tuition assistance	Ind/Other	1,052,793	0	0	1,052,793	1,052,793
Game & Parks	Niobrara Council	Ind/Other	52,500	0	0	52,500	52,500
Library Comm	Local libraries	Ind/Other	1,435,711	45,442	45,442	1,481,153	1,481,153
Corrections	Vocational/Life Skills	Ind/Other	4,000,000	0	0	4,000,000	4,000,000
Coord. Comm	NE Opportunity Grant	Ind/Other	8,093,430	(1,000,000)	(1,000,000)	7,093,430	7,093,430
Coord. Comm	Access College Early	Ind/Other	1,500,000	(100,000)	0	1,400,000	1,500,000
Coord. Comm	NE Career Scholarships	Ind/Other	8,000,000	0	0	8,000,000	8,000,000
St Colleges	NE Career Scholarships	Ind/Other	4,240,000	340,000	340,000	4,580,000	4,580,000
St Colleges	RHOP/PHEAST	Ind/Other	600,000	0	0	600,000	600,000
University	NE Career Scholarships	Ind/Other	8,000,000	0	0	8,000,000	8,000,000
DAS	Grant to state cemetery	Ind/Other	0	0	0	0	0
Arts Council	Aid to arts programs	Ind/Other	1,849,209	0	0	1,849,209	1,849,209
Foster Care	CASA Aid	Ind/Other	500,000	0	0	500,000	500,000
Econ Develop	Youth Outdoor Grant	Ind/Other	0	1,000,000	0	1,000,000	0
Econ Develop	Aid to development districts	Ind/Other	1,000,000	(300,000)	(300,000)	700,000	700,000
Econ Develop	NE Rural Projects Act	Ind/Other	4,896,460	(4,896,460)	(4,896,460)	0	0
Econ Develop	Mentorship Program	Ind/Other	4,880,762	0	0	4,880,762	4,880,762
Econ Develop	Youth Talent Initiative	Ind/Other	250,000	(250,000)	(250,000)	0	0
Econ Develop	Business Innovation Act	Ind/Other	14,770,352	(3,750,000)	(3,750,000)	11,020,352	11,020,352
Econ Develop	Small Business Assistance	Ind/Other	4,214,050	(4,214,050)	(4,214,050)	0	0
Crime Comm	Juvenile services grants	Local	564,300	0	0	564,300	564,300
Crime Comm	Community Based Juvenile Services aid	Local	5,798,000	0	0	5,798,000	5,798,000
Crime Comm	Crimestoppers program	Ind/Other	12,919	(12,919)	(12,919)	0	0
Crime Comm	County Justice						
Crime Comm	Reinvestment Grants	Local	314,817	(314,817)	(314,817)	0	0
Crime Comm	Victim Witness assistance	Ind/Other	50,457	0	0	50,457	50,457
Crime Comm	Crime Victims reparations	Ind/Other	19,200	0	0	19,200	19,200
Crime Comm	Violence Prevention Grants	Ind/Other	591,160	0	0	591,160	591,160
Blind/Vis Imp Comm	Blind rehabilitation	Ind/Other	381,871	0	0	381,871	381,871
Colleges	Aid to Community Colleges	Local	114,116,711	5,000,000	5,000,000	119,116,711	119,116,711
State Total			3,263,753,867	77,857,863	87,949,174	3,341,611,730	3,351,703,041

Historical General Fund Appropriations

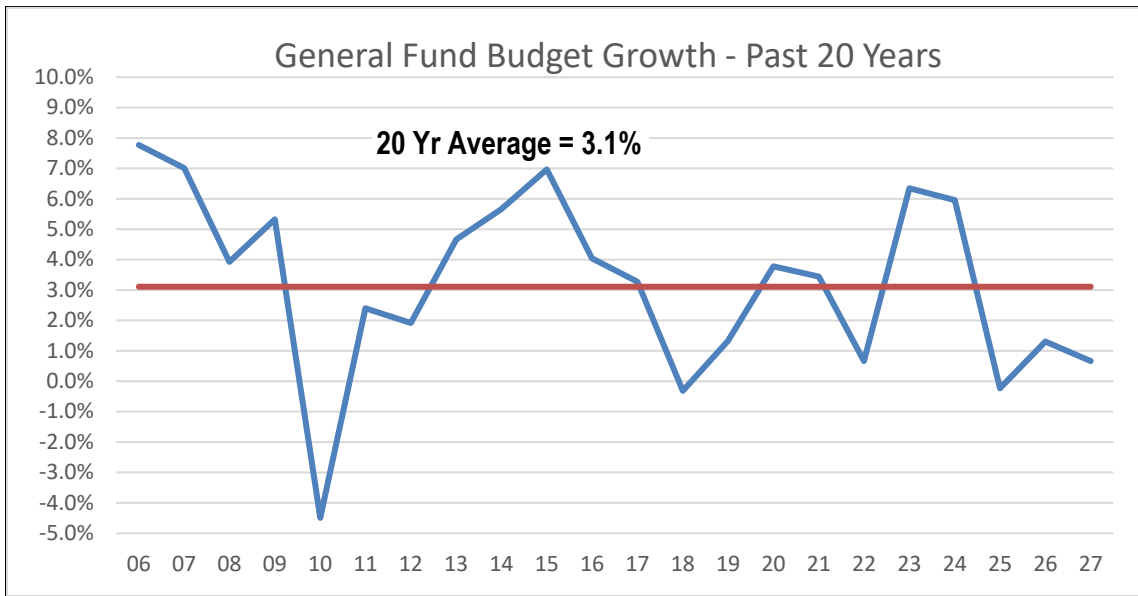
While the previous sections provide an overview of the FY2025-26 and FY2026-27 General Fund biennial budget, the following table shows appropriations for the 20-year period FY2005-06 through the proposed budget for FY2025-26 by major area. Average annual spending growth over the 20-year period is 3.1%.

Table 25 Historical General Fund Appropriations (Excluding Deficits) Since FY2005-06

	Agency Operations	Aid to Ind/Other	Aid to Local Govt	Construction	Total Appropriations	% Change	2 Yr Ave %
FY2005-06 Approp	1,079,894,592	850,904,771	1,018,289,225	23,350,481	2,972,439,069	7.8%	--
FY2006-07 Approp	1,151,463,639	938,524,594	1,058,983,563	31,878,981	3,180,850,777	7.0%	7.4%
FY2007-08 Approp	1,172,764,317	978,026,675	1,146,759,149	8,150,822	3,305,700,963	3.9%	--
FY2008-09 Approp	1,221,557,978	1,015,815,632	1,236,048,810	8,238,322	3,481,660,742	5.3%	4.6%
FY2009-10 Approp	1,210,527,988	880,256,943	1,220,339,540	14,172,233	3,325,296,704	-4.5%	--
FY2010-11 Approp	1,253,663,584	946,598,966	1,191,036,509	13,802,233	3,405,101,292	2.4%	-1.1%
FY2011-12 Approp	1,225,276,661	1,057,283,733	1,173,944,302	14,027,233	3,470,531,929	1.9%	--
FY2012-13 Approp	1,259,610,962	1,135,669,688	1,216,370,872	20,772,233	3,632,423,755	4.7%	3.3%
FY2013-14 Approp	1,315,231,996	1,212,891,823	1,284,215,064	25,830,024	3,838,168,907	5.7%	--
FY2014-15 Approp	1,429,479,091	1,304,901,886	1,345,007,109	26,437,444	4,105,825,530	7.0%	6.3%
FY2015-16 Approp	1,521,595,794	1,348,844,879	1,374,980,396	26,382,800	4,271,803,869	4.0%	--
FY2016-17 Approp	1,580,659,703	1,398,520,670	1,410,271,464	22,239,000	4,411,690,837	3.3%	3.7%
FY2017-18 Approp	1,570,199,266	1,378,600,757	1,427,473,593	21,739,000	4,398,012,616	-0.3%	--
FY2018-19 Approp	1,583,458,863	1,415,580,493	1,435,505,259	21,739,000	4,456,283,615	1.3%	0.5%
FY2019-20 Approp	1,639,165,838	1,437,130,930	1,510,109,279	38,265,811	4,624,671,858	3.8%	--
FY2020-21 Approp	1,699,786,897	1,490,875,709	1,554,478,631	38,625,661	4,783,766,898	3.4%	3.6%
FY2021-22 Approp	1,742,597,825	1,525,934,190	1,505,445,122	41,526,176	4,815,503,313	0.7%	--
FY2022-23 Approp	1,873,192,160	1,662,204,737	1,561,708,727	23,921,610	5,121,027,234	6.3%	3.5%
FY2023-24 Approp	2,057,867,814	1,805,816,632	1,541,173,376	21,303,928	5,426,161,750	6.0%	--
FY2024-25 Approp	2,128,670,186	1,707,748,853	1,556,005,014	21,303,928	5,413,727,981	-0.2%	2.8%
FY2025-26 Approp	2,121,386,286	1,747,568,578	1,594,043,152	21,553,928	5,484,551,944	1.3%	--
FY2026-27 Approp	2,147,844,212	1,758,995,256	1,592,707,785	21,303,928	5,520,851,181	0.7%	1.0%
Average Annual Growth							
FY26 / FY27 Biennium	0.4%	1.5%	1.2%	0.0%	1.0%		
Avg FY06 to FY16 (10 yr)	3.5%	4.7%	3.0%	1.2%	3.7%		
Avg FY16 to FY26 (10 yr)	3.4%	2.6%	1.5%	-2.0%	2.5%		
Avg FY06 to FY26 (20 yr)	3.4%	3.7%	2.3%	-0.4%	3.1%		

Table 26 Breakdown of General Fund Appropriations – Last 20 Years

	w/o Deficits FY2005-06	w/o Deficits FY2015-16	Enacted FY2025-26	Ave % - 20 YR (FY06-FY26)
<u>Agency Operations</u>				
University & State /Colleges	466,463,538	614,763,452	765,582,216	2.5%
Health & Human Services	183,646,035	225,896,619	338,611,048	3.1%
Correctional Services	136,154,964	201,754,397	366,355,826	5.1%
Courts	59,110,239	166,968,022	239,092,551	7.2%
State Patrol	44,463,228	58,537,010	90,972,703	3.6%
Retirement Board	17,797,165	47,477,438	36,444,018	3.6%
Revenue	26,253,405	26,805,142	33,704,887	1.3%
Other Agencies	146,006,018	179,393,714	250,623,037	2.7%
Total-GF Operations	1,079,894,592	1,521,595,794	2,121,386,286	3.4%
<u>State Aid to Individuals/Others</u>				
Opportunity Scholarships	0	0	0	na
Medicaid	507,609,799	818,751,907	1,083,193,393	3.9%
Child Welfare Aid	120,912,249	142,549,735	182,756,746	2.1%
Developmental disabilities aid	58,458,245	145,556,246	212,662,155	6.7%
Public Assistance	86,732,877	111,909,169	76,380,054	-0.6%
Behavioral Health aid	39,939,037	69,421,172	70,132,211	2.9%
Children's Health Insurance (SCHIP)	11,573,536	12,408,257	29,952,083	4.9%
Nebr Broadband Bridge Act	0	0	0	na
Business Innovation Act	0	6,760,000	11,020,352	na
Aging Programs	5,867,884	9,868,712	11,722,579	3.5%
Public Health Aid	437,500	5,708,060	7,083,060	14.9%
Nebraska Career Scholarships	0	0	20,580,000	na
Higher Ed Student Aid programs	6,966,815	7,603,156	8,493,430	1.0%
Health Aid	3,060,471	7,077,612	7,352,196	4.5%
Nebraska Rural Projects Act	0	0	0	na
All Other Aid to Individuals/Other	9,696,358	11,230,853	26,240,319	5.1%
Total-GF Aid to Individuals/Other	851,254,771	1,348,844,879	1,747,568,578	3.7%
<u>State Aid to Local Govts</u>				
State Aid to Schools (TEEOSA)	683,473,181	950,651,625	1,036,453,304	2.1%
Special Education - General Fund	169,204,057	219,112,160	235,724,424	1.7%
Aid to Community Colleges	65,312,215	97,891,562	119,116,711	3.1%
Homestead Exemption	52,920,000	71,000,000	159,917,000	5.7%
Aid to ESU's	10,696,975	14,051,761	13,085,000	1.0%
High ability learner programs	2,336,921	0	2,342,962	0.0%
Early Childhood programs	3,680,471	5,820,164	11,119,357	5.7%
Community Based Juvenile Services	1,492,500	6,300,000	5,798,000	7.0%
Governors Emergency Program	1,000,000	250,000	5,000,000	8.4%
Other Aid to Local Govt	4,510,073	6,762,799	5,486,394	1.0%
Total-GF Aid to Local Govt	1,017,939,225	1,374,980,396	1,594,043,152	2.3%
<u>Capital Construction</u>	23,350,481	26,382,800	21,553,928	-0.4%
TOTAL-MAINLINE BUDGET	2,972,439,069	4,271,803,869	5,484,551,944	3.1%



Since FY1983-84, the distribution of appropriations by category has changed considerably. Agency operations previously constituted a much higher percentage of total General Fund appropriations, peaking at 49.4% of the total in FY1985-86, and generally declined through FY2019-20. State aid to individuals, on the other hand, has increased steadily over time as programs and obligations under existing programs have changed.

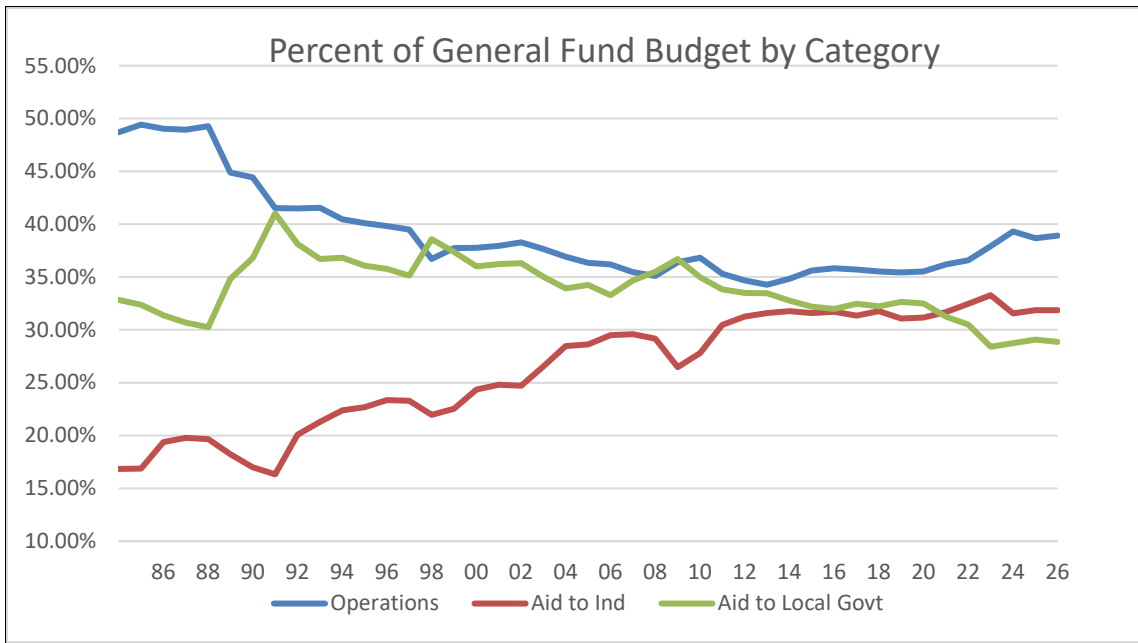


Table 27 on the following page shows the General Fund appropriations totals by fiscal year, as also shown in Table 25, but also includes transfers out of the General Fund and transfers from the Cash Reserve Fund to other funds. By including the transfers as well, the table reflects total state funds from the General Fund or Cash Reserve Fund utilized each year. When combined, the 20-year average annual growth in total appropriations and transfers is 4.3%, as compared to 3.1% for General Fund appropriations only.

Table 27 Historical General Fund Appropriations (Excluding Deficits) and Transfers from the General Fund and Cash Reserve Fund Since FY2005-06

	Total Appropriations	% Change	GF Transfers Out to Cash	Total Approp & GF Transfers	% Change	CRF to Other Funds	Total Approp & GF/CRF Transfers	% Change
FY2005-06 Approp	2,972,439,069	7.8%	9,140,000	2,981,579,069	8.0%	165,266,227	3,146,845,296	14.0%
FY2006-07 Approp	3,180,850,777	7.0%	9,140,000	3,189,990,777	7.0%	1,784,416	3,191,775,193	1.4%
FY2007-08 Approp	3,305,700,963	3.9%	128,730,000	3,434,430,963	7.7%	101,801,000	3,536,231,963	10.8%
FY2008-09 Approp	3,481,660,742	5.3%	120,200,000	3,601,860,742	4.9%	29,340,000	3,631,200,742	2.7%
FY2009-10 Approp	3,325,296,704	-4.5%	126,050,000	3,451,346,704	-4.2%	5,990,237	3,457,336,941	-4.8%
FY2010-11 Approp	3,405,101,292	2.4%	120,725,000	3,525,826,292	2.2%	0	3,525,826,292	2.0%
FY2011-12 Approp	3,470,531,929	1.9%	140,800,000	3,611,331,929	2.4%	900,874	3,612,232,803	2.5%
FY2012-13 Approp	3,632,423,755	4.7%	114,700,000	3,747,123,755	3.8%	71,546,751	3,818,670,506	5.7%
FY2013-14 Approp	3,838,168,907	5.7%	121,300,000	3,959,468,907	5.7%	0	3,959,468,907	3.7%
FY2014-15 Approp	4,105,825,530	7.0%	188,350,000	4,294,175,530	8.5%	20,250,000	4,314,425,530	9.0%
FY2015-16 Approp	4,271,803,869	4.0%	222,400,000	4,494,203,869	4.7%	81,779,850	4,575,983,719	6.1%
FY2016-17 Approp	4,411,690,837	3.3%	217,100,000	4,628,790,837	3.0%	50,000,000	4,678,790,837	2.2%
FY2017-18 Approp	4,398,012,616	-0.3%	233,470,000	4,631,482,616	0.1%	115,665,043	4,747,147,659	1.5%
FY2018-19 Approp	4,456,283,615	1.3%	230,300,000	4,686,583,615	1.2%	20,436,714	4,707,020,329	-0.8%
FY2019-20 Approp	4,624,671,858	3.8%	286,800,000	4,911,471,858	4.8%	83,619,600	4,995,091,458	6.1%
FY2020-21 Approp	4,783,766,898	3.4%	310,600,000	5,094,366,898	3.7%	0	5,094,366,898	2.0%
FY2021-22 Approp	4,815,503,313	0.7%	440,830,000	5,256,333,313	3.2%	124,700,000	5,381,033,313	5.6%
FY2022-23 Approp	5,121,027,234	6.3%	518,053,459	5,639,080,693	7.3%	617,670,000	6,256,750,693	16.3%
FY2023-24 Approp	5,426,161,750	6.0%	1,399,760,000	6,825,921,750	21.0%	1,168,017,580	7,993,939,330	27.8%
FY2024-25 Approp	5,413,727,981	-0.2%	1,694,747,425	7,108,475,406	4.1%	74,483,800	7,182,959,206	-10.1%
FY2025-26 Approp	5,484,551,944	1.3%	1,710,873,849	7,195,425,793	1.2%	55,897,000	7,251,322,793	1.0%
FY2026-27 Approp	5,520,851,181	0.7%	1,772,173,291	7,293,024,472	1.4%	0	7,293,024,472	0.6%
Average Annual Growth								
FY26 / FY27 Biennium	1.0%			1.3%			0.8%	
Avg FY06 to FY16 (10 yr)	3.7%			4.2%			3.8%	
Avg FY16 to FY26 (10 yr)	2.5%			4.8%			4.7%	
Avg F06 to FY26 (20 yr)	3.1%			4.5%			4.3%	

CASH FUND APPROPRIATIONS

Total Cash Fund appropriations increased \$317.1 million in FY2025-26 and \$402.9 million in FY2026-27, as compared to the FY2024-25 base appropriation. Two-year average annual cash fund appropriation growth is 3.5%. Of the 79 state agencies, 73 are appropriated cash funds in the enacted budget. The largest area of increase was in state aid to local governments, through increases in the two property tax credit programs, special education reimbursements to school districts, and community college aid.

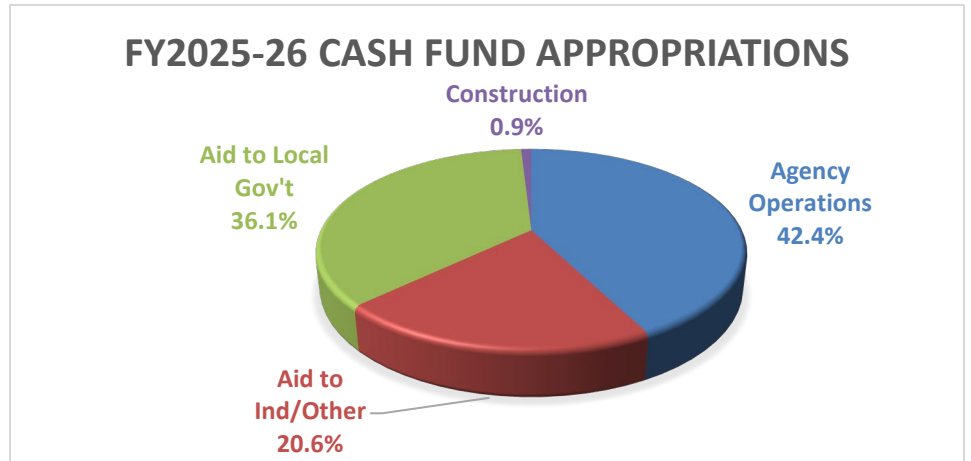


Table 28 Ranking of Agencies: Total Cash Funds Appropriations

CASH FUNDS (Operations and Aid)	FY2023-24	FY2024-25	FY2025-26	FY2026-27	FY26 Rank	% of Total
Transportation	1,271,879,255	1,290,638,524	1,362,569,431	1,366,070,306	1	23.0%
Revenue	408,189,709	1,196,643,126	1,278,731,534	1,333,432,454	2	21.6%
Health & Human Services (DHHS)	311,730,988	904,361,292	1,004,105,058	1,060,354,484	3	16.9%
University of Nebraska	488,150,106	520,587,275	520,587,275	520,587,275	4	8.8%
Education	377,425,427	354,750,211	439,959,029	458,310,535	5	7.4%
Community Colleges	0	246,499,886	265,988,849	279,288,291	6	4.5%
Economic Development	327,248,937	240,775,393	160,639,626	116,351,242	7	2.7%
Game and Parks	103,952,274	111,859,082	125,382,875	126,086,495	8	2.1%
Water, Energy, & Environ.	53,245,866	43,186,124	122,145,750	120,046,710	9	2.1%
Public Service Comm	113,025,431	113,921,435	112,792,203	112,999,149	10	1.9%
All Other	747,691,880	744,302,710	769,690,764	752,871,872		13.0%
Total - Cash Funds	4,036,268,576	5,610,417,499	5,927,654,441	6,013,352,954		100.0%
\$ Change (w/out deficits)	688,010,781	1,574,148,923	310,414,115	85,698,513		
% Change (w/out deficits)	20.5%	39.0%	5.5%	1.4%		

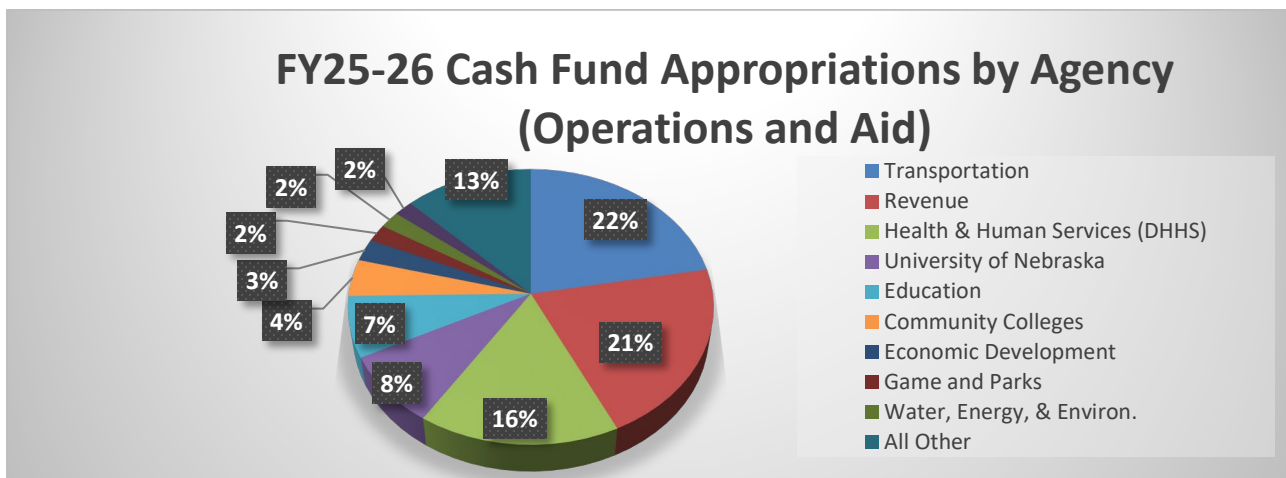
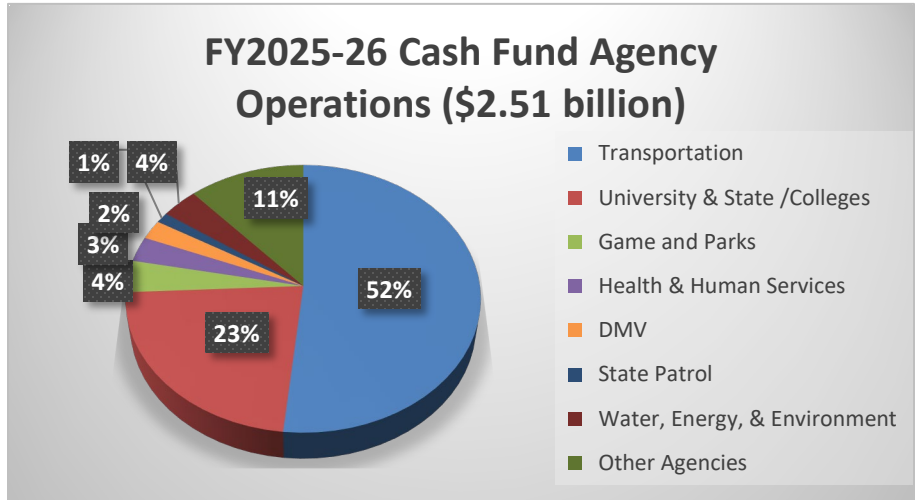


Table 29 Enacted Budget - Cash Funds

	W/o deficits FY2024-25	Per 2025 Session		Change vs Prior Yr FY25-26 (w/o deficits)		Change vs Prior Yr FY26-27 (w/o deficits)		2 Yr Avg % Change
		Enacted FY2025-26	Enacted FY2026-27	\$	%	\$	%	
Agency Operations								
Transportation	1,244,937,319	1,296,868,226	1,308,369,101	51,930,907	4.2%	11,500,875	0.9%	2.5%
University & State /Colleges	567,645,804	567,645,804	567,645,804	0	0.0%	0	0.0%	0.0%
Game and Parks	83,148,082	96,571,875	98,025,495	13,423,793	16.1%	1,453,620	1.5%	8.6%
Health & Human Services	75,338,673	76,200,291	76,841,186	861,618	1.1%	640,895	0.8%	1.0%
Natural Resources	69,901,272	0	0	(69,901,272)	-100.0%	0	--	--
DMV	42,362,711	58,653,451	47,559,318	16,290,740	38.5%	(11,094,133)	-18.9%	6.0%
State Patrol	29,350,202	31,801,017	31,512,025	2,450,815	8.4%	(288,992)	-0.9%	3.6%
Water, Energy, & Environment	21,975,961	92,178,087	90,079,047	70,202,126	319.4%	(2,099,040)	-2.3%	102.5%
Other Agencies	266,093,207	291,155,593	290,375,041	25,062,386	9.4%	(780,552)	-0.3%	4.5%
Total-CF Operations	2,400,753,231	2,511,074,344	2,510,407,017	110,321,113	4.6%	(667,327)	0.0%	2.3%
State Aid to Individuals/Others								
Hospital Assessment	632,500,000	632,500,000	632,500,000	0	0.0%	0	0.0%	0.0%
Medicaid	95,280,910	168,149,875	217,569,950	72,868,965	76.5%	49,420,075	29.4%	51.1%
Universal Service Fund	84,000,000	84,000,000	84,000,000	0	0.0%	0	0.0%	0.0%
Transformational Projects	0	50,000,000	50,000,000	50,000,000	--	0	0.0%	--
Economic Recovery Act	147,448,770	27,448,770	27,448,770	(120,000,000)	-81.4%	0	0.0%	-56.9%
Health aid	20,525,817	21,155,817	21,460,817	630,000	3.1%	305,000	1.4%	2.3%
NE Opportunity Grant	16,354,872	17,854,872	17,854,872	1,500,000	9.2%	0	0.0%	4.5%
Biomedical Research	15,000,000	15,000,000	15,000,000	0	0.0%	0	0.0%	0.0%
Developmental Disabilities Aid	12,367,913	23,367,913	23,367,913	11,000,000	88.9%	0	0.0%	37.5%
Housing	5,023,140	19,726,860	5,023,140	14,703,720	292.7%	(14,703,720)	-74.5%	0.0%
Opioid Recovery Aid	11,840,351	11,840,351	11,840,351	0	0.0%	0	0.0%	0.0%
Behavioral Health Aid	11,579,500	12,079,500	11,579,500	500,000	4.3%	(500,000)	-4.1%	0.0%
Childrens' Health Insurance (CHIP)	7,085,700	15,859,883	21,852,339	8,774,183	123.8%	5,992,456	37.8%	75.6%
Workforce Development	10,000,000	9,883,387	9,880,259	(116,613)	-1.2%	(3,128)	0.0%	-0.6%
Public Health Aid	9,230,000	9,339,000	9,730,000	109,000	1.2%	391,000	4.2%	2.7%
Enhanced 911	8,500,000	8,500,000	8,500,000	0	0.0%	0	0.0%	0.0%
Industrial Recruitment Aid (DED)	11,839,197	6,339,197	6,339,197	(5,500,000)	-46.5%	0	0.0%	-26.8%
All Other Aid to Individuals/Other	80,332,155	89,031,502	55,281,502	8,699,347	10.8%	(33,750,000)	-37.9%	-17.0%
Total-CF Aid to Individuals/Other	1,178,908,325	1,222,076,927	1,229,228,610	43,168,602	3.7%	7,151,683	0.6%	2.1%
State Aid to Local Govts								
School Property Tax Credit	750,000,000	780,000,000	808,000,000	30,000,000	4.0%	28,000,000	3.6%	3.8%
Property Tax Credit	413,000,000	464,000,000	490,000,000	51,000,000	12.3%	26,000,000	5.6%	8.9%
Community College Future Fund	246,499,886	265,988,849	279,288,291	19,488,963	7.9%	13,299,442	5.0%	6.4%
Special Education - Ed Future Fund	206,007,489	291,390,830	309,839,863	85,383,341	41.4%	18,449,033	6.3%	22.6%
Foundation Aid to Schools (TEEOA)	113,145,292	112,977,519	113,571,200	(167,773)	-0.1%	593,681	0.5%	0.2%
Public Airports	39,348,300	59,348,300	51,348,300	20,000,000	50.8%	(8,000,000)	-13.5%	14.2%
Environmental Trust	25,750,000	25,750,000	25,750,000	0	0.0%	0	0.0%	0.0%
Inland Port Authority	30,000,000	25,000,000	25,000,000	(5,000,000)	-16.7%	0	0.0%	-8.7%
Gaming Tax to Cities/Counties	0	20,000,000	20,000,000	20,000,000	--	0	0.0%	--
Environmental Quality Grants	18,645,601	18,645,601	18,645,601	0	0.0%	0	0.0%	0.0%
Water Sustainability Fund	10,865,033	0	0	(10,865,033)	-100.0%	0	--	--
Education Innovation	10,807,362	10,807,362	10,807,362	0	0.0%	0	0.0%	0.0%
Mutual Finance Assistance	8,060,000	8,060,000	8,060,000	0	0.0%	0	0.0%	0.0%
Soil/Water Conservation*	7,450,000	7,450,000	7,450,000	0	0.0%	0	0.0%	0.0%
Local Transit	6,312,705	6,312,705	6,312,705	0	0.0%	0	0.0%	0.0%
Civic/Comm Finaning Fund	5,397,775	5,397,775	5,397,775	0	0.0%	0	0.0%	0.0%
Teacher Recruitment/Retention	5,000,000	5,000,000	5,000,000	0	0.0%	0	0.0%	0.0%
Convention Center Fac Financing Act	4,100,000	7,100,000	7,100,000	3,000,000	73.2%	0	0.0%	31.6%
Career and Technical Education	4,959,040	4,959,040	4,959,040	0	0.0%	0	0.0%	0.0%
Sports Arena Fac Financing Act	2,200,000	4,500,000	4,500,000	2,300,000	104.5%	0	0.0%	43.0%
Other Aid to Local Govt	36,533,530	16,627,260	16,102,260	(19,906,270)	-54.5%	(525,000)	-3.2%	-33.6%
Total-CF Aid to Local Govt	1,944,082,013	2,139,315,241	2,217,132,397	195,233,228	10.0%	77,817,156	3.6%	6.8%
Capital Construction	86,673,930	55,187,930	56,584,930	(31,486,000)	-36.3%	1,397,000	2.5%	-19.2%
TOTAL-MAINLINE BUDGET	5,610,417,499	5,927,654,442	6,013,352,954	317,236,943	5.7%	85,698,512	1.4%	3.5%

Cash Fund Agency Operations

This area accounts for the costs of actually operating state agencies including costs such as employee salaries and benefits, data processing, utilities, vehicle and equipment purchases, fuel and oil, etc. Although nearly all state agencies receive Cash Fund appropriations, higher education (University of Nebraska and State Colleges), and the largest cash-funded agencies (Transportation, Game and Parks Commission, Health and Human Services, Motor Vehicles, State Patrol, and Water, Energy, and Environment) account for about 88% of state operations.



Cash Fund appropriations for agency operations show an increase of \$110.3 million in FY2025-26 and \$109.7 million in FY2026-27, as compared to the base year FY2024-25. Two-year average annual growth is 2.3%.

Secretary of State

Funding in the amount of \$1,000,000 in FY2025-26 and \$400,000 (Cash Funds) in FY2026-27 is included to complete the Secretary of State’s Business Filing System replacement. The project was funded in the current biennium and is currently underway but project delays have occurred. Funding is needed in the upcoming biennium to complete this \$2.4 million system replacement.

211 System Funding – Public Service Commission

The Cash Fund appropriation for the 211 Service program is eliminated, and the existing cash fund balance is transferred to the General Fund in FY2025-26. The current funding source for this program comes from interest earnings on the Universal Service Fund.

Department of Motor Vehicles

Print on Demand License Plates and Temporary Tags

The enacted budget includes \$1,503,016 Cash Funds in FY2025-26 and \$622,450 Cash Funds in FY2026-27 from the DMV License Plate Cash Fund, to begin a phased-in implementation of a new Print on Demand and Temporary Tags system. These expenditures are split between Program 70 and Program 90.

Motor Carriers Modernization

The enacted budget includes an appropriation reduction of (\$2,866,430) in FY2025-26 and (\$2,938,555) in FY2026-27, as the motor carrier modernization project is expected to be under budget, with the expected completion in May of 2025. The per ton registration fee, which had been temporarily increased to fund this project, has already been reduced in legislation as of July 1, 2024, after it became apparent the project would end up costing less than originally anticipated.

Driver License System Modernization

The enacted budget includes an increase of \$16,450,703 in Cash Funds in FY2025-26 and \$4,029,980 Cash Funds in FY2026-27 to move up the deployment of the previously mandated driver license system

modernization from a mainframe system to a modern web-based system. Included is PSL for staffing the project of \$370,803 in FY2025-26 and \$381,927 in FY2026-27. Additionally, the enacted budget includes the following necessary actions to speed up the deployment:

- A reappropriation of up to \$8 million Cash Funds from FY2024-25 to FY2025-26 for Program 70 to pay contracts;
- A transfer of \$7.5 million in FY2025-26 and \$6 million in FY2026-27 from the DMV Cash Fund to the Operator's License Services System Replacement & Maintenance Cash Fund;
- Amending the DMV Cash Fund language to allow transfers to the Operator's License Services System Replacement & Maintenance Cash Fund; and
- A transfer of \$3 million in FY2025-26 and \$3 million in FY2026-27 from the Motor Carrier Services System Replacement & Maintenance Cash Fund to the DMV Cash Fund.

Game and Parks

Conservation Officers & Equipment

The enacted budget includes an appropriation increase of \$1,543,784 in Cash Funding with \$275,184 PSL in FY2025-26 and \$685,931 in Cash Funding with \$283,440 PSL in FY2026-27, for the addition of five new Conservation Officers to the underserved areas of the state. Included in this appropriation is operational and equipment funding to support five Conservation Officer positions approved in the previous budget cycle FY2023-25 as well as replacement of aging vehicles and boats used in the Wildlife Conservation program.

Removal of Distribution of Aid Earmark for Depredation

The enacted budget includes removing the earmark for wildlife crop depredation damage payments. Such payments would violate the U.S. Fish and Wildlife restrictions on eligible uses of the State Game Fund.

General Fund Shift to Cash Funds

The enacted budget includes a \$5 million General Fund shift to Cash Funds in FY2025-26 and a \$5 million General Fund shift to Cash Funds in FY2026-27. This reduction of \$5 million in General is being back-filled in the next biennium with two Cash Fund transfers in from the DED Economic Recovery Contingency Fund (ERCF) to the State Park Cash Revolving Fund. The ERCF funds were originally designated to be transferred to the Museum Construction Fund for a grant for the Standing Bear Museum, which was not included in the enacted budget. These transfers are in an amount equal to the reduction in General Funds in both FY2025-26 and FY2026-27.

Nebraska Department of Transportation

State Match for Federal Highway Formula Funding - NDOT

The enacted budget utilizes revenue projections to set the anticipated total average fuel tax of 30.9¢ in FY26 and 31.2¢ in FY27. This results in the current best estimate of a Highway Cash Fund appropriation level of \$543.9 million Cash Funds in FY2025-26 and \$550.7 million Cash Funds in FY2026-27. The department's current estimate is that these Highway Cash Fund appropriation levels will result in a total fuel tax of 30.9¢ per gallon (2.5¢ variable tax + 12.1¢ wholesale tax + 7.5¢ state fixed tax + 6.8¢ local fixed tax + 2.0¢ TIB tax) in FY2025-26 and 31.2¢ per gallon (2.8¢ variable tax + 12.1¢ wholesale tax + 7.5¢ state fixed tax + 6.8¢ local fixed tax + 2.0¢ TIB tax) in FY2026-27. The current FY2024-25 Highway Cash Fund appropriation is \$502 million, with the average fuel tax in FY2024-25 being 30.0¢ per gallon. NDOT would receive approximately 20.0¢ per gallon of the fuel tax in FY2025-26, with cities and counties receiving the remaining 10.9¢ per gallon. The new FY2025-26 Highway Cash Fund appropriation level represents an 8.3% increase over FY2024-25, and the FY2026-27 appropriation would be a 1.25% increase over FY2025-26.

The Highway Cash Fund appropriation level determines the amount of highway user revenues (such as motor fuels tax, motor vehicle registration fees, sales tax on motor vehicles, and other smaller sources of revenue) which NDOT can use over the fiscal year. This appropriation is used to fund surface transportation in the state and also as the state match to federal funds. The incoming revenue stream is assessed twice a year to make potential adjustments to the variable tax rate portion of the motor fuels tax. Any adjustments made to the variable tax rate is done to ensure that estimated revenues are sufficient to fund a range of between 99% - 102% of the Highway Cash Fund appropriation level, and may occur on January 1st or July 1st yearly.

State Match for Federal Highway Formula Funding

The enacted budget includes \$37.7 million in FY2025-26 and \$39.5 million in FY2026-27 for the 20% state match required to obligate additional federal Infrastructure Investment and Jobs Act (IIJA) funds. The current match equates to receiving \$4 in federal funds for every \$1 in state funding. This request would provide on-going funding to fully match the IIJA formula funding, thereby supporting asset preservation, system modernization, and capital construction projects. Nebraska's FHWA formula funding (non-discretionary /competitive) increased by \$150.6 million in FY2025-26, over the FY2020-21 base of \$315 million. The 20% match required to obligate the additional federal funds is \$37.7 million in FY2025-26. NE's federal formula funding is expected to increase 5% for FY2026-27, requiring a state match of \$39.5 million (the expected baseline level beyond FY2025-26). Additionally, this state match will be used to establish a baseline of state match for FY2026-27 to be used in the next federal surface transportation reauthorization due in late 2026.

Transfer of Broadband Expenses

The enacted budget includes a transfer of the Nebraska Broadband Office's (NBO) expenditures from Program 568 – NDOT Administration to a new Program 562 – State Broadband Office, for better transparency of the operating, travel, and salary expenses of the NBO. The NBO was placed under the administrative and budgetary support of the NDOT in 2023.

Jobs and Economic Development Initiative (JEDI)

The recommendation includes several items related to the remaining JEDI Funds:

- A transfer of \$4.4M in FY2025-26 from the JEDI Fund to the General Fund;
- Removal of \$5 million per year from the Cash Fund authority to reflect remaining projects; and
- An appropriation of \$2.5 million in FY2025-26 for flood reduction and mitigation projects on or near the Platte River in Eastern Nebraska.

Corn Development Marketing Board

The enacted budget includes approximately \$9.8 million increase cash fund spending authority per fiscal year.

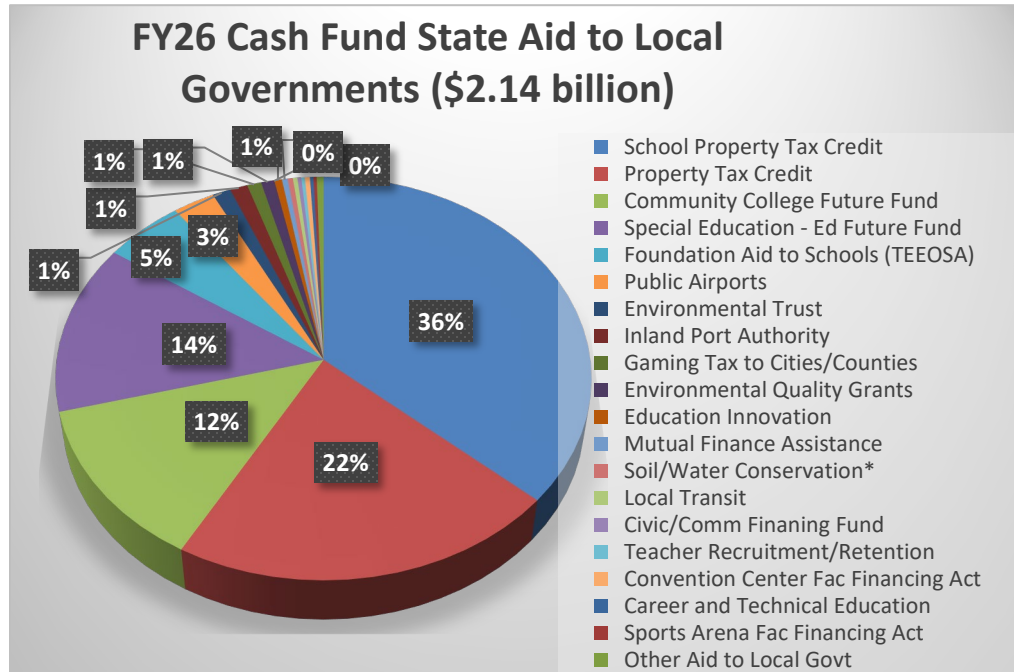
Tourism Commission

The enacted budget includes an increase of \$1 million Cash Funds per fiscal year for the Tourism Commission to spend their cash fund balance to expand their marketing operations.

Cash Fund State Aid to Local Governments

Aid to Local Governments accounts for aid payments to local governments that have the authority to levy a property tax such as cities, counties, K-12 schools, community colleges, and educational services units (ESU's).

Cash fund aid to local governments increases by \$195.2 million in FY2025-26 and \$273.1 million in FY2026-27, as compared to the base year FY2024-25. Two-year average annual cash fund appropriation growth is 6.8%. The largest increases relate to the School District Property Tax Credit, the Property Tax Credit, community college aid, and special education reimbursements to school districts.



Sports Arena Financing

The Cash Fund appropriation for Sports Arena Financing is increased by \$2.3 million per year, to \$4.5 million per year. This appropriation level more accurately reflects the actual amount of sales tax turned back to cities under the Act and certified by the Department of Revenue each year.

Convention Center Financing

The Cash Fund appropriation for Convention Center Financing is increased by \$3 million per year, to \$7.1 million per year. This appropriation level more accurately reflects the actual amount of sales tax turned back to cities under the Act and certified by the Department of Revenue each year.

School District Property Tax Relief Act

The enacted budget includes a \$30 million appropriation increase in FY2025-26 and \$58 million appropriation increase in FY2026-27 from the School District Property Tax Relief Credit Fund to equal the statutory amount of property tax credits of \$780 million from this Fund in FY2025-26 and \$808 million in FY2026-27. General Funds are transferred into this Fund each fiscal year equal to the appropriations for the program. The program began in FY2024-25, with total aid equaling \$750 million.

Additional Property Tax Credit Cash Fund Appropriations

The enacted budget increases the appropriation from the Property Tax Credit Cash Fund by \$17 million in FY2025-26 and \$32 million in FY2026-27 to match the statutory minimum property tax credit required of \$430 million in FY2025-26 and \$445 million in FY2026-27. Additionally, the enacted budget adds \$34 million in FY2025-26 and \$45 million in FY2026-27 in Cash Fund appropriations for the program to account for the additional casino gaming and cash device tax revenue credited to the fund. This creates a total Cash Fund appropriation for this program in FY2025-26 of \$464 million and \$490 million for FY2026-27.

Table 30 Property Tax Credit History

Tax Year	Fiscal Yr	State Total	\$ Change	% Change
2007	FY2007-08	\$105,000,000	--	--
2008	FY2008-09	\$115,000,000	10,000,000	9.5%
2009	FY2009-10	\$115,000,000	0	0.0%
2010	FY2010-11	\$115,000,000	0	0.0%
2011	FY2011-12	\$115,000,000	0	0.0%
2012	FY2012-13	\$115,000,000	0	0.0%
2013	FY2013-14	\$115,000,000	0	0.0%
2014	FY2014-15	\$140,000,000	25,000,000	21.7%
2015	FY2015-16	\$204,000,000	64,000,000	45.7%
2016	FY2016-17	\$204,000,000	0	0.0%
2017	FY2017-18	\$224,000,000	20,000,000	9.8%
2018	FY2018-19	\$224,000,000	0	0.0%
2019	FY2019-20	\$275,000,000	51,000,000	22.8%
2020	FY2020-21	\$275,000,000	0	0.0%
2021	FY2021-22	\$300,000,000	25,000,000	9.1%
2022	FY2022-23	\$313,000,000	13,000,000	4.3%
2023	FY2023-24	\$364,365,285	51,365,285	16.4%
2024	FY2024-25	\$427,068,566	62,703,281	17.2%
2025	FY2025-26 Approp.	\$464,000,000	36,931,434	8.6%
2026	FY2026-27 Approp.	\$490,000,000	26,000,000	5.6%

Community College Future Fund Aid

The enacted budget increases Cash Fund appropriations based on an estimated growth of 5% per year in cash fund aid pursuant to the statutory formula. The total appropriation from the fund for community college aid is \$265.99 million in FY2025-26 and \$279.29 million in FY2026-27. The 5% per year increase in Community College Future Fund (CCFF) aid to reflect anticipated growth in required aid under the statutory formula. The increase in aid each year is 3.5% or the increase in reimbursable education units, whichever is greater. The aid in FY2024-25, the first year the CCFF aid formula was in place, was a 5% increase over the base calculation. Total appropriations to community colleges are discussed in more detail in the General Fund aid to local governments section. The budget includes \$5 million per year General Funds for aid to community colleges for dual enrollment as well.

Special Education Reimbursements to School Districts

The enacted budget increases Cash Fund appropriations to meet the statutory requirement of reimbursing 80% of allowable special education costs. The budget does not include an increase in the General Fund appropriation for the reimbursements, but includes the following from the Education Future Fund (EFF):

- A deficit for FY2024-25 of \$67,558,187;
- A base adjustment equaling the deficit amount for FY2025-26 and FY2026-27; and
- An increase of \$17,825,154 in FY2025-26 and \$36,274,187 in FY2026-27 to account for 3.5% growth in total reimbursements.

Total special education allowable costs have increased by an average annual growth over the past five years of about 7% per year. Beginning in FY2023-24 due to enactment of LB 583 (2023), the state reimbursement level is required to be 80% of these allowable costs. In FY2024-25, 51% of total reimbursements (\$462,304,704) was paid from the General Fund. Due to an increase in allowable costs exceeding 10%, the FY2024-25 reimbursements totaled \$509,290,100. The enacted budget includes the deficit amount from the EFF, bringing the total General Fund share of reimbursements to 46.3%. Due to the cash balance in the EFF, an increase for FY2025-26 and FY2026-27 sufficient to increase total special education appropriations of 3.5% annual growth

in reimbursements is included from cash funds. For a cash flow analysis of the EFF, please refer to table 10, which reflects the increase in appropriation for special education.

Table 31 Special Education Appropriations by Fund Source

Special Education	FY22/FY23 Biennium		FY24/25 Biennium		Enacted Budget	
	FY2021-22	FY2022-23	FY2023-24	FY2024-25	FY2025-26	FY2026-27
Base Year appropriation (GF)	231,079,770	231,079,770	235,724,424	235,724,424	235,724,424	235,724,424
Base Adjustment	0	0	0	0	0	0
Cost/Client increases	2,310,798	4,644,704	0	0	0	0
Total General Funds	233,390,568	235,724,474	235,724,424	235,724,424	235,724,424	235,724,424
\$ Change (GF)	2,310,798	2,333,906	0	0	0	0
% Change (GF)	1.00%	1.00%	0.00%	0.00%	0.00%	0.00%
Education Future Fund (LB 583)	0	0	199,041,052	206,007,489	206,007,489	206,007,489
Base Adjustment	0	0	0	0	67,558,187	67,558,187
Cost/Client increases			27,539,228	67,558,187	17,825,154	36,274,187
Total Education Future Funds	0	0	226,580,280	273,565,676	291,390,830	309,839,863
\$ Change (EFF)	0	0	226,580,280	46,985,396	17,825,154	18,449,034
% Change (EFF)	N/A	N/A	N/A	20.74%	6.52%	6.33%
TOTAL ALL FUNDS	233,390,568	235,724,474	462,304,704	509,290,100	527,115,254	545,564,287
\$ Change (ALL FUNDS)	2,310,798	2,333,906	226,580,230	46,985,396	17,825,154	18,449,034
% Change (ALL FUNDS)	1.00%	1.00%	96.12%	10.16%	3.50%	3.50%
GF Share of total	100.0%	100.0%	51.0%	46.3%	44.7%	43.2%

Estimated Cash Funds to Track Gaming Tax Distributions to Local Governments

The enacted budget includes a \$20 million estimated state aid Cash Fund appropriation for FY2025-26 and FY2026-27, per request of state auditors, in order for the Racing and Gaming Commission to show the inflow and outflow of casino gaming taxes to local governments on Commission reports. The appropriation amount reflects only the amount distributed to political subdivisions, and not the amounts credited directly to other state funds. This appropriation is in a new program, Program 87-Casino Tax Revenue.

Nebraska Department of Transportation – Public Airports Federal Funding

The enacted budget includes \$20 million in FY2025-26 and \$12 million in FY2026-27 for the Aeronautics Division’s management of grant funds administered by the Federal Aviation Administration (FAA) under the Airport Improvement Program. This is for anticipated additional pass-through funds from the FAA for improvements to Nebraska airports as a result of the passing of the Infrastructure Investment and Jobs Act (IIJA) in November 2021. These grants provide assistance to Nebraska airports for necessary improvements.

Nebraska Environmental Trust Transfers Out

The enacted budget includes transfers from the Nebraska Environmental Trust. The budget includes the following transfers out of the Nebraska Environmental Trust (NET) Fund:

- A one-time transfer of \$8 million in FY2025-26 from the NET Fund to the DNR’s Water Sustainability Fund. The enacted budget zeros out the aid appropriation for the Water Sustainability Fund for both fiscal years. The unexpended cash fund appropriation is reappropriated. The transfer of \$8 million into the Water Sustainability Fund is to close the current over-obligation of the fund. With the transfer the program will have an over-obligation of approximately \$3 million, and as such, the program will likely be paused during the biennium. In addition, the enacted budget requires a sub-account within the Water Sustainability Fund to receive the NET funds and stipulate those expenditures from the sub-account must be used in accordance with the Nebraska Environmental Trust act.
- Transfers of \$2 million FY2025-26 and \$2 million in FY2026-27 from NET Fund to the DNR’s Soil and Water Conservation Fund, along with amending the use language to be pursuant to the NET Act and creating a subaccount for NET funds transferred.
- A one-time transfer of \$3 million in FY2025-26 from the NET Fund to the DNR’s Water Resources Cash Fund (WRCF), along with amending the use language to be pursuant to the NET Act and creating a subaccount for NET funds transferred. WRCF has been used to make awards to irrigation districts and Natural Resources Districts to fund projects related to integrated management of groundwater and surface water in over-appropriated river basins. The fund has an over-obligated status of approximately \$3 million, so this would have the WRCF contain sufficient funds to meet its obligations with the intent to pause awards until a sustainable funding source can be identified.

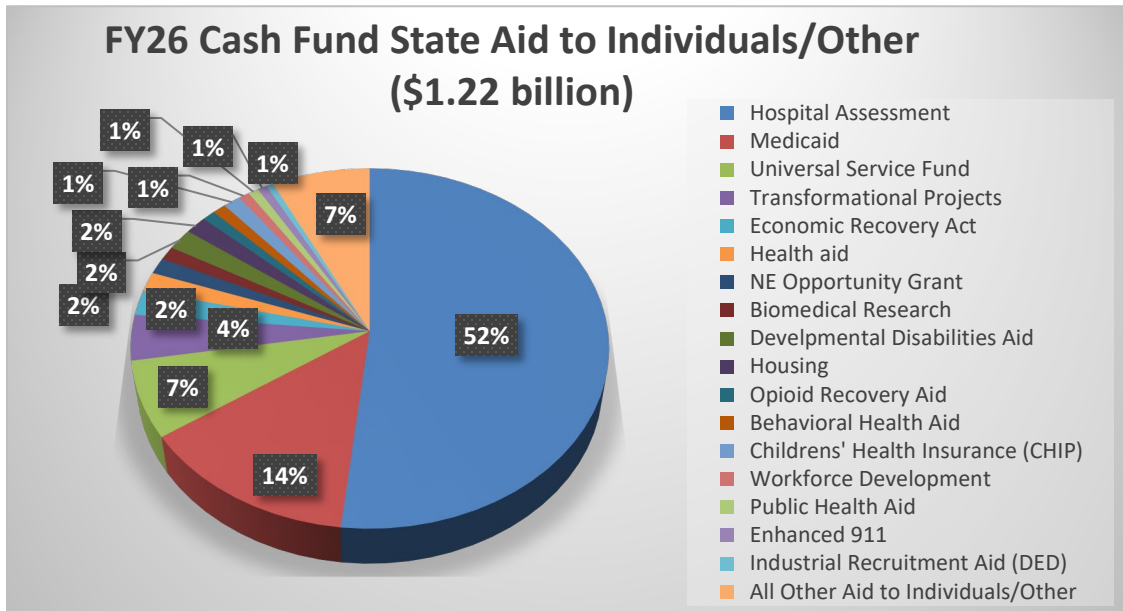
The following table shows the cash flow of the NET fund with the transfers included in the budget.

Table 32 Nebraska Environmental Trust Fund Cash Flow FY2019-20 to FY2027-28

<u>Fund Summary</u>	<u>2019-20</u>	<u>2020-21</u>	<u>2021-22</u>	<u>2022-23</u>	<u>2023-24</u>	<u>FY24-25</u>	<u>FY25-26</u>	<u>FY26-27</u>	<u>FY27-28</u>
Beginning Balance	36,125,095	37,361,354	43,159,421	52,570,917	59,487,222	68,821,115	67,972,366	61,005,927	65,108,305
Revenue:									
Lottery proceeds	18,735,222	22,024,806	21,930,374	24,876,555	24,709,089	21,100,000	21,750,000	21,750,000	21,750,000
Interest	765,100	588,570	628,527	1,053,120	1,588,310	669,877	0	0	
Transfers Out (prior)	0	0	(700,000)	0					
Other	99	(987)	4,674	114	568	0			
Game and Parks							0	0	
Water Resources Cash					(7,000,000)	(7,000,000)	(3,000,000)		
Water Sustainability							(8,000,000)		
Soil and Water Conservation							(2,000,000)	(2,000,000)	
Total Revenue	19,500,421	22,612,389	21,863,575	25,929,789	19,297,967	14,769,877	8,750,000	19,750,000	21,750,000
Expenditures:									
Operations	518,098	501,893	483,685	460,161	609,486	831,666	929,480	860,662	860,662
Aid	17,746,064	16,312,429	11,968,394	18,553,323	9,354,588	14,786,960	14,786,960	14,786,960	14,786,960
Total Expenditures	18,264,162	16,814,322	12,452,079	19,013,484	9,964,074	15,618,626	15,716,440	15,647,622	15,647,622
Ending Balance	<u>37,361,354</u>	<u>43,159,421</u>	<u>52,570,917</u>	<u>59,487,222</u>	<u>68,821,115</u>	<u>67,972,366</u>	<u>61,005,927</u>	<u>65,108,305</u>	<u>71,210,684</u>

Cash Fund State Aid to Individuals / Others

Aid to Individuals/Other includes programs such as Medicaid, public assistance programs, child welfare services and student scholarships where state funds are provided for the direct benefit of an individual. This area also includes aid to quasi-government units, which are those local agencies that do not have the authority to levy property taxes, including entities such as area agencies on aging and mental health regions.



This area has an increase of \$43.2 million in FY2025-26 and an increase of \$50.3 million in FY2026-27, as compared to the base year FY2024-25. Two-year average annual cash fund appropriation growth is 3.7%.

Economic Recovery and Inland Port Authority

The enacted budget includes a \$120 million reduction each fiscal year as one-time funds are paid out in grants and aid. An appropriation of about \$27.5 million in FY2025-26 and in FY2026-27 remains as the Department of Economic Development continues to expend awarded funds.

In addition, there were several amendments made relating to the transfer of interest that affect the budget program used for the Economic Recovery Act.

Originally:

	Amt to ERCF in FY25	Amt to Museum Construction Fund	To IPAF after July 1, 2025
Perkins Interest	12,000,000	7,000,000	Remainder until 6/30/26
Prison Interest	5,000,000	None	Remainder until 6/30/26
ARPA Interest	13,000,000	None	Remainder until 6/30/26

As per the enacted budget:

	Amt to ERCF in FY25	As of July 1, 2025	To IPAF after July 1, 2025
Perkins Interest	12,000,000	General Fund	None
Prison Interest	5,000,000	General Fund until June 30, 2027	None
ARPA Interest	13,000,000	IPAF	Remainder until 6/30/26

The enacted budget includes a \$15 million transfer from the Economic Recovery Contingency Fund (ERCF) to the General Fund in FY2025-26. The budget also includes retaining the transfer of the unobligated balance of the ERCF to the Inland Port Authority Fund (IPAF) on July 31, 2026, and retaining interest that accrues to the IPAF. However, a one-time transfer of \$750,000 from the IPAF to the General Fund is included in FY2025-26.

Middle Income Workforce Housing Investment Fund/Rural Workforce Housing Investment Fund

The enacted budget includes \$7,226,860 Cash Fund appropriation for aid from each fund in FY2025-26. In the 2024 session, \$12.5 million was transferred into each fund in LB1413 (2024). With the base appropriation in each program this will increase the appropriation to \$12.5 million for the programs. An additional \$250,000 is appropriated from the fund for a study on prefabricated housing. The Appropriations Committee included a transfer of \$4 million from each fund in FY2025-26 to the General Fund. However, during floor debate, these transfers were stricken, and instead a one-time transfer of \$8 million from the Affordable Housing Trust Fund to the General Fund is authorized in FY2026-27.

Municipality Infrastructure – LB 600 (2024)

The enacted budget includes a reduction of \$4,406,270 of cash funds for state-aid from the FY2024-25 base cash fund appropriation. This is a result of the duties of LB600, a one-time grant program, being completed.

Shovel-Ready Cash Fund

The enacted budget includes an appropriation reduction of \$30 million per year. Shovel-Ready provides one-time funds to eligible non-profits, and as its fund balance is drawn down, the appropriation is being reduced to correspond with its remaining balance. The recommendation also transfers \$400,000 of accrued interest from the fund to the General Fund in FY2025-26.

Economic Development Cash Fund – LB 617 (2024)

LB617 created a cash fund for a jobs training program for a superconductor chips plant to attempt to get CHIPS Act award and superconductor fabrication facility in the state. The state was not awarded a facility, and the Department of Commerce indicating that fabrication facility awards would not occur past December, 2024. In addition to reducing the aid appropriation to zero, the enacted budget includes transferring the balance of the fund to the General Fund in FY2025-26. The fund balance as of 12/31/2024 was approximately \$20.25M.

Project REACH

The Research, Engineering, Architecture Collaboration Hub is a \$200M total project, which aims to be a national cybersecurity and defense hub. The project received \$20M grant from the Site and Building Development Fund in FY2024-25. The enacted budget includes a \$25.5 million additional grant to bring the state's contribution to \$45.5 million. This will be funded by a \$25.5 million transfer from the Military Installation Development and Support Fund to the Site and Building Development Fund. The enacted budget also includes intent language to fund the remaining \$4.5 million in FY2027-28 from the Site and Building Development Fund to reach a total state contribution of \$50 million.

Transformational Projects Act

The Nebraska Transformational Projects Act was passed within LB1107 in 2020. The Transformational Projects Act is designed to allow Nebraska postsecondary institutions with a college of medicine to apply for matching funds for a federally awarded project. As originally envisioned in LB1107, the University of Nebraska Medical Center (UNMC) would collaborate with the U.S. military to support a variety of medical initiatives, such as biomedical containment and medical preparedness. Applications for Project Next are due on December 31, 2025, and the successful applicant must enter into an agreement with Department of Economic Development (DED). The applicant was to make an investment of \$1.6 billion, of which \$1 billion was to come from federal funding before the end of a defined transformational period, and an additional \$300 million in private donations to have been received by the end of a defined continuation period.

Originally, the successful applicant would be entitled to \$300 million in State funds (matching the remaining \$300 million in private funds) if: (1) the commitments of investment of \$1.3 billion have been secured; (2) the institution is selected for participation in the required federal program; and (3) the total amount of credits under the Nebraska Property Tax Refund Act reaches \$375 million. LB1107 also created the Nebraska Transformational Projects Fund, and transfers to the fund for matching State funds would be allowed beginning in FY2026, subject to action by the Legislature. The transfers were estimated at \$50 million per year for a period of six years.

Since 2020, the University of Nebraska has renamed Phase I of Project NExT to “Project Health”, and is set to submit its application before the 2025 deadline. The related Federal act passed in 2020, but the corresponding Federal funding was never attached. The enacted budget amends the act such that to allow the previously-required Federal funding to be replaced with private and institutional investments.

The enacted budget transfers of \$50 million from the Tobacco Settlement Fund to the Transformational Projects Fund for each year of the upcoming biennium. LB 264 also includes intent language for \$50 million each for the remaining four years from the Cash Reserve Fund, thereby accounting for the full \$300 million in State funding. The applications and administration of the grant will be managed by the Department of Economic Development, and the appropriation for the grant is contained within DED (Program 604).

Medicaid Access and Quality Act – LB 527 (2025)

The enacted budget includes a General Fund reduction associated with LB 527 which creates a new assessment on Health Insurers to draw down additional federal funds. A portion of the anticipated funding (pending federal approval) will be used to offset General Fund expenditures in Medicaid. There is an additional cash fund and federal fund appropriation for the assessment. The increase in cash funds is \$63.1 million in FY2025-26 and \$128.8 million in FY2026-27, allocated between the CHIP and Medicaid programs. This increase is one of the largest increases in cash fund appropriation in the enacted budget.

Hospital Quality Assurance and Access Assessment Cash Fund

The enacted budget includes \$15 million in Medicaid Managed Care Excess Profit Cash Funds in lieu of Hospital Quality Assurance and Access Assessment Cash Fund in FY2024-25. The switch in cash fund is due to the availability of cash funds in the Hospital Quality Assurance and Access Assessment Cash Fund. The hospital assessment program received federal approval in June of 2025, after the Legislature adjourned Sine Die, which has caused delays in implementation of the Hospital Assessment pursuant to LB 1087 (2024).

Medicaid Managed Care Excess Profit Fund

The enacted budget includes a \$10 million increase in cash authority in FY2025-26, which offsets a commensurate reduction in General Funds in the same fiscal year. In addition, the provisions of LB 348 were included to appropriate \$3 million per fiscal year for domestic violence services from this cash fund. These provisions were added during floor debate of the budget.

The enacted budget also includes the provisions of LB 57, regarding appropriations for Medicaid assisted-living facilities. The enacted budget Medicaid Managed Care Excess Profit Cash Funds and federal funds to increase rural assisted living single occupancy rates from the current rate of \$62.73 per day to the urban rate of \$73.91 per day in FY2025-26 only.

The enacted budget also includes the provisions of LB 55, regarding appropriations for Medicaid rates for mental health providers. The Committee included funds to increase rates paid to Behavioral Health providers for dual eligible (Medicare/Medicaid) individuals receiving such services in FY2025-26 only. The cash fund source is the Hospital Quality Assurance and Access Assessment Cash Fund.

Note that the total appropriations from the Medicaid Managed Care Excess Profit Cash Funds exceed the anticipated balance in the fund. The authorizing statute § 68-996 indicates the first priority of the fund is to offset contractual losses and the second priority is all other authorized uses.

Table 33 Medicaid Managed Care Excess Profit Fund Summary

State Fiscal Year	FY21	FY22	FY23	FY24	FY25	FY26 est	FY27 est
Beg. Balance	-	3,016,690	3,079,027	67,688,109	45,645,160	19,989,375	5,476,102
Repayments	-		38,931,050	41,268,530	26,846,800		
Interest	16,690	44,445	503,770	1,567,786	452,076		
Adjustment	3,000,000		27,967,398	(9,300,000)			
Transfers				(1,400,000)	(4,627,500)		
Revenue	3,016,690	44,445	67,402,218	32,136,316	22,671,376	10,000,000	6,000,000
Ops		(17,892)	2,793,136	(2,597,632)	163,495		
Aid				56,776,897	48,163,666		
Expenditures	-	(17,892)	2,793,136	54,179,265	48,327,161	24,513,273	13,645,362
End Balance	3,016,690	3,079,027	67,688,109	45,645,160	19,989,375	5,476,102	(2,169,260)
Appropriations out of the Medicaid Managed Care Excess Profit Fund							
Bill	Use	Program	FY24	FY25	FY26	FY27	
1412	Home-Visiting aid*	514	\$ 900,000	\$ 900,000	\$ 900,000	\$ 900,000	\$ 900,000
1412	Nurse Home-Visiting aid*	514	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000	\$ 500,000
904	Intergenerational Care Facility aid	514	\$ -	\$ 300,000	\$ -	\$ -	\$ -
904	Intergenerational Care Facility ops	33	\$ -	\$ 30,000	\$ -	\$ -	\$ -
905	Medical Respite Care aid	348	\$ -	\$ -	\$ 133,435	\$ 177,914	\$ 177,914
905	Medical Respite Care ops	33	\$ -	\$ 106,045	\$ 216,444	\$ 219,188	\$ 219,188
857	Prenatal Plus aid*	348	\$ -	\$ 824,112	\$ 1,648,224	\$ 1,681,188	\$ 1,681,188
857	Prenatal Plus ops*	33	\$ -	\$ 57,450	\$ -	\$ -	\$ -
857	Continuous Glucose Monitors aid	348	\$ -	\$ 1,613,377	\$ 1,795,249	\$ 1,831,154	\$ 1,831,154
62	Translation aid	348	\$ -	\$ 726,177	\$ 1,452,354	\$ 1,481,401	\$ 1,481,401
814	FY24/FY25 Appropriation for iServe	33	\$ 9,313,500	\$ 3,227,500	\$ -	\$ -	\$ -
1412	FY25 Appropriation for PHE unwind	348	\$ -	\$ 30,000,000	\$ -	\$ -	\$ -
	Total obligations prior to 2025 session	Total	\$10,713,500	\$ 38,284,661	\$ 6,645,706	\$ 6,790,845	\$ 6,790,845
260	FY25 Deficit Appropriation	348	\$ -	\$ 15,000,000	\$ -	\$ -	\$ -
261	FY26 General Fund Offset	348	\$ -	\$ -	\$ 10,000,000	\$ -	\$ -
22	Medicaid Nurse Home-Visiting aid*	348	\$ -	\$ -	\$ 380,628	\$ 774,002	\$ 774,002
41	Medicaid Syphilis Screening aid	348	\$ -	\$ -	\$ 69,777	\$ 72,860	\$ 72,860
41	CHIP Syphilis Screening aid	344	\$ -	\$ -	\$ 8,798	\$ 7,655	\$ 7,655
261	Rural Assisted Living Facility Rates*	348	\$ -	\$ -	\$ 1,408,364	\$ -	\$ -
261	Domestic Violence Services*	354	\$ -	\$ -	\$ 3,000,000	\$ 3,000,000	\$ 3,000,000
382	Area Agencies on Aging*	559	\$ -	\$ -	\$ 2,000,000	\$ 2,000,000	\$ 2,000,000
48	JJ pilot program aid	33	\$ -	\$ -	\$ 1,000,000	\$ 1,000,000	\$ 1,000,000
			\$ -	\$ 15,000,000	\$ 17,867,567	\$ 6,854,517	\$ 6,854,517
	Total Appropriations from Fund (2025 session)			\$ 53,284,661	\$ 24,513,273	\$ 13,645,362	\$ 13,645,362

Tobacco Master Settlement and the Health Care Cash Fund

Nebraska, along with 51 other states and territories, entered into a settlement agreement with tobacco manufacturers in 1998 which continues in perpetuity. The basis of the settlement was to reimburse states for additional Medicaid costs states incurred in treating smoking-related illnesses and diseases. The revenue from the settlement varies from \$35.6 million to \$43.7 million in the last five years and is anticipated to drop to \$33.4 million in 2035 due to tobacco mitigation. Average investment earnings on the fund over the past five years is \$42.6 million. The balance of Tobacco Settlement Trust Fund at the end of FY2023-24 was \$605.9 million.

The Health Care Cash Fund is funded with annual transfers from the Tobacco Settlement Trust Fund and a transfer of \$1.25 million from revenue from cigarette taxes. The transfer is calculated to cover total appropriations. Sustainability of expenditures is analyzed by the State Investment Officer in even numbered years. In 2024, the sustainability report indicated the endowment has “a very good chance of meeting its investment goals” of providing funds for current and future spending needs.

The enacted budget increases annual appropriations from the Health Care Cash Fund by approximately \$10.4 million in each year of the biennium. FY2024-25 appropriations amount to \$56.5 million, and FY2025-26 and FY2026-27 appropriations amount to \$67.4 million. Additionally, the enacted budget includes two \$50 million transfers, one in each year of the biennium, from the Tobacco Master Settlement Trust Fund to the Transformational Projects Fund for Project Health. To ensure sustainability of the fund, the increased annual reliance may need to be revisited depending on market conditions and actual settlement payments.

Changes in appropriations from the Health Care Cash Fund include the following:

- \$11 million increase per fiscal year for DHHS related to ending the developmental disability waiting list;
- \$1.082 million reduction per fiscal year for DHHS related to tobacco prevention for youth;
- Administrative expense increases for the Department of Revenue and the Children’s Commission;
- \$500,000 in FY2025-26 only for LB 581 for construction costs for a new facility that provides behavioral health services;
- \$500,000 in FY2026-27 only for LB 621 for Midtown Health federally qualified health center;
- \$300,000 per fiscal year for LB 284 for aid to the Special Olympics; and
- \$250,000 increase per fiscal year for the Attorney General for enforcement.

The enacted budget includes increasing the transfer into the fund by \$5 million in FY2025-26 and \$6 million in FY2026-27 to ensure adequate cash flow related to appropriations. The following table shows appropriations from the Health Care Cash Fund for FY2023-24 through FY2026-27, as well as the funds transferred in and the estimated cash fund remaining balance.

Table 34 Nebraska Health Care Cash Fund Summary

AG	Prog	Description	FY 2024	FY2025	FY 2026 Est.	FY 2027 Est.
3	122	Legislative Council	75,000	75,000	75,000	75,000
11	507	Attorney General (Tobacco MSA Enforcement)	595,807	595,807	845,807	845,807
16	102	Revenue Auditor (Tobacco MSA Enforcement)	329,808	329,808	336,404	336,404
16	164	Gamblers Assistance	250,000	0	0	0
25	30	Tobacco Prevention and Control	2,570,000	2,570,000	2,570,000	2,570,000
25	30	JUUL Settlement - Youth Tobacco Prevention	1,082,146	1,082,146	0	0
25	33	Smoking Cessation operations	6,000	6,000	6,000	6,000
25	33	EMS Technicians Regulation	13,688	13,688	13,688	13,688
25	33	Parkinson's Disease Registry	26,000	26,000	26,000	26,000
25	33	Public Health Staff	100,000	100,000	100,000	100,000
25	33	Minority Health Satellite Offices	220,000	220,000	220,000	220,000
25	33	Respite Care Regions Staff and Operating	404,643	404,643	404,643	404,643
25	38	Completely Kids Construction	0	0	500,000	0
25	38	Emergency Protective Service Funding	1,500,000	1,500,000	1,500,000	1,500,000
25	38	MH/SA Regions Service Capacity	6,500,000	6,500,000	6,500,000	6,500,000
25	250	MH/SA Service Capacity Juvenile Justice	1,000,000	1,000,000	1,000,000	1,000,000
25	344	Children's Health Insurance Aid	6,835,700	6,835,700	6,835,700	6,835,700
25	347	Respite Care Aid	810,000	810,000	810,000	810,000
25	348	Medicaid Smoking Cessation	450,000	450,000	450,000	450,000
25	424	Developmental Disability Aid	5,000,000	5,000,000	16,000,000	16,000,000
25	502	Midtown FQHC	0	0	0	500,000
25	502	FQHC Patient Counts	750,000	750,000	750,000	750,000
25	502	Minority Health Aid	2,875,000	2,875,000	2,875,000	2,875,000
25	502	County Public Health Aid	5,605,000	5,605,000	5,605,000	5,605,000
25	514	Poison Control Center	200,000	200,000	200,000	200,000
25	514	NE Cancer Network - University	500,000	500,000	500,000	500,000
25	514	Pediatric Cancer - UNMC	2,700,000	2,700,000	2,700,000	2,700,000
25	514	Brain Injury Trust	500,000	500,000	500,000	500,000
25	514	Perinatal Quality Improvement	130,000	130,000	130,000	130,000
25	514	Special Olympics	0	0	300,000	300,000
25	621	Stem Cell Research	450,000	450,000	450,000	450,000
25	623	Biomedical Research	15,000,000	15,000,000	15,000,000	15,000,000
70	353	Nebraska Children's Commission Ops	200,784	208,894	217,388	226,307
Total			56,679,576	56,437,686	67,420,630	67,429,549
Ending balance (FY24 and FY25 actual, projected italics)			13,802,593	12,775,373	5,754,743	-274,806
			Transfers:	1,250,000	annually, Cigarette Tax	
				54,000,000	on or before July 15, 2024	
				59,150,000	on or before July 15, 2025	
				60,150,000	on or before July 15, 2026	

Table 35 Total Cash Fund Appropriations by Agency

		Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#03	Legislative Council	Oper	285,434	84,766	84,566	370,200	370,000
#03	Legislative Council	Total	285,434	84,766	84,566	370,200	370,000
#05	Supreme Court	Aid	770,000	0	0	770,000	770,000
#05	Supreme Court	Oper	16,956,718	194,492	81,944	17,151,210	17,038,662
#05	Supreme Court	Total	17,726,718	194,492	81,944	17,921,210	17,808,662
#07	Governor	Oper	0	0	0	0	0
#07	Governor	Total	0	0	0	0	0
#08	Lt. Governor	Oper	0	0	0	0	0
#08	Lt. Governor	Total	0	0	0	0	0
#09	Secretary of State	Oper	8,325,842	1,176,193	886,723	9,502,035	9,212,565
#09	Secretary of State	Total	8,325,842	1,176,193	886,723	9,502,035	9,212,565
#10	State Auditor	Oper	2,787,609	75,678	153,291	2,863,287	2,940,900
#10	State Auditor	Total	2,787,609	75,678	153,291	2,863,287	2,940,900
#11	Attorney General	Oper	7,908,683	210,173	313,350	8,118,856	8,222,033
#11	Attorney General	Total	7,908,683	210,173	313,350	8,118,856	8,222,033
#12	State Treasurer	Aid	44,360,000	300,000	300,000	44,660,000	44,660,000
#12	State Treasurer	Oper	3,907,864	(4,712)	1,093,287	3,903,152	5,001,151
#12	State Treasurer	Total	48,267,864	295,288	1,393,287	48,563,152	49,661,151
#13	Education	Aid	350,086,588	84,715,568	103,233,282	434,802,156	453,319,870
#13	Education	Oper	4,663,623	493,250	327,042	5,156,873	4,990,665
#13	Education	Total	354,750,211	85,208,818	103,560,324	439,959,029	458,310,535
#14	Public Service Comm	Aid	92,865,000	0	0	92,865,000	92,865,000
#14	Public Service Comm	Oper	21,056,435	(1,129,232)	(922,286)	19,927,203	20,134,149
#14	Public Service Comm	Total	113,921,435	(1,129,232)	(922,286)	112,792,203	112,999,149
#15	Parole Board	Oper	0	0	0	0	0
#15	Parole Board	Total	0	0	0	0	0
#16	Revenue	Aid	1,164,150,000	81,000,000	135,000,000	1,245,150,000	1,299,150,000
#16	Revenue	Oper	32,493,126	1,088,408	1,789,328	33,581,534	34,282,454
#16	Revenue	Total	1,196,643,126	82,088,408	136,789,328	1,278,731,534	1,333,432,454
#18	Agriculture	Oper	9,451,729	953,263	1,405,142	10,404,992	10,856,871
#18	Agriculture	Total	9,451,729	953,263	1,405,142	10,404,992	10,856,871
#19	Banking	Oper	9,944,458	232,777	185,061	10,177,235	10,129,519
#19	Banking	Total	9,944,458	232,777	185,061	10,177,235	10,129,519
#21	Fire Marshal	Oper	5,128,389	1,254,941	2,052,272	6,383,330	7,180,661
#21	Fire Marshal	Total	5,128,389	1,254,941	2,052,272	6,383,330	7,180,661
#22	Insurance	Oper	13,440,090	325,396	325,396	13,765,486	13,765,486
#22	Insurance	Total	13,440,090	325,396	325,396	13,765,486	13,765,486
#23	Labor	Aid	11,600,000	(116,613)	(119,741)	11,483,387	11,480,259
#23	Labor	Oper	2,133,311	153,194	200,930	2,286,505	2,334,241
#23	Labor	Total	13,733,311	36,581	81,189	13,769,892	13,814,500
#24	DMV	Aid	48,000	20,000	20,000	68,000	68,000
#24	DMV	Oper	42,362,711	16,290,740	5,196,607	58,653,451	47,559,318
#24	DMV	Total	42,410,711	16,310,740	5,216,607	58,721,451	47,627,318

		Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#25	DHHS	Aid	829,022,619	98,882,148	154,490,679	927,904,767	983,513,298
#25	DHHS	Oper	75,338,673	861,618	1,502,513	76,200,291	76,841,186
#25	DHHS	Total	904,361,292	99,743,766	155,993,192	1,004,105,058	1,060,354,484
#27	Transportation	Aid	45,701,205	20,000,000	12,000,000	65,701,205	57,701,205
#27	Transportation	Oper	1,244,937,319	51,930,907	63,431,782	1,296,868,226	1,308,369,101
#27	Transportation	Total	1,290,638,524	71,930,907	75,431,782	1,362,569,431	1,366,070,306
#28	Veterans Affairs	Aid	170,653	(170,653)	(170,653)	0	0
#28	Veterans Affairs	Oper	16,065,822	33,444	69,283	16,099,266	16,135,105
#28	Veterans Affairs	Total	16,236,475	(137,209)	(101,370)	16,099,266	16,135,105
#29	Natural Resources	Aid	19,622,533	(19,622,533)	(19,622,533)	0	0
#29	Natural Resources	Oper	69,901,272	(69,901,272)	(69,901,272)	0	0
#29	Natural Resources	Total	89,523,805	(89,523,805)	(89,523,805)	0	0
#30	Electrical Bd	Oper	2,567,470	191,039	257,849	2,758,509	2,825,319
#30	Electrical Bd	Total	2,567,470	191,039	257,849	2,758,509	2,825,319
#31	Military Dept	Aid	250,000	0	0	250,000	250,000
#31	Military Dept	Oper	1,109,835	6,758	13,736	1,116,593	1,123,571
#31	Military Dept	Total	1,359,835	6,758	13,736	1,366,593	1,373,571
#32	Ed Lands & Funds	Oper	21,144,887	88,834	185,611	21,233,721	21,330,498
#32	Ed Lands & Funds	Total	21,144,887	88,834	185,611	21,233,721	21,330,498
#33	Game & Parks	Aid	28,711,000	100,000	(650,000)	28,811,000	28,061,000
#33	Game & Parks	Oper	83,148,082	13,423,793	14,877,413	96,571,875	98,025,495
#33	Game & Parks	Total	111,859,082	13,523,793	14,227,413	125,382,875	126,086,495
#34	Library Commission	Oper	45,484	0	0	45,484	45,484
#34	Library Commission	Total	45,484	0	0	45,484	45,484
#35	Liquor Control	Oper	70,719	29,281	29,281	100,000	100,000
#35	Liquor Control	Total	70,719	29,281	29,281	100,000	100,000
#36	Racing & Gaming	Aid	120,000	20,000,000	20,000,000	20,120,000	20,120,000
#36	Racing & Gaming	Oper	6,284,722	186,888	372,704	6,471,610	6,657,426
#36	Racing & Gaming	Total	6,404,722	20,186,888	20,372,704	26,591,610	26,777,426
#37	Workers' Comp Court	Oper	7,168,933	21,574	43,211	7,190,507	7,212,144
#37	Workers' Comp Court	Total	7,168,933	21,574	43,211	7,190,507	7,212,144
#39	Brand Committee	Oper	6,331,108	236,574	471,411	6,567,682	6,802,519
#39	Brand Committee	Total	6,331,108	236,574	471,411	6,567,682	6,802,519
#40	Motor Vehicle Dealers	Oper	936,862	108,108	214,432	1,044,970	1,151,294
#40	Motor Vehicle Dealers	Total	936,862	108,108	214,432	1,044,970	1,151,294
#41	Real Estate Commission	Oper	1,536,168	182,739	234,129	1,718,907	1,770,297
#41	Real Estate Commission	Total	1,536,168	182,739	234,129	1,718,907	1,770,297
#46	Barbers Bd	Oper	199,101	11,163	20,672	210,264	219,773
#46	Barbers Bd	Total	199,101	11,163	20,672	210,264	219,773
#46	Correctional Services	Aid	4,800,000	3,500,000	0	8,300,000	4,800,000
#46	Correctional Services	Oper	2,586,125	5,000,000	0	7,586,125	2,586,125
#46	Correctional Services	Total	7,386,125	8,500,000	0	15,886,125	7,386,125
#47	NETC	Oper	340,097	0	0	340,097	340,097
#47	NETC	Total	340,097	0	0	340,097	340,097
#48	Coordinating Comm	Aid	20,168,072	2,250,000	2,250,000	22,418,072	22,418,072
#48	Coordinating Comm	Oper	347,059	61,147	74,511	408,206	421,570
#48	Coordinating Comm	Total	20,515,131	2,311,147	2,324,511	22,826,278	22,839,642

		Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#50	State Colleges	Aid	2,949,538	0	0	2,949,538	2,949,538
#50	State Colleges	Oper	44,108,991	0	0	44,108,991	44,108,991
#50	State Colleges	Total	47,058,529	0	0	47,058,529	47,058,529
#51	University of Nebraska	Oper	520,587,275	0	0	520,587,275	520,587,275
#51	University of Nebraska	Total	520,587,275	0	0	520,587,275	520,587,275
#52	State Fair Board	Oper	4,500,000	500,000	500,000	5,000,000	5,000,000
#52	State Fair Board	Total	4,500,000	500,000	500,000	5,000,000	5,000,000
#53	Real Estate Appraisers	Oper	444,285	42,512	57,951	486,797	502,236
#53	Real Estate Appraisers	Total	444,285	42,512	57,951	486,797	502,236
#54	Historical Society	Oper	2,954,012	291,370	551,787	3,245,382	3,505,799
#54	Historical Society	Total	2,954,012	291,370	551,787	3,245,382	3,505,799
#56	Wheat Bd	Oper	1,680,797	16,234	29,015	1,697,031	1,709,812
#56	Wheat Bd	Total	1,680,797	16,234	29,015	1,697,031	1,709,812
#57	Oil & Gas Comm.	Oper	1,392,633	41,608	78,719	1,434,241	1,471,352
#57	Oil & Gas Comm.	Total	1,392,633	41,608	78,719	1,434,241	1,471,352
#58	Engineers/Architects	Oper	953,937	39,138	71,271	993,075	1,025,208
#58	Engineers/Architects	Total	953,937	39,138	71,271	993,075	1,025,208
#59	Geologists	Oper	33,998	1,326	1,894	35,324	35,892
#59	Geologists	Total	33,998	1,326	1,894	35,324	35,892
#60	Ethanol Bd	Oper	853,481	18,597	37,795	872,078	891,276
#60	Ethanol Bd	Total	853,481	18,597	37,795	872,078	891,276
#61	Dairy Industry Bd	Oper	1,640,000	0	0	1,640,000	1,640,000
#61	Dairy Industry Bd	Total	1,640,000	0	0	1,640,000	1,640,000
#62	Land Surveyors	Oper	30,874	0	0	30,874	30,874
#62	Land Surveyors	Total	30,874	0	0	30,874	30,874
#63	Public Accountancy Bd	Oper	480,274	15,835	27,533	496,109	507,807
#63	Public Accountancy Bd	Total	480,274	15,835	27,533	496,109	507,807
#64	State Patrol	Oper	29,350,202	2,450,815	2,161,823	31,801,017	31,512,025
#64	State Patrol	Total	29,350,202	2,450,815	2,161,823	31,801,017	31,512,025
#65	Admin Services (DAS)	Oper	4,541,132	62,912	100,282	4,604,044	4,641,414
#65	Admin Services (DAS)	Total	4,541,132	62,912	100,282	4,604,044	4,641,414
#66	Abstracter's Bd	Oper	56,266	0	0	56,266	56,266
#66	Abstracter's Bd	Total	56,266	0	0	56,266	56,266
#67	Equal Opportunity	Oper	0	0	0	0	0
#67	Equal Opportunity	Total	0	0	0	0	0
#68	Latino American Comm.	Oper	5,000	0	0	5,000	5,000
#68	Latino American Comm.	Total	5,000	0	0	5,000	5,000
#69	Arts Council	Aid	1,686,500	0	0	1,686,500	1,686,500
#69	Arts Council	Oper	148,263	0	0	148,263	148,263
#69	Arts Council	Total	1,834,763	0	0	1,834,763	1,834,763
#70	Foster Care Review	Oper	214,594	8,494	17,413	223,088	232,007
#70	Foster Care Review	Total	214,594	8,494	17,413	223,088	232,007
#72	Economic Development	Aid	233,115,152	(80,702,550)	(124,906,270)	152,412,602	108,208,882
#72	Economic Development	Oper	7,660,241	566,783	482,119	8,227,024	8,142,360
#72	Economic Development	Total	240,775,393	(80,135,767)	(124,424,151)	160,639,626	116,351,242
#73	Landscape Architects	Oper	30,214	5,404	6,133	35,618	36,347
#73	Landscape Architects	Total	30,214	5,404	6,133	35,618	36,347

		Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#74	Power Review Board	Oper	765,983	20,861	42,533	786,844	808,516
#74	Power Review Board	Total	765,983	20,861	42,533	786,844	808,516
#75	Investment Council	Oper	3,389,706	489,656	590,357	3,879,362	3,980,063
#75	Investment Council	Total	3,389,706	489,656	590,357	3,879,362	3,980,063
#76	Indian Affairs Commission	Oper	40,000	20,000	20,000	60,000	60,000
#76	Indian Affairs Commission	Total	40,000	20,000	20,000	60,000	60,000
#77	Industrial Relations	Oper	0	0	0	0	0
#77	Industrial Relations	Total	0	0	0	0	0
#78	Crime Commission	Aid	378,474	0	0	378,474	378,474
#78	Crime Commission	Oper	1,460,900	(30,260)	(5,877)	1,430,640	1,455,023
#78	Crime Commission	Total	1,839,374	(30,260)	(5,877)	1,809,114	1,833,497
#81	Blind & Visually Impaired	Aid	10,000	0	0	10,000	10,000
#81	Blind & Visually Impaired	Oper	138,746	0	0	138,746	138,746
#81	Blind & Visually Impaired	Total	148,746	0	0	148,746	148,746
#82	Deaf & Hard of Hearing	Oper	36,600	0	0	36,600	36,600
#82	Deaf & Hard of Hearing	Total	36,600	0	0	36,600	36,600
#83	Community Colleges	Aid	246,499,886	19,488,963	32,788,405	265,988,849	279,288,291
#83	Community Colleges	Total	246,499,886	19,488,963	32,788,405	265,988,849	279,288,291
#84	Water, Energy, & Envnt	Aid	21,210,163	8,757,500	8,757,500	29,967,663	29,967,663
#84	Water, Energy, & Envnt	Oper	21,975,961	70,202,126	68,103,086	92,178,087	90,079,047
#84	Water, Energy, & Envnt	Total	43,186,124	78,959,626	76,860,586	122,145,750	120,046,710
#85	Retirement Board	Oper	8,876,139	223,500	157,500	9,099,639	9,033,639
#85	Retirement Board	Total	8,876,139	223,500	157,500	9,099,639	9,033,639
#86	Dry Bean Bd	Oper	666,752	8,217	13,079	674,969	679,831
#86	Dry Bean Bd	Total	666,752	8,217	13,079	674,969	679,831
#87	Account/Disclosure	Oper	302,827	136,775	137,458	439,602	440,285
#87	Account/Disclosure	Total	302,827	136,775	137,458	439,602	440,285
#88	Corn Bd	Oper	10,020,075	9,805,445	9,828,953	19,825,520	19,849,028
#88	Corn Bd	Total	10,020,075	9,805,445	9,828,953	19,825,520	19,849,028
#89	Hemp Commission	Oper	10,000	(10,000)	(10,000)	0	0
#89	Hemp Commission	Total	10,000	(10,000)	(10,000)	0	0
#90	African American Affairs	Oper	25,000	0	0	25,000	25,000
#90	African American Affairs	Total	25,000	0	0	25,000	25,000
#91	Tourism Commission	Aid	852,600	0	0	852,600	852,600
#91	Tourism Commission	Oper	8,231,144	1,056,082	1,111,821	9,287,226	9,342,965
#91	Tourism Commission	Total	9,083,744	1,056,082	1,111,821	10,139,826	10,195,565
#92	Grain Sorghum Bd	Oper	318,687	6,466	10,673	325,153	329,360
#92	Grain Sorghum Bd	Total	318,687	6,466	10,673	325,153	329,360
#93	Tax Equal/Review Comm	Oper	86,789	0	0	86,789	86,789
#93	Tax Equal/Review Comm	Total	86,789	0	0	86,789	86,789
#94	Public Advocacy	Aid	3,842,355	0	0	3,842,355	3,842,355
#94	Public Advocacy	Oper	1,691,482	266,040	266,040	1,957,522	1,957,522
#94	Public Advocacy	Total	5,533,837	266,040	266,040	5,799,877	5,799,877
#95	Pea/Lentil	Oper	144,211	193,255	194,509	337,466	338,720
#95	Pea/Lentil	Total	144,211	193,255	194,509	337,466	338,720

	Type	w/o Deficits FY2024-25	\$ change v. base year FY2025-26	\$ change v. base year FY2026-27	Enacted FY2025-26	Enacted FY2026-27
#97 Asian Affairs Comm	Oper	0	0	0	0	0
#97 Asian Affairs Comm	Total	0	0	0	0	0
Construction-Reaffirm	Const	39,573,930	0	0	39,573,930	39,573,930
Construction-New	Const	47,100,000	(31,486,000)	(30,089,000)	15,614,000	17,011,000
Construction-Total	Total	86,673,930	(31,486,000)	(30,089,000)	55,187,930	56,584,930
TOTAL CASH FUNDS		5,610,417,499	317,236,943	402,935,455	5,927,654,442	6,013,352,954
OPERATIONS		2,400,753,231	110,321,113	109,653,786	2,511,074,344	2,510,407,017
STATE AID		3,122,990,338	238,401,830	323,370,669	3,361,392,168	3,446,361,007
CONSTRUCTION		86,673,930	(31,486,000)	(30,089,000)	55,187,930	56,584,930
TOTAL CASH FUNDS		5,610,417,499	317,236,943	402,935,455	5,927,654,442	6,013,352,954

Table 36 Total Cash Fund Appropriations by Aid Program

Agency	Aid Program	Type	w/o Deficits FY24-25	\$ change v. base year FY25-26	\$ change v. base year FY26-27	Enacted FY25-26	Enacted FY26-27
Supreme Court	Parenting mediation	Ind/Other	500,000	0	0	500,000	500,000
Supreme Court	Dispute resolution	Ind/Other	270,000	0	0	270,000	270,000
Treasurer	Mutual Finance Assist	Local	8,060,000	0	0	8,060,000	8,060,000
Treasurer	Inland Port Authority	Local	30,000,000	(5,000,000)	(5,000,000)	25,000,000	25,000,000
Treasurer	Sports Arena Fac Act	Local	2,200,000	2,300,000	2,300,000	4,500,000	4,500,000
Treasurer	Convention Center Act	Local	4,100,000	3,000,000	3,000,000	7,100,000	7,100,000
Education	Career & Technical Ed	Local	4,959,040	0	0	4,959,040	4,959,040
Education	Foundation Aid	Local	113,145,292	(167,773)	425,908	112,977,519	113,571,200
Education	Special Education	Local	206,007,489	85,383,341	103,832,374	291,390,830	309,839,863
Education	Extraordinary Increases in Special Ed	Local	2,500,000	0	0	2,500,000	2,500,000
Education	School mapping	Local	525,000	0	(525,000)	525,000	0
Education	Teacher Apprenticeship	Local	1,000,000	0	0	1,000,000	1,000,000
Education	Teacher Recruitment & Retention	Local	5,000,000	0	0	5,000,000	5,000,000
Education	Aid to ESU's	Local	1,851,467	0	0	1,851,467	1,851,467
Education	Dyslexia Research	Local	500,000	(500,000)	(500,000)	0	0
Education	School Security Fund	Local	0	0	0	0	0
Education	Education Innovation	Local	10,807,362	0	0	10,807,362	10,807,362
Education	Early Childhood Aid	Local	3,740,938	0	0	3,740,938	3,740,938
Education	High School Equiv.	Local	50,000	0	0	50,000	50,000
Public Service	Dual Party Relay	Ind/Other	180,000	0	0	180,000	180,000
Public Service	Enhanced Wireless 911	Ind/Other	8,500,000	0	0	8,500,000	8,500,000
Public Service	Universal Services Fun	Ind/Other	84,000,000	0	0	84,000,000	84,000,000
Public Service	Natural Gas Regulation	Ind/Other	185,000	0	0	185,000	185,000
Revenue	School Property Relief	Local	750,000,000	30,000,000	58,000,000	780,000,000	808,000,000
Revenue	Property Tax Credit	Local	413,000,000	51,000,000	77,000,000	464,000,000	490,000,000
Revenue	Compulsive Gamblers	Ind/Other	1,150,000	0	0	1,150,000	1,150,000
Labor	Workforce Development	Ind/Other	10,000,000	(116,613)	(119,741)	9,883,387	9,880,259

Agency	Aid Program	Type	w/o Deficits FY24-25	\$ change v. base year FY25-26	\$ change v. base year FY26-27	Enacted FY25-26	Enacted FY26-27
Labor	Unemployment Aid	Ind/Other	1,600,000	0	0	1,600,000	1,600,000
Motor Vehicles	Ignition Interlock	Ind/Other	48,000	20,000	20,000	68,000	68,000
DHHS	Opioid Recovery Aid	Ind/Other	11,840,351	0	0	11,840,351	11,840,351
DHHS	Behavioral Health Aid	Ind/Other	11,579,500	500,000	0	12,079,500	11,579,500
DHHS	Medical student assistance/RHOP	Ind/Other	3,906,815	0	0	3,906,815	3,906,815
DHHS	Nursing assistance	Ind/Other	20,000	0	0	20,000	20,000
DHHS	Children's Health Insurance (SCHIP)	Ind/Other	7,085,700	8,774,183	14,766,639	15,859,883	21,852,339
DHHS	Medicaid	Ind/Other	95,280,910	72,868,965	122,289,040	168,149,875	217,569,950
DHHS	Hospital Assessment	Ind/Other	632,500,000	0	0	632,500,000	632,500,000
DHHS	Public Assistance	Ind/Other	5,360,000	0	0	5,360,000	5,360,000
DHHS	Child abuse prevention	Ind/Other	598,000	0	0	598,000	598,000
DHHS	Domestic Violence Serv	Ind/Other	0	3,000,000	3,000,000	3,000,000	3,000,000
DHHS	Developmental disabilities aid	Ind/Other	12,367,913	11,000,000	11,000,000	23,367,913	23,367,913
DHHS	Public Health aid	Ind/Other	9,230,000	109,000	500,000	9,339,000	9,730,000
DHHS	Health aid	Ind/Other	20,525,817	630,000	935,000	21,155,817	21,460,817
DHHS	Aging Services	Ind/Other	0	2,000,000	2,000,000	2,000,000	2,000,000
DHHS	Stem cell research	Ind/Other	436,500	0	0	436,500	436,500
DHHS	Cancer research	Ind/Other	3,291,113	0	0	3,291,113	3,291,113
DHHS	Biomedical research	Ind/Other	15,000,000	0	0	15,000,000	15,000,000
NDOT	Civil Air patrol	Ind/Other	40,200	0	0	40,200	40,200
NDOT	Public Airports	Local	39,348,300	20,000,000	12,000,000	59,348,300	51,348,300
NDOT	Local Transit	Local	6,312,705	0	0	6,312,705	6,312,705
Vets Affairs	Veteran grants (LB 771)	Ind/Other	170,653	(170,653)	(170,653)	0	0
Nat Resources	Ne Water Conservation	Local	50,000	(50,000)	(50,000)	0	0
Nat Resources	Decommissioning water wells	Local	70,000	(70,000)	(70,000)	0	0
Nat Resources	Water Quality Fund	Local	1,187,500	(1,187,500)	(1,187,500)	0	0
Nat Resources	Water Sustainability	Local	10,865,033	(10,865,033)	(10,865,033)	0	0
Nat Resources	Critical Infrastructure	Local	0	0	0	0	0
Nat Resources	Soil/Water Conserv.	Local	7,450,000	(7,450,000)	(7,450,000)	0	0
Military Dept	Governors Emerg. Pgm	Local	250,000	0	0	250,000	250,000
Game & Parks	Environmental Trust	Local	25,750,000	0	0	25,750,000	25,750,000
Game & Parks	Habitat Development	Ind/Other	1,625,000	100,000	100,000	1,725,000	1,725,000
Game & Parks	Wildlife Conservation	Ind/Other	585,000	0	0	585,000	585,000
Game & Parks	Niobrara council	Ind/Other	1,000	0	0	1,000	1,000
Game & Parks	Standing Bear grant	Ind/Other	750,000	0	(750,000)	750,000	0
Racing/Gaming	Track Distribution	Ind/Other	120,000	0	0	120,000	120,000
Racing/Gaming	Gaming Tax	Local	0	20,000,000	20,000,000	20,000,000	20,000,000
Corrections	Training programs	Ind/Other	500,000	0	0	500,000	500,000
Corrections	Rentry/restorative justice grants	Ind/Other	4,300,000	3,500,000	0	7,800,000	4,300,000
Coord. Comm	Opportunity Grant	Ind/Other	16,354,872	1,500,000	1,500,000	17,854,872	17,854,872
Coord. Comm	Higher Education Aid	Ind/Other	3,805,200	750,000	750,000	4,555,200	4,555,200
Coord. Comm	Guaranty Recovery	Ind/Other	8,000	0	0	8,000	8,000
State Colleges	Scholarships	Ind/Other	2,949,538	0	0	2,949,538	2,949,538

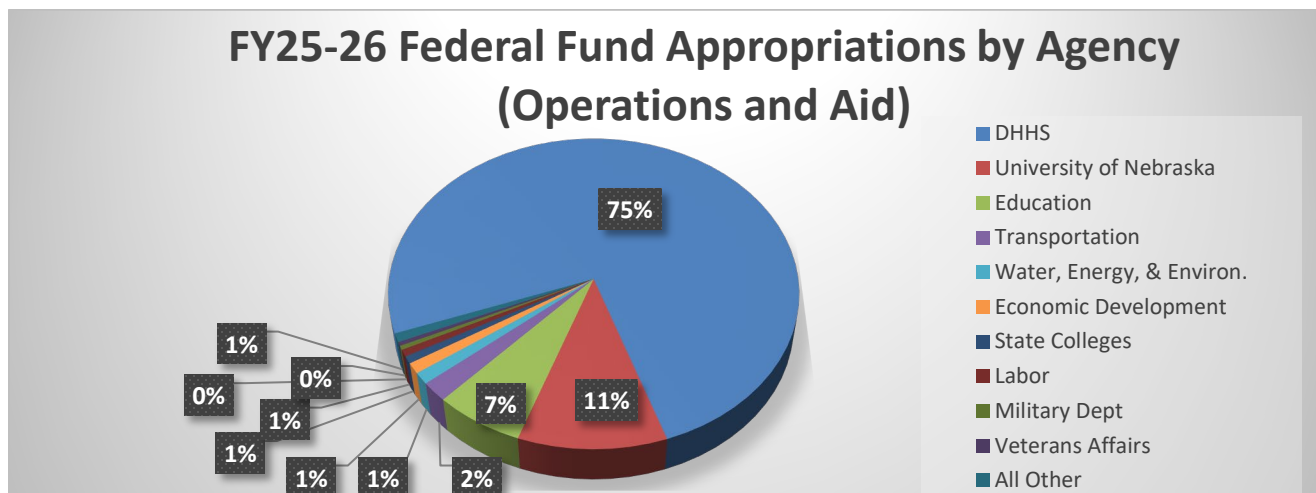
Agency	Aid Program	Type	w/o Deficits FY24-25	\$ change v. base year FY25-26	\$ change v. base year FY26-27	Enacted FY25-26	Enacted FY26-27
Arts Council	Aid to arts programs	Ind/Other	314,000	0	0	314,000	314,000
	Cultural Preservation						
Arts Council	Endow Fund	Ind/Other	1,372,500	0	0	1,372,500	1,372,500
	Municipality						
Econ Develop	Infrastructure Act	Local	4,406,270	(4,406,270)	(4,406,270)	0	0
Econ Develop	Housing/Commty Dev	Ind/Other	5,023,140	14,703,720	0	19,726,860	5,023,140
Econ Develop	Affordable Housing	Ind/Other	14,000,000	0	0	14,000,000	14,000,000
Econ Develop	Shovel Ready	Ind/Other	30,000,000	(30,000,000)	(30,000,000)	0	0
Econ Develop	Training/CHIPS	Local	15,000,000	(15,000,000)	(15,000,000)	0	0
Econ Develop	Project REACH	Ind/Other	0	25,500,000	0	25,500,000	0
Econ Develop	Industrial Recruitment	Ind/Other	11,839,197	(5,500,000)	(5,500,000)	6,339,197	6,339,197
	ImagiNE revolving						
Econ Develop	loans	Ind/Other	0	4,000,000	0	4,000,000	0
	Transformational						
Econ Develop	Projects Grant	Ind/Other	0	50,000,000	50,000,000	50,000,000	50,000,000
Econ Develop	Economic Recovery Act	Ind/Other	147,448,770	(120,000,000)	(120,000,000)	27,448,770	27,448,770
Econ Develop	Civic/Convention Fin.	Local	5,397,775	0	0	5,397,775	5,397,775
	Crime Victims						
Crime Comm	reparations	Ind/Other	353,474	0	0	353,474	353,474
Crime Comm	Violence Prevention	Ind/Other	25,000	0	0	25,000	25,000
Blind & Vis Imp	Blind rehabilitation	Ind/Other	10,000	0	0	10,000	10,000
Comm Colleges	Comm College aid	Local	246,499,886	19,488,963	32,788,405	265,988,849	279,288,291
Water, Energy, & Environment	Energy assistance	Ind/Other	564,562	0	0	564,562	564,562
Water, Energy, & Environment	NE Water Conservation						
Water, Energy, & Environment	Fund	Local	0	2,050,000	2,050,000	2,050,000	2,050,000
Water, Energy, & Environment	Decommissioning water						
Water, Energy, & Environment	wells	Local	0	70,000	70,000	70,000	70,000
Water, Energy, & Environment	Natural Resources						
Water, Energy, & Environment	Water Quality Fund	Local	0	1,187,500	1,187,500	1,187,500	1,187,500
Water, Energy, & Environment	Water Sustainability	Local	0	0	0	0	0
Water, Energy, & Environment	Critical Infrastructure	Local	0	0	0	0	0
Water, Energy, & Environment	Soil/Water						
Water, Energy, & Environment	Conservation	Local	0	7,450,000	7,450,000	7,450,000	7,450,000
Water, Energy, & Environment	Environmental Quality	Local	18,645,601	0	0	18,645,601	18,645,601
Water, Energy, & Environment	Wastewater treatment	Local	1,200,000	(1,200,000)	(1,200,000)	0	0
Water, Energy, & Environment	Safe Drinking Water	Local	800,000	(800,000)	(800,000)	0	0
Tourism Comm	Tourism grant program	Ind/Other	852,600	0	0	852,600	852,600
Public Advoc.	Legal Services Aid	Local	3,402,355	0	0	3,402,355	3,402,355
Public Advoc.	Civil Legal Services	Ind/Other	290,000	0	0	290,000	290,000
Public Advoc.	Rural practice loans	Ind/Other	150,000	0	0	150,000	150,000
State Total			3,122,990,338	238,401,830	323,370,669	3,361,392,168	3,446,361,007

FEDERAL FUND APPROPRIATIONS

Of the 79 state agencies appropriated funds in the enacted budget, 32 are appropriated federal funds.

Table 37 Ranking of Agencies: Total Federal Funds Appropriations

FEDERAL FUNDS (Operations and Aid)	FY2023-24	FY2024-25	FY2025-26	FY2026-27	FY26 Rank	% of Total
DHHS	3,291,637,804	4,684,422,945	5,262,500,746	5,344,144,907	1	75.3%
University of Nebraska	550,020,000	752,550,000	752,550,000	752,550,000	2	10.8%
Education	416,102,834	422,217,785	456,095,912	458,004,302	3	6.5%
Transportation	20,332,043	0	139,960,000	93,640,000	4	2.0%
Water, Energy, & Environ.	48,447,011	48,881,694	83,724,502	84,213,154	5	1.2%
Economic Development	76,897,205	75,694,093	75,756,091	75,820,490	6	1.1%
State Colleges	52,120,000	52,120,000	52,120,000	52,120,000	7	0.7%
Labor	48,549,827	48,763,229	49,623,278	50,437,530	8	0.7%
Military Dept	27,682,880	28,184,067	28,938,893	29,230,671	9	0.4%
Veterans Affairs	25,438,762	26,680,304	27,538,678	28,000,305	10	0.4%
All Other	246,541,847	66,440,809	63,168,813	59,627,559		0.9%
Total - Federal Funds	4,803,770,213	6,205,954,926	6,991,976,913	7,027,788,918		100.0%
ARRA funds used to offset GF						
\$ Change (w/out deficits)	(463,015,152)	1,402,184,713	786,021,987	35,812,005		
% Change (w/out deficits)	-8.8%	29.2%	12.7%	0.5%		



A description of some of the significant items relating to federal fund appropriations are listed below.

Broadband Bridge

The enacted budget includes a reduction of \$3,032,062 of Federal Funds each year from Broadband Bridge program. These funds were awarded to address Broadband Equity, Access and Development (BEAD) federal programs with ARPA. Due to federal guidelines, the agency is unable to utilize these funds. The Department of Economic Development now administers the ARPA federal dollars.

Federal Broadband Funding – Broadband Office

The enacted budget includes \$139.96 million in FY2025-26 and \$93.64 million in FY2026-27 in Federal Funds related to the Broadband, Equity, Access, and Deployment (BEAD) program funds. Also included is a transfer of

the Nebraska Broadband Office’s (NBO) expenditures from Program 568 – NDOT Administration to a new Program 562 – State Broadband Office, for better transparency of the operating, travel, and salary expenses of the NBO. This is a change from the initial placement in 2023, when the NBO was placed under the administrative and budgetary support of the NDOT.

New Federal Awards Received – Department of Water, Energy, and Environment

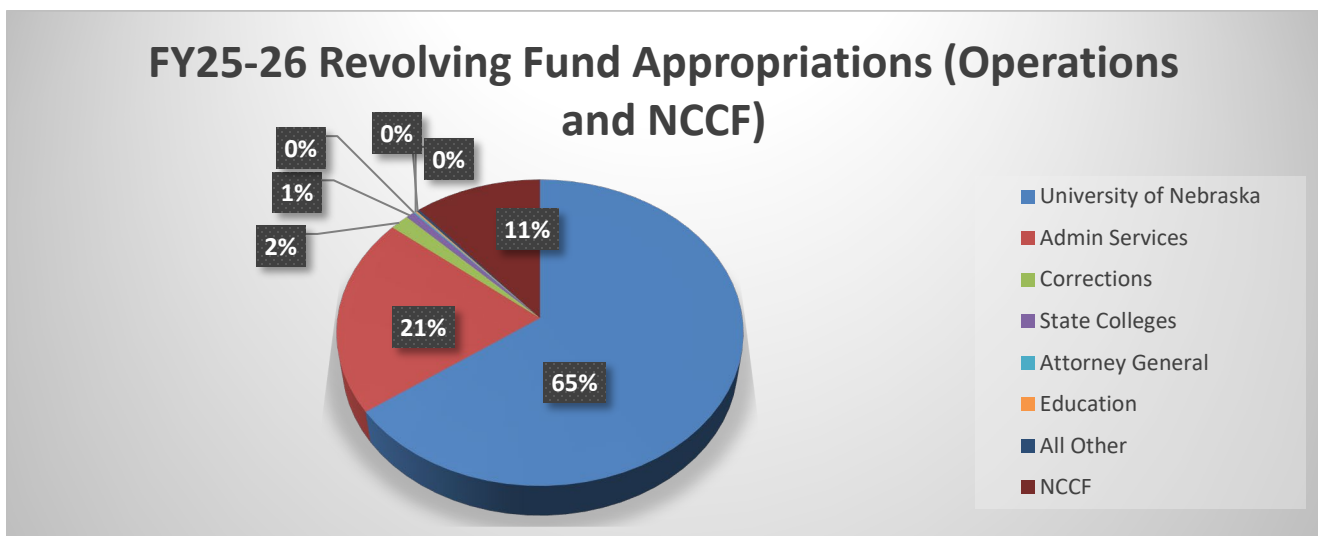
The enacted budget includes \$25 million increase in Federal Fund appropriation in operations and aid to administer a \$307M Environmental Protection Agency grant award (ONE Red). The funds will be distributed over the course of a decade.

REVOLVING FUND APPROPRIATIONS

Of the 79 state agencies appropriated funds in the enacted budget, only ten are appropriated revolving funds.

Table 38 Ranking of Agencies: Total Revolving Funds Appropriations (Includes Nebraska Capital Construction Fund (NCCF))

REVOLVING	FY2023-24	FY2024-25	FY2025-26	FY2026-27	FY26 Rank	% of Total
University of Nebraska	809,290,000	891,350,000	891,350,000	891,350,000	1	65.1%
Admin Services	290,619,389	285,420,841	321,113,146	283,930,140	2	20.8%
Corrections	22,440,386	22,760,256	23,085,942	23,421,644	4	1.7%
State Colleges	10,239,058	10,564,000	10,564,000	10,564,000	5	0.8%
Attorney General	2,002,584	2,093,308	2,165,109	2,237,497	6	0.2%
Education	2,072,237	2,107,325	2,137,568	2,168,734	7	0.2%
All Other	3,207,922	3,344,993	3,472,594	3,556,488		0.2%
NCCF	150,163,580	151,881,800	181,863,191	18,870,000	3	11.1%
Total - Revolving/Other Funds	1,290,035,156	1,369,522,523	1,435,751,550	1,236,098,503		100.0%
\$ Change (without deficits)	92,743,048	79,487,367	66,229,027	(199,653,047)		
% Change (without deficits)	7.7%	6.2%	4.8%	-13.9%		



A description of some of the significant items relating to federal fund appropriations are listed below.

Department of Administrative Services

Cybersecurity Expansion

The Appropriations Committee Budget recommendation includes \$1,125,980 Revolving Funds in FY2025-26 and \$1,170,840 in FY2026-27. OCIO intends to add 89.0 FTEs to expand its capacity in Cybersecurity, Projects and Business Analytics and bring Web Services and Data Management in-house. The increase in appropriation is due to the expansion of specialists in the area of cybersecurity. Over time, current services provided by contractors will be brought in house.

FTE Transition to DHHS

The Appropriations Committee Budget recommendation includes a reduction of OCIO's Revolving fund appropriation by \$5,829,829 per fiscal year. OCIO will transition 50.0 FTEs to DHHS. These positions are stationed and managed within DHHS already. The salary and health insurance of these positions will now become part of DHHS budget as opposed to the budget of the OCIO.

Nebraska Public Safety Communication System Reduction

The Appropriations Committee Budget recommendation includes a reduction of \$2,425,000 of Revolving Funds per fiscal year. In the 2024 session a one-time cash reserve transfer of \$2,425,000 was added to the Nebraska Public Safety Communication System Revolving fund to be used for grants for volunteer fire departments radios and training. This appropriation has been removed from the budget due to one-time funding.

Software as A Service (SAAS)

The Appropriations Committee Budget recommendation includes \$1.1 million Revolving Funds per fiscal year. On July 1, 2025, the Software as A Service (SAAS) fees for Workday - part of the state's Human Capital Management (HCM) System will become part of State Accountings operational budget. This will now be funded through a fee to the agencies because the previous fund source (ARPA interest) will no longer be available.

Reduction in force

The Department of Administrative Services has closed 23.5 positions in compliance with Executive Order No. 24-03. As a result of these positions closing, the Appropriations Committee has approved a reduction of \$114,801 General Funds and \$1,993,292 Revolving Funds each fiscal year.

Omaha State Office Building

The Department of Administrative Services requested, and the budget recommendation includes, an appropriation of \$40 million Revolving Funds in FY2025-26 for the department to purchase different office space in Omaha, contingent upon securing the sale of the current office building. The appropriation grants the agency the authority to spend funds raised from the sale for purchase or lease expense of new space.

Creation of an Umbrella Program (OCIO Operations)

The enacted budget includes combining five budget programs under a single umbrella program, called OCIO Operations (Program 174). Chief Information Officer (Program 101), Statewide Computer Network (Program 170), Information Management Services (Program 172), Communications Division (Program 173), and Public Safety Communications System (Program 245) are combined into a single program. This action results in no additional funding.

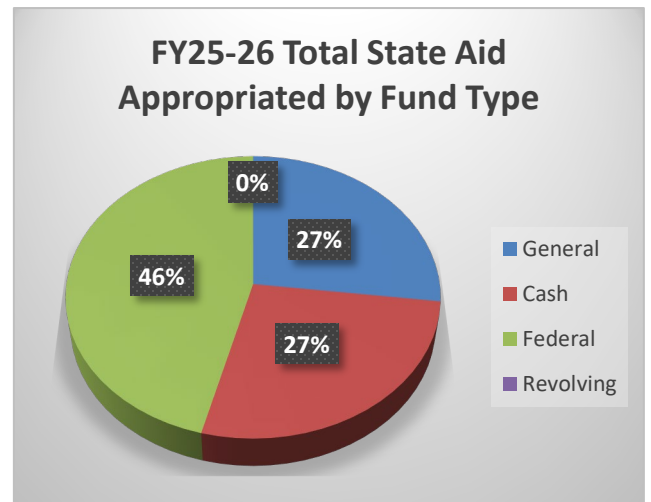
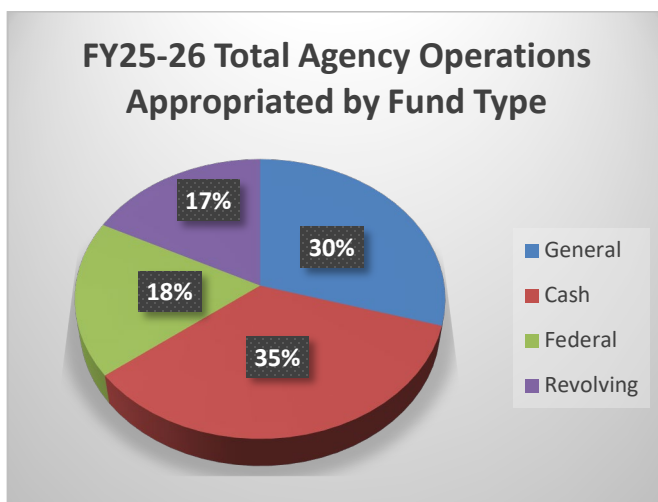
APPROPRIATIONS – ALL FUNDS

Total appropriations for all funds types for FY2025-26 is \$19,839,934,848 and for FY2026-27 is \$19,798,091,556. For FY2025-26, almost 83% of the total funds are appropriated to five agencies: the Department of Health and Human Services (DHHS), the University of Nebraska, the State Department of Education, the Department of Transportation, and the Department of Revenue.

Table 39 Ranking of Agencies: Total Appropriations All Fund Types

TOTAL FUNDS	FY2023-24	FY2024-25	FY2025-26	FY2026-27	FY26 Rank	% of Total
DHHS	5,548,472,644	7,517,788,030	8,289,913,254	8,456,061,835	1	41.8%
University of Nebraska	2,515,399,512	2,863,800,337	2,868,171,043	2,872,541,750	2	14.5%
Education	2,130,342,287	2,096,768,311	2,242,239,544	2,251,503,677	3	11.3%
Transportation	1,292,211,298	1,290,638,524	1,502,529,431	1,459,710,306	4	7.6%
Revenue	581,934,167	1,379,957,555	1,472,353,421	1,537,705,537	5	7.4%
Corrections	378,025,062	389,348,204	411,627,840	415,611,184	6	2.1%
Community Colleges	111,939,172	360,616,597	385,105,560	398,405,002	7	1.9%
Admin Services	304,754,246	299,894,049	336,068,347	299,251,915	8	1.7%
Construction	262,509,313	263,030,163	262,784,369	96,758,858	9	1.3%
Economic Development	462,719,706	361,270,425	261,869,719	216,732,267	10	1.3%
Supreme Court	238,095,159	251,762,479	258,255,747	264,002,629	11	1.3%
Water, Energy, & Environ.	108,795,078	98,851,120	222,172,001	220,611,613	12	1.1%
State Colleges	176,822,673	182,523,084	184,820,977	186,893,693	13	0.9%
Game and Parks	125,351,107	133,698,380	142,231,054	142,943,297	14	0.7%
State Patrol	118,204,404	126,826,086	129,863,923	129,702,671	15	0.7%
Public Service Comm	139,441,335	140,458,906	115,423,462	115,526,699	16	0.6%
Veterans Affairs	90,977,919	97,810,539	100,006,738	102,213,486	17	0.5%
Labor	63,022,012	63,236,345	64,423,685	65,303,599	18	0.3%
Motor Vehicles	43,749,372	42,459,157	58,769,897	47,675,764	19	0.3%
Treasurer	21,211,870	61,376,599	51,572,699	52,672,322	20	0.3%
All Other	770,739,312	577,508,039	479,732,137	466,263,452		2.4%
Total - All Funds	15,484,717,648	18,599,622,929	19,839,934,848	19,798,091,559		100.0%

* University of Nebraska total funds in Table 39 includes fund types (cash, federal, revolving) reported in the agency’s biennial budget request document, but not appropriated by the Legislature pursuant to Board of Regents v. Exon (1977).



The following table shows the total appropriations included in the enacted budget by fund type.

Table 40 Enacted Budget – All Funds

FY2025-26	General	Cash	Federal	Rev/Other	Total
<i>Appropriations Committee Preliminary</i>	5,532,120,123	5,757,640,160	6,910,419,595	1,365,560,892	19,565,740,770
Post-Hearing adjustments	2,894,438	84,200,013	(40,893,385)	70,190,658	116,391,724
<i>Appropriations Committee to Floor</i>	5,535,014,561	5,841,840,173	6,869,526,210	1,435,751,550	19,682,132,494
Floor Amendments	(51,947,451)	14,456,558			(37,490,893)
Safety Net / Adjustments	0	0	0	0	0
<i>Mainline Budget Bills</i>	5,483,067,110	5,856,296,731	6,869,526,210	1,435,751,550	19,644,641,601
"A" Bills	1,484,834	71,357,710	122,450,703	0	195,293,247
Post Session adjustments	0	0	0	0	0
Total Per 2025 Session	5,484,551,944	5,927,654,441	6,991,976,913	1,435,751,550	19,839,934,848
Change over prior year (with deficits)					
Dollar	7,844,320	235,368,873	808,527,003	63,522,573	1,115,262,769
Percent	0.1%	4.1%	13.1%	4.6%	6.0%
Change over prior year (without deficits)					
Dollar	70,823,963	317,236,942	786,021,987	66,229,027	1,240,311,919
Percent	1.3%	5.7%	12.7%	4.8%	6.7%
FY2026-27	General	Cash	Federal	Rev/Other	Total
<i>Appropriations Committee Preliminary</i>	5,609,523,418	5,792,565,158	6,841,026,055	1,235,560,804	19,478,675,435
Post-Hearing adjustments	(35,939,790)	75,080,549	(62,517,188)	537,699	(22,838,730)
<i>Appropriations Committee to Floor</i>	5,573,583,628	5,867,645,707	6,778,508,867	1,236,098,503	19,455,836,705
Floor Amendments	(55,188,075)	5,163,150	0	0	(50,024,925)
Safety Net / Adjustments	0	0	0	0	0
<i>Mainline Budget Bills</i>	5,518,395,553	5,872,808,857	6,778,508,867	1,236,098,503	19,405,811,780
"A" Bills	2,455,628	140,544,097	249,280,051	0	392,279,776
Post Session adjustments	0	0	0	0	0
Total Per 2025 Session	5,520,851,181	6,013,352,954	7,027,788,918	1,236,098,503	19,798,091,556
Change over prior year (with deficits)					
Dollar	36,299,237	85,698,513	35,812,005	(199,653,047)	(41,843,292)
Percent	0.7%	1.4%	0.5%	-13.9%	-0.2%
Change over prior year (without deficits)					
Dollar	36,299,237	85,698,513	35,812,005	(199,653,047)	(41,843,292)
Percent	0.7%	1.4%	0.5%	-13.9%	-0.2%

Table 41 Appropriations by Operations and Aid – All Funds

FY2024-25 (w/o deficits)	General	Cash	Federal	Rev/Other	Total
Agency Operations	2,128,670,186	2,400,753,231	1,284,887,421	1,216,270,952	7,030,581,790
State Aid	3,263,753,867	3,122,990,338	4,917,897,000	1,369,771	11,306,010,976
Capital Construction	21,303,928	86,673,930	3,170,505	151,881,800	263,030,163
Total	5,413,727,981	5,610,417,499	6,205,954,926	1,369,522,523	18,599,622,929
FY2025-26	General	Cash	Federal	Rev/Other	Total
<u>Per 2025 Session</u>					
Agency Operations	2,121,386,286	2,511,074,343	1,292,578,733	1,252,518,588	7,177,557,950
State Aid	3,341,611,730	3,361,392,168	5,695,218,860	1,369,771	12,399,592,529
Capital Construction	21,553,928	55,187,930	4,179,320	181,863,191	262,784,369
Total	5,484,551,944	5,927,654,441	6,991,976,913	1,435,751,550	19,839,934,848
<u>Change over prior year</u>					
Agency Operations	(7,283,900)	110,321,112	7,691,312	36,247,636	146,976,160
State Aid	77,857,863	238,401,830	777,321,860	0	1,093,581,553
Capital Construction	250,000	(31,486,000)	1,008,815	29,981,391	(245,794)
Dollar Change (w/out deficits)	70,823,963	317,236,942	786,021,987	66,229,027	1,240,311,919
Percent Change (w/out deficits)	1.3%	5.7%	12.7%	4.8%	6.7%
FY2026-27	General	Cash	Federal	Rev/Other	Total
<u>Per 2025 Session</u>					
Agency Operations	2,147,844,212	2,510,407,016	1,305,427,293	1,215,858,732	7,179,537,253
State Aid	3,351,703,041	3,446,361,007	5,722,361,625	1,369,771	12,521,795,444
Capital Construction	21,303,928	56,584,930	0	18,870,000	96,758,858
Total	5,520,851,181	6,013,352,953	7,027,788,918	1,236,098,503	19,798,091,555
<u>Change over prior year</u>					
Agency Operations	26,457,926	(667,327)	12,848,560	(36,659,856)	1,979,303
State Aid	10,091,311	84,968,839	27,142,765	0	122,202,915
Capital Construction	(250,000)	1,397,000	(4,179,320)	(162,993,191)	(166,025,511)
Dollar Change (w/out deficits)	36,299,237	85,698,512	35,812,005	(199,653,047)	(41,843,293)
Percent Change (w/out deficits)	0.7%	1.4%	0.5%	-13.9%	-0.2%
Two Yr Average % Change	1.0%	3.5%	6.4%	-5.0%	3.2%

Table 42 Appropriations by Bill – All Funds

FY2025-26	General	Cash	Federal	Rev/Other	Total
LB 261 Mainline Budget Bill	5,444,216,329	5,854,601,871	6,869,526,210	1,435,751,550	19,603,995,960
LB 262 Legislator Salaries	632,982	0	0	0	632,982
LB 263 Constitutional Officers Salaries	38,217,799	1,694,860	0	0	39,912,659
Mainline Bills	5,483,067,110	5,856,296,731	6,869,526,210	1,435,751,550	19,644,541,601
2025 "A" Bills					
LB 22 Change provisions related to evidence-based nurse home visiting	0	380,628	694,972	0	1,075,600
LB 36 Adopt the Safe Battery Collection & Recycling Act	0	51,585	0	0	51,585
LB 41 Change provisions related to blood tests for pregnant women	0	78,575	105,025	0	183,600
LB 48 Establish a Family Resource & Juvenile Assessment Center Program	0	1,000,000	0	0	1,000,000
LB 77 Adopt the Ensuring Transparency in Prior Authorization Act	0	500,000	0	0	500,000
LB 78 Adopt the Domestic Violence and Sex Trafficking Survivor Assistance	0	830,000	0	0	830,000
LB 80 Adopt the Protection Orders Act	0	20,000	0	0	20,000
LB 150 Change habitual criminal sentencing enhancement	0	0	146,056	0	146,056
LB 177 Amend Mechanical Amusement Device Tax Act	233,030	135,750	0	0	368,780
LB 230 Adopt the Kratom Consumer Protection Act	0	251,010	0	0	251,010
LB 275 Require DHHS to screen state wards for social security	0	0	0	0	0
LB 288 Change Community Development Law and Affordable Housing	0	200,230	0	0	200,230
LB 293 Change Professional Employer Org Registration Act	266,358	0	0	0	266,358
LB 296 Require centralized education records system	0	0	0	0	0
LB 298 Create the Legislative Oversight Division	0	0	0	0	0
LB 380 Change provisions related to emergency medical transport	0	2,268,003	4,212,005	0	6,480,008
LB 382 Provide for reimbursement to area agencies on aging	0	2,000,000	0	0	2,000,000
LB 391 Give to Enable Support Act	98,687	0	0	0	98,687
LB 513 Change Judges' Salaries	517,262	21,574	0	0	538,836
LB 527 Adopt the Medicaid Access and Quality Act	0	63,157,578	117,292,645	0	180,450,223
LB 530 Change provisions related to motor vehicle homicide	0	134,000	0	0	134,000
LB 609 Adopt the Controllable Electronic Record Fraud Prevention Act	0	232,777	0	0	232,777
LB 613 Change local option sales tax provisions	90,200	0	0	0	90,200
LB 644 Adopt the Foreign Adversary and Terrorist Agent Reg Act	50,000	30,000	0	0	80,000
LB 645 Change school retirement provisions	0	66,000	0	0	66,000
LB 647 Change tax provisions	65,087	0	0	0	65,087
LB 707 Change Good Life District provisions	164,210	0	0	0	164,210
Total "A" Bills	1,484,834	71,357,710	122,450,703	0	195,293,247
Total per 2025 Session	5,484,551,944	5,927,654,441	6,991,976,913	1,435,751,550	19,839,834,848

FY2026-27	General	Cash	Federal	Rev/Other	Total
LB 261 Mainline Budget Bill	5,479,068,807	5,871,075,587	6,776,808,975	1,236,098,503	19,363,051,872
LB 262 Legislator Salaries	632,982	0	0	0	632,982
LB 263 Constitutional Officers Salaries	38,693,764	1,733,270	1,699,892	0	42,126,926
Mainline Bills	5,518,395,553	5,872,808,857	6,778,508,867	1,236,098,503	19,405,811,780
2025 "A" Bills					
LB 22 Change provisions related to evidence-based nurse home visiting	0	774,002	1,377,198	0	2,151,200
LB 36 Adopt the Safe Battery Collection & Recycling Act	0	109,036	0	0	109,036
LB 41 Change provisions related to blood tests for pregnant women	0	80,515	103,085	0	183,600
LB 48 Establish a Family Resource & Juvenile Assessment Center Program	0	1,000,000	0	0	1,000,000
LB 77 Adopt the Ensuring Transparency in Prior Authorization Act	0	500,000	0	0	500,000
LB 78 Adopt the Domestic Violence and Sex Trafficking Survivor Assistance	0	1,135,000	0	0	1,135,000
LB 80 Adopt the Protection Orders Act	0	0	0	0	0
LB 150 Change habitual criminal sentencing enhancement	0	0	147,609	0	147,609
LB 177 Amend Mechanical Amusement Device Tax Act	0	0	0	0	0
LB 230 Adopt the Kratom Consumer Protection Act	0	121,600	0	0	121,600
LB 275 Require DHHS to screen state wards for social security	958,512	0	0	0	958,512
LB 288 Change Community Development Law and Affordable Housing	0	244,510	0	0	244,510
LB 293 Change Professional Employer Org Registration Act	272,186	0	0	0	272,186
LB 296 Require centralized education records system	0	0	0	0	0
LB 298 Create the Legislative Oversight Division	0	0	0	0	0
LB 380 Change provisions related to emergency medical transport	0	4,536,006	8,424,011	0	12,960,017
LB 382 Provide for reimbursement to area agencies on aging	0	2,000,000	0	0	2,000,000
LB 391 Give to Enable Support Act	0	1,000,000	0	0	1,000,000
LB 513 Change Judges' Salaries	1,036,130	43,211	0	0	1,079,341
LB 527 Adopt the Medicaid Access and Quality Act	0	128,815,156	239,228,148	0	368,043,304
LB 530 Change provisions related to motor vehicle homicide	0	0	0	0	0
LB 609 Adopt the Controllable Electronic Record Fraud Prevention Act	0	185,061	0	0	185,061
LB 613 Change local option sales tax provisions	88,000	0	0	0	88,000
LB 644 Adopt the Foreign Adversary and Terrorist Agent Reg Act	50,000	0	0	0	50,000
LB 645 Change school retirement provisions	0	0	0	0	0
LB 647 Change tax provisions	0	0	0	0	0
LB 707 Change Good Life District provisions	50,800	0	0	0	50,800
Total "A" Bills	2,455,628	140,544,097	249,280,051	0	392,279,776
Total per 2025 Session	5,520,851,181	6,013,352,954	7,027,788,918	1,236,098,503	19,798,091,556

Appropriations by Agency – All Funds

Table 43 Appropriations by Agency – Enacted Budget

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
3 Legislative Council	Gen	27,929,882	27,509,640	27,714,440	(420,242)	-1.5%	204,800	0.7%
	Cash	285,434	370,200	370,000	84,766	29.7%	(200)	-0.1%
	Fed	39,270	39,270	39,270	0	0.0%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	28,254,586	27,919,110	28,123,710	(335,476)	-1.2%	204,600	0.7%
5 Supreme Court	Gen	233,085,953	239,362,551	245,199,476	6,276,598	2.7%	5,836,925	2.4%
	Cash	17,726,718	17,921,210	17,808,662	194,492	1.1%	(112,548)	-0.6%
	Fed	949,808	971,986	994,491	22,178	2.3%	22,505	2.3%
	Rev	0	0	0	0	na	0	na
	Total	251,762,479	258,255,747	264,002,629	6,493,268	2.6%	5,746,882	2.2%
7 Governor	Gen	2,211,929	2,211,929	2,211,929	0	0.0%	0	0.0%
	Cash	0	0	0	0	na	0	na
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	2,211,929	2,211,929	2,211,929	0	0.0%	0	0.0%
8 Lt. Governor	Gen	160,748	160,748	160,748	0	0.0%	0	0.0%
	Cash	0	0	0	0	na	0	na
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	160,748	160,748	160,748	0	0.0%	0	0.0%
9 Secretary of State	Gen	3,279,347	3,212,731	3,278,516	(66,616)	-2.0%	65,785	2.0%
	Cash	8,325,842	9,502,035	9,212,565	1,176,193	14.1%	(289,470)	-3.0%
	Fed	1,239,818	1,239,818	1,239,818	0	0.0%	0	0.0%
	Rev	1,028,648	1,039,142	1,049,637	10,494	1.0%	10,495	1.0%
	Total	13,873,655	14,993,726	14,780,536	1,120,071	8.1%	(213,190)	-1.4%
10 Auditor	Gen	3,989,059	4,484,179	4,916,768	495,120	12.4%	432,589	9.6%
	Cash	2,787,609	2,863,287	2,940,900	75,678	2.7%	77,613	2.7%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	6,776,668	7,347,466	7,857,668	570,798	8.4%	510,202	6.9%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
11 Attorney General	Gen	8,061,298	8,899,115	9,141,772	837,817	10.4%	242,657	2.7%
	Cash	7,908,683	8,118,856	8,222,033	210,173	2.7%	103,177	1.3%
	Fed	1,874,825	1,917,370	1,961,254	42,545	2.3%	43,884	2.3%
	Rev	2,093,308	2,165,109	2,237,497	71,801	3.4%	72,388	3.3%
	Total	19,938,114	21,100,450	21,562,556	1,162,336	5.8%	462,106	2.2%
12 Treasurer	Gen	11,220,027	1,167,378	1,169,002	(10,052,649)	-89.6%	1,624	0.1%
	Cash	48,267,864	48,563,152	49,661,151	295,288	0.6%	1,097,999	2.3%
	Fed	1,888,708	1,842,169	1,842,169	(46,539)	-2.5%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	61,376,599	51,572,699	52,672,322	(9,803,900)	-16.0%	1,099,623	2.1%
13 Education	Gen	1,317,692,990	1,344,047,035	1,333,020,106	26,354,045	2.0%	(11,026,929)	-0.8%
	Cash	354,750,211	439,959,029	458,310,535	85,208,818	24.0%	18,351,506	4.2%
	Fed	422,217,785	456,095,912	458,004,302	33,878,127	8.0%	1,908,390	0.4%
	Rev	2,107,325	2,137,568	2,168,734	30,243	1.4%	31,166	1.5%
	Total	2,096,768,311	2,242,239,544	2,251,503,677	145,471,233	6.9%	9,264,133	0.4%
14 Public Service Commission	Gen	23,505,409	2,631,259	2,527,550	(20,874,150)	-88.8%	(103,709)	-3.9%
	Cash	113,921,435	112,792,203	112,999,149	(1,129,232)	-1.0%	206,946	0.2%
	Fed	3,032,062	0	0	(3,032,062)	-100.0%	0	na
	Rev	0	0	0	0	na	0	na
	Total	140,458,906	115,423,462	115,526,699	(25,035,444)	-17.8%	103,237	0.1%
15 Parole Board	Gen	1,608,545	1,656,272	1,705,797	47,727	3.0%	49,525	3.0%
	Cash	0	0	0	0	na	0	na
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	1,608,545	1,656,272	1,705,797	47,727	3.0%	49,525	3.0%
16 Revenue	Gen	183,314,429	193,621,887	204,273,083	10,307,458	5.6%	10,651,196	5.5%
	Cash	1,196,643,126	1,278,731,534	1,333,432,454	82,088,408	6.9%	54,700,920	4.3%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	1,379,957,555	1,472,353,421	1,537,705,537	92,395,866	6.7%	65,352,116	4.4%

Fund	W/out Deficits FY2024-25	Approp FY2025-26	Approp FY2026-27	FY26 vs Prior Year		FY27 vs Prior Year		
				\$ Change	% Change	\$ Change	% Change	
18 Agriculture	Gen	7,417,428	6,612,621	6,612,621	(804,807)	-10.9%	0	0.0%
	Cash	9,451,729	10,404,992	10,856,871	953,263	10.1%	451,879	4.3%
	Fed	4,556,258	4,648,359	4,711,663	92,101	2.0%	63,304	1.4%
	Rev	435,436	447,306	454,347	11,870	2.7%	7,041	1.6%
	Total	21,860,851	22,113,278	22,635,502	252,427	1.2%	522,224	2.4%
19 Banking	Gen	0	0	0	0	na	0	na
	Cash	9,944,458	10,177,235	10,129,519	232,777	2.3%	(47,716)	-0.5%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	9,944,458	10,177,235	10,129,519	232,777	2.3%	(47,716)	-0.5%
21 Fire Marshal	Gen	5,685,061	5,219,720	4,707,230	(465,341)	-8.2%	(512,490)	-9.8%
	Cash	5,128,389	6,383,330	7,180,661	1,254,941	24.5%	797,331	12.5%
	Fed	510,769	704,227	718,455	193,458	37.9%	14,228	2.0%
	Rev	0	0	0	0	na	0	na
	Total	11,324,219	12,307,277	12,606,346	983,058	8.7%	299,069	2.4%
22 Insurance	Gen	0	0	0	0	na	0	na
	Cash	13,440,090	13,765,486	13,765,486	325,396	2.4%	0	0.0%
	Fed	1,457,703	1,457,703	1,457,703	0	0.0%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	14,897,793	15,223,189	15,223,189	325,396	2.2%	0	0.0%
23 Labor	Gen	739,805	1,030,515	1,051,569	290,710	39.3%	21,054	2.0%
	Cash	13,733,311	13,769,892	13,814,500	36,581	0.3%	44,608	0.3%
	Fed	48,763,229	49,623,278	50,437,530	860,049	1.8%	814,252	1.6%
	Rev	0	0	0	0	na	0	na
	Total	63,236,345	64,423,685	65,303,599	1,187,340	1.9%	879,914	1.4%
24 Motor Vehicles	Gen	0	0	0	0	na	0	na
	Cash	42,410,711	58,721,451	47,627,318	16,310,740	38.5%	(11,094,133)	-18.9%
	Fed	48,446	48,446	48,446	0	0.0%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	42,459,157	58,769,897	47,675,764	16,310,740	38.4%	(11,094,133)	-18.9%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
25 DHHS System	Gen	1,929,003,793	2,023,307,450	2,051,562,444	94,303,657	4.9%	28,254,994	1.4%
	Cash	904,361,292	1,004,105,058	1,060,354,484	99,743,766	11.0%	56,249,426	5.6%
	Fed	4,684,422,945	5,262,500,746	5,344,144,907	578,077,801	12.3%	81,644,161	1.6%
	Rev	0	0	0	0	na	0	na
	Total	7,517,788,030	8,289,913,254	8,456,061,835	772,125,224	10.3%	166,148,581	2.0%
27 Transportation	Gen	0	0	0	0	na	0	na
	Cash	1,290,638,524	1,362,569,431	1,366,070,306	71,930,907	5.6%	3,500,875	0.3%
	Fed	0	139,960,000	93,640,000	139,960,000	na	(46,320,000)	-33.1%
	Rev	0	0	0	0	na	0	na
	Total	1,290,638,524	1,502,529,431	1,459,710,306	211,890,907	16.4%	(42,819,125)	-2.8%
28 Veterans Affairs	Gen	54,893,760	56,368,794	58,078,076	1,475,034	2.7%	1,709,282	3.0%
	Cash	16,236,475	16,099,266	16,135,105	(137,209)	-0.8%	35,839	0.2%
	Fed	26,680,304	27,538,678	28,000,305	858,374	3.2%	461,627	1.7%
	Rev	0	0	0	0	na	0	na
	Total	97,810,539	100,006,738	102,213,486	2,196,199	2.2%	2,206,748	2.2%
29 Natural Resources	Gen	12,634,538	0	0	(12,634,538)	-100.0%	0	na
	Cash	89,523,805	0	0	(89,523,805)	-100.0%	0	na
	Fed	2,144,722	0	0	(2,144,722)	-100.0%	0	na
	Rev	0	0	0	0	na	0	na
	Total	104,303,065	0	0	(104,303,065)	-100.0%	0	na
30 Electrical Board	Gen	0	0	0	0	na	0	na
	Cash	2,567,470	2,758,509	2,825,319	191,039	7.4%	66,810	2.4%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	2,567,470	2,758,509	2,825,319	191,039	7.4%	66,810	2.4%
31 Military Dept	Gen	14,587,004	11,434,054	11,564,724	(3,152,950)	-21.6%	130,670	1.1%
	Cash	1,359,835	1,366,593	1,373,571	6,758	0.5%	6,978	0.5%
	Fed	28,184,067	28,938,893	29,230,671	754,826	2.7%	291,778	1.0%
	Rev	0	0	0	0	na	0	na
	Total	44,130,906	41,739,540	42,168,966	(2,391,366)	-5.4%	429,426	1.0%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
32 Ed Lands & Funds	Gen	481,080	497,895	515,252	16,815	3.5%	17,357	3.5%
	Cash	21,144,887	21,233,721	21,330,498	88,834	0.4%	96,777	0.5%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	21,625,967	21,731,616	21,845,750	105,649	0.5%	114,134	0.5%
33 Game and Parks	Gen	13,385,147	8,385,147	8,385,147	(5,000,000)	-37.4%	0	0.0%
	Cash	111,859,082	125,382,875	126,086,495	13,523,793	12.1%	703,620	0.6%
	Fed	8,454,151	8,463,032	8,471,655	8,881	0.1%	8,623	0.1%
	Rev	0	0	0	0	na	0	na
	Total	133,698,380	142,231,054	142,943,297	8,532,674	6.4%	712,243	0.5%
34 Library Commission	Gen	4,633,591	4,739,141	4,844,189	105,550	2.3%	105,048	2.2%
	Cash	45,484	45,484	45,484	0	0.0%	0	0.0%
	Fed	1,640,891	1,665,236	1,702,221	24,345	1.5%	36,985	2.2%
	Rev	0	0	0	0	na	0	na
	Total	6,319,966	6,449,861	6,591,894	129,895	2.1%	142,033	2.2%
35 Liquor Commission	Gen	2,009,807	2,009,807	2,009,807	0	0.0%	0	0.0%
	Cash	70,719	100,000	100,000	29,281	41.4%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	2,080,526	2,109,807	2,109,807	29,281	1.4%	0	0.0%
36 Racing & Gaming Commission	Gen	0	0	0	0	na	0	na
	Cash	6,404,722	26,591,610	26,777,426	20,186,888	315.2%	185,816	0.7%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	6,404,722	26,591,610	26,777,426	20,186,888	315.2%	185,816	0.7%
37 Workers Compensation Court	Gen	0	0	0	0	na	0	na
	Cash	7,168,933	7,190,507	7,212,144	21,574	0.3%	21,637	0.3%
	Fed	64,358	64,358	64,358	0	0.0%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	7,233,291	7,254,865	7,276,502	21,574	0.3%	21,637	0.3%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
39 Brand Committee	Gen	0	0	0	0	na	0	na
	Cash	6,331,108	6,567,682	6,802,519	236,574	3.7%	234,837	3.6%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	6,331,108	6,567,682	6,802,519	236,574	3.7%	234,837	3.6%
40 Motor Vehicle Dealers	Gen	0	0	0	0	na	0	na
	Cash	936,862	1,044,970	1,151,294	108,108	11.5%	106,324	10.2%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	936,862	1,044,970	1,151,294	108,108	11.5%	106,324	10.2%
41 Real Estate Commission	Gen	0	0	0	0	na	0	na
	Cash	1,536,168	1,718,907	1,770,297	182,739	11.9%	51,390	3.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	1,536,168	1,718,907	1,770,297	182,739	11.9%	51,390	3.0%
45 Barber Examiners	Gen	0	0	0	0	na	0	na
	Cash	199,101	210,264	219,773	11,163	5.6%	9,509	4.5%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	199,101	210,264	219,773	11,163	5.6%	9,509	4.5%
46 Correctional Services	Gen	356,905,164	370,355,826	382,503,240	13,450,662	3.8%	12,147,414	3.3%
	Cash	7,386,125	15,886,125	7,386,125	8,500,000	115.1%	(8,500,000)	-53.5%
	Fed	2,296,659	2,299,947	2,300,175	3,288	0.1%	228	0.0%
	Rev	22,760,256	23,085,942	23,421,644	325,686	1.4%	335,702	1.5%
	Total	389,348,204	411,627,840	415,611,184	22,279,636	5.7%	3,983,344	1.0%
47 Educational Telecomm.	Gen	11,557,557	11,827,225	12,116,583	269,668	2.3%	289,358	2.4%
	Cash	340,097	340,097	340,097	0	0.0%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	11,897,654	12,167,322	12,456,680	269,668	2.3%	289,358	2.4%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
48 Postsecondary Coord Comm	Gen	19,168,456	18,227,220	18,282,498	(941,236)	-4.9%	55,278	0.3%
	Cash	20,515,131	22,826,278	22,839,642	2,311,147	11.3%	13,364	0.1%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	39,683,587	41,053,498	41,122,140	1,369,911	3.5%	68,642	0.2%
50 Nebraska State Colleges	Gen	72,780,555	75,078,448	77,151,164	2,297,893	3.2%	2,072,716	2.8%
	Cash	47,058,529	47,058,529	47,058,529	0	0.0%	0	0.0%
	Fed	52,120,000	52,120,000	52,120,000	0	0.0%	0	0.0%
	Rev	10,564,000	10,564,000	10,564,000	0	0.0%	0	0.0%
	Total	182,523,084	184,820,977	186,893,693	2,297,893	1.3%	2,072,716	1.1%
51 University of Nebraska	Gen	699,313,062	703,683,768	708,054,475	4,370,706	0.6%	4,370,707	0.6%
	Cash	520,587,275	520,587,275	520,587,275	0	0.0%	0	0.0%
	Fed	752,550,000	752,550,000	752,550,000	0	0.0%	0	0.0%
	Rev	891,350,000	891,350,000	891,350,000	0	0.0%	0	0.0%
	Total	2,863,800,337	2,868,171,043	2,872,541,750	4,370,706	0.2%	4,370,707	0.2%
52 Board of Agriculture	Gen	0	0	0	0	na	0	na
	Cash	4,500,000	5,000,000	5,000,000	500,000	11.1%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	4,500,000	5,000,000	5,000,000	500,000	11.1%	0	0.0%
53 Real Property Appraiser Brd	Gen	0	0	0	0	na	0	na
	Cash	444,285	486,797	502,236	42,512	9.6%	15,439	3.2%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	444,285	486,797	502,236	42,512	9.6%	15,439	3.2%
54 Historical Society	Gen	5,286,038	5,286,038	5,286,038	0	0.0%	0	0.0%
	Cash	2,954,012	3,245,382	3,505,799	291,370	9.9%	260,417	8.0%
	Fed	940,921	987,580	1,030,275	46,659	5.0%	42,695	4.3%
	Rev	0	0	0	0	na	0	na
	Total	9,180,971	9,519,000	9,822,112	338,029	3.7%	303,112	3.2%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
56 Nebraska Wheat Board	Gen	0	0	0	0	na	0	na
	Cash	1,680,797	1,697,031	1,709,812	16,234	1.0%	12,781	0.8%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	1,680,797	1,697,031	1,709,812	16,234	1.0%	12,781	0.8%
57 Oil & Gas Commission	Gen	75,000	0	0	(75,000)	-100.0%	0	na
	Cash	1,392,633	1,434,241	1,471,352	41,608	3.0%	37,111	2.6%
	Fed	84,633	87,133	89,360	2,500	3.0%	2,227	2.6%
	Rev	0	0	0	0	na	0	na
	Total	1,552,266	1,521,374	1,560,712	(30,892)	-2.0%	39,338	2.6%
58 Engineers Architects	Gen	0	0	0	0	na	0	na
	Cash	953,937	993,075	1,025,208	39,138	4.1%	32,133	3.2%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	953,937	993,075	1,025,208	39,138	4.1%	32,133	3.2%
59 Geologists Board	Gen	0	0	0	0	na	0	na
	Cash	33,998	35,324	35,892	1,326	3.9%	568	1.6%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	33,998	35,324	35,892	1,326	3.9%	568	1.6%
60 Ethanol Board	Gen	0	0	0	0	na	0	na
	Cash	853,481	872,078	891,276	18,597	2.2%	19,198	2.2%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	853,481	872,078	891,276	18,597	2.2%	19,198	2.2%
61 Dairy Board	Gen	0	0	0	0	na	0	na
	Cash	1,640,000	1,640,000	1,640,000	0	0.0%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	1,640,000	1,640,000	1,640,000	0	0.0%	0	0.0%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
62 Land Surveyors	Gen	0	0	0	0	na	0	na
	Cash	30,874	30,874	30,874	0	0.0%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	30,874	30,874	30,874	0	0.0%	0	0.0%
63 Public Accountancy	Gen	0	0	0	0	na	0	na
	Cash	480,274	496,109	507,807	15,835	3.3%	11,698	2.4%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	480,274	496,109	507,807	15,835	3.3%	11,698	2.4%
64 State Patrol	Gen	90,739,673	90,972,703	90,739,673	233,030	0.3%	(233,030)	-0.3%
	Cash	29,350,202	31,801,017	31,512,025	2,450,815	8.4%	(288,992)	-0.9%
	Fed	4,855,302	5,104,057	5,398,469	248,755	5.1%	294,412	5.8%
	Rev	1,880,909	1,986,146	2,052,504	105,237	5.6%	66,358	3.3%
	Total	126,826,086	129,863,923	129,702,671	3,037,837	2.4%	(161,252)	-0.1%
65 Admin Services (DAS)	Gen	9,932,076	10,351,158	10,680,361	419,082	4.2%	329,203	3.2%
	Cash	4,541,132	4,604,043	4,641,414	62,911	1.4%	37,371	0.8%
	Fed	0	0	0	0	na	0	na
	Rev	285,420,841	321,113,146	283,930,140	35,692,305	12.5%	(37,183,006)	-11.6%
	Total	299,894,049	336,068,347	299,251,915	36,174,298	12.1%	(36,816,432)	-11.0%
66 Abstracter's Board	Gen	0	0	0	0	na	0	na
	Cash	56,266	56,266	56,266	0	0.0%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	56,266	56,266	56,266	0	0.0%	0	0.0%
67 Equal Opportunity Commission	Gen	1,456,854	1,500,988	1,547,076	44,134	3.0%	46,088	3.1%
	Cash	0	0	0	0	na	0	na
	Fed	1,066,455	1,107,432	1,150,189	40,977	3.8%	42,757	3.9%
	Rev	0	0	0	0	na	0	na
	Total	2,523,309	2,608,420	2,697,265	85,111	3.4%	88,845	3.4%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
68 Latino American Commission	Gen	299,086	304,402	309,869	5,316	1.8%	5,467	1.8%
	Cash	5,000	5,000	5,000	0	0.0%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	304,086	309,402	314,869	5,316	1.7%	5,467	1.8%
69 Arts Council	Gen	2,628,779	2,668,359	2,699,586	39,580	1.5%	31,227	1.2%
	Cash	1,834,763	1,834,763	1,834,763	0	0.0%	0	0.0%
	Fed	766,502	766,502	766,502	0	0.0%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	5,230,044	5,269,624	5,300,851	39,580	0.8%	31,227	0.6%
70 Foster Care Review Board	Gen	3,086,432	3,204,985	3,321,679	118,553	3.8%	116,694	3.6%
	Cash	214,594	223,088	232,007	8,494	4.0%	8,919	4.0%
	Fed	521,561	521,561	521,561	0	0.0%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	3,822,587	3,949,634	4,075,247	127,047	3.3%	125,613	3.2%
72 Economic Development	Gen	44,800,939	25,474,002	24,560,535	(19,326,937)	-43.1%	(913,467)	-3.6%
	Cash	240,775,393	160,639,626	116,351,242	(80,135,767)	-33.3%	(44,288,384)	-27.6%
	Fed	75,694,093	75,756,091	75,820,490	61,998	0.1%	64,399	0.1%
	Rev	0	0	0	0	na	0	na
	Total	361,270,425	261,869,719	216,732,267	(99,400,706)	-27.5%	(45,137,452)	-17.2%
73 Landscape Architects	Gen	0	0	0	0	na	0	na
	Cash	30,214	35,618	36,347	5,404	17.9%	729	2.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	30,214	35,618	36,347	5,404	17.9%	729	2.0%
74 Power Review Board	Gen	0	0	0	0	na	0	na
	Cash	765,983	786,844	808,516	20,861	2.7%	21,672	2.8%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	765,983	786,844	808,516	20,861	2.7%	21,672	2.8%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
75 Investment Council	Gen	0	0	0	0	na	0	na
	Cash	3,389,706	3,879,362	3,980,063	489,656	14.4%	100,701	2.6%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	3,389,706	3,879,362	3,980,063	489,656	14.4%	100,701	2.6%
76 Indian Affairs	Gen	295,530	306,012	316,970	10,482	3.5%	10,958	3.6%
	Cash	40,000	60,000	60,000	20,000	50.0%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	335,530	366,012	376,970	30,482	9.1%	10,958	3.0%
77 Industrial Relations	Gen	333,982	341,395	348,208	7,413	2.2%	6,813	2.0%
	Cash	0	0	0	0	na	0	na
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	333,982	341,395	348,208	7,413	2.2%	6,813	2.0%
78 Crime Commission	Gen	18,047,392	15,759,780	15,901,908	(2,287,612)	-12.7%	142,128	0.9%
	Cash	1,839,374	1,809,114	1,833,497	(30,260)	-1.6%	24,383	1.3%
	Fed	20,324,239	20,541,064	20,607,282	216,825	1.1%	66,218	0.3%
	Rev	0	0	0	0	na	0	na
	Total	40,211,005	38,109,958	38,342,687	(2,101,047)	-5.2%	232,729	0.6%
81 Blind and Visually Impaired	Gen	2,788,092	3,152,899	3,429,388	364,807	13.1%	276,489	8.8%
	Cash	148,746	148,746	148,746	0	0.0%	0	0.0%
	Fed	4,512,243	4,512,243	4,512,243	0	0.0%	0	0.0%
	Rev	0	0	0	0	na	0	na
	Total	7,449,081	7,813,888	8,090,377	364,807	4.9%	276,489	3.5%
82 Deaf and Hard of Hearing	Gen	1,211,665	1,264,949	1,312,784	53,284	4.4%	47,835	3.8%
	Cash	36,600	36,600	36,600	0	0.0%	0	0.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	1,248,265	1,301,549	1,349,384	53,284	4.3%	47,835	3.7%

	Fund	W/out Deficits	Approp	Approp	FY26 vs Prior Year		FY27 vs Prior Year	
		FY2024-25	FY2025-26	FY2026-27	\$ Change	% Change	\$ Change	% Change
83 Community Colleges	Gen	114,116,711	119,116,711	119,116,711	5,000,000	4.4%	0	0.0%
	Cash	246,499,886	265,988,849	279,288,291	19,488,963	7.9%	13,299,442	5.0%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	360,616,597	385,105,560	398,405,002	24,488,963	6.8%	13,299,442	3.5%
84 Water, Energy, & Environment	Gen	6,783,302	16,301,749	16,351,749	9,518,447	140.3%	50,000	0.3%
	Cash	43,186,124	122,145,750	120,046,710	78,959,626	182.8%	(2,099,040)	-1.7%
	Fed	48,881,694	83,724,502	84,213,154	34,842,808	71.3%	488,652	0.6%
	Rev	0	0	0	0	na	0	na
	Total	98,851,120	222,172,001	220,611,613	123,320,881	124.8%	(1,560,388)	-0.7%
85 Retirement Board	Gen	66,700,303	36,444,018	18,112,000	(30,256,285)	-45.4%	(18,332,018)	-50.3%
	Cash	8,876,139	9,099,639	9,033,639	223,500	2.5%	(66,000)	-0.7%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	75,576,442	45,543,657	27,145,639	(30,032,785)	-39.7%	(18,398,018)	-40.4%
86 Dry Bean Board	Gen	0	0	0	0	na	0	na
	Cash	666,752	674,969	679,831	8,217	1.2%	4,862	0.7%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	666,752	674,969	679,831	8,217	1.2%	4,862	0.7%
87 Accountability & Disclosure	Gen	673,169	754,672	644,602	81,503	12.1%	(110,070)	-14.6%
	Cash	302,827	439,602	440,285	136,775	45.2%	683	0.2%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	975,996	1,194,274	1,084,887	218,278	22.4%	(109,387)	-9.2%
88 Nebraska Corn Board	Gen	0	0	0	0	na	0	na
	Cash	10,020,075	19,825,520	19,849,028	9,805,445	97.9%	23,508	0.1%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	10,020,075	19,825,520	19,849,028	9,805,445	97.9%	23,508	0.1%

	Fund	W/out Deficits FY2024-25	Approp FY2025-26	Approp FY2026-27	FY26 vs Prior Year		FY27 vs Prior Year		
					\$ Change	% Change	\$ Change	% Change	
89	Nebraska Hemp Commission	Gen Cash Fed Rev Total	0 10,000 0 0 10,000	0 0 0 0 0	0 0 0 0 0	na -100.0% na na -100.0%	0 0 0 0 0	na na na na na	
90	African American Affairs	Gen Cash Fed Rev Total	287,760 25,000 0 0 312,760	297,507 25,000 0 0 322,507	307,558 25,000 0 0 332,558	9,747 0 0 0 9,747	3.4% 0.0% na na 3.1%	10,051 0 0 0 10,051	3.4% 0.0% na na 3.1%
91	Nebraska Tourism Commission	Gen Cash Fed Rev Total	0 9,083,744 0 0 9,083,744	0 10,139,826 0 0 10,139,826	0 10,195,565 0 0 10,195,565	0 1,056,082 0 0 1,056,082	na 11.6% na na 11.6%	0 55,739 0 0 55,739	na 0.5% na na 0.5%
92	Grain Sorghum Board	Gen Cash Fed Rev Total	0 318,687 0 0 318,687	0 325,153 0 0 325,153	0 329,360 0 0 329,360	0 6,466 0 0 6,466	na 2.0% na na 2.0%	0 4,207 0 0 4,207	na 1.3% na na 1.3%
93	Tax Equalization & Review (TERC)	Gen Cash Fed Rev Total	1,481,966 86,789 0 0 1,568,755	1,462,018 86,789 0 0 1,548,807	1,504,435 86,789 0 0 1,591,224	(19,948) 0 0 0 (19,948)	-1.3% 0.0% na na -1.3%	42,417 0 0 0 42,417	2.9% 0.0% na na 2.7%
94	Public Advocacy	Gen Cash Fed Rev Total	0 5,533,837 0 0 5,533,837	0 5,799,877 0 0 5,799,877	0 5,799,877 0 0 5,799,877	0 266,040 0 0 266,040	na 4.8% na na 4.8%	0 0 0 0 0	na 0.0% na na 0.0%

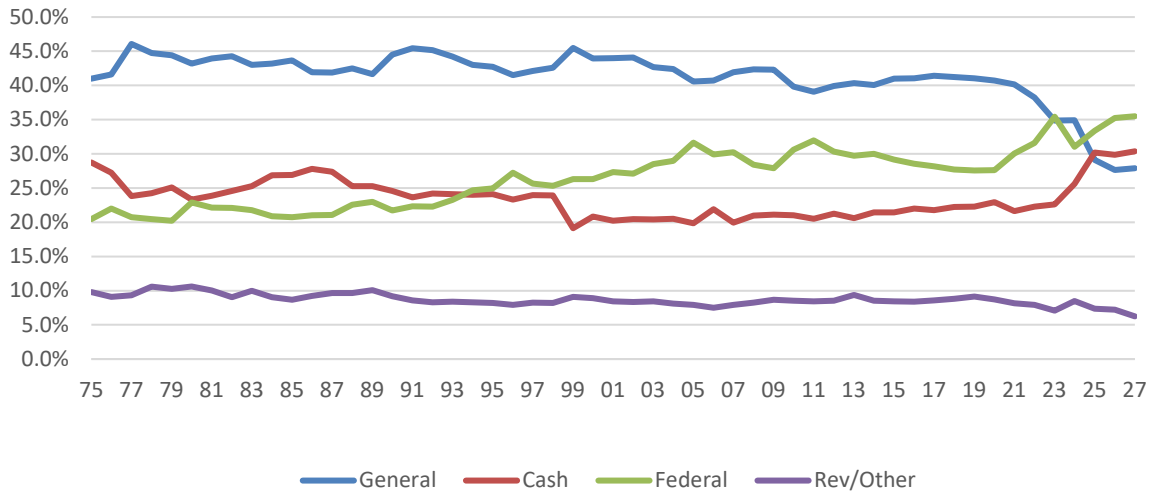
	Fund	W/out Deficits FY2024-25	Approp FY2025-26	Approp FY2026-27	FY26 vs Prior Year		FY27 vs Prior Year	
					\$ Change	% Change	\$ Change	% Change
95 Dry Pea and Lentil Commission	Gen	0	0	0	0	na	0	na
	Cash	144,211	337,466	338,720	193,255	134.0%	1,254	0.4%
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	144,211	337,466	338,720	193,255	134.0%	1,254	0.4%
97 Asian Affairs Commission	Gen	143,880	291,316	297,917	147,436	102.5%	6,601	2.3%
	Cash	0	0	0	0	na	0	na
	Fed	0	0	0	0	na	0	na
	Rev	0	0	0	0	na	0	na
	Total	143,880	291,316	297,917	147,436	102.5%	6,601	2.3%
99 Capital Construction	Gen	21,303,928	21,553,928	21,303,928	250,000	1.2%	(250,000)	-1.2%
	Cash	86,673,930	55,187,930	56,584,930	(31,486,000)	-36.3%	1,397,000	2.5%
	Fed	3,170,505	4,179,320	0	1,008,815	31.8%	(4,179,320)	-100.0%
	Rev	151,881,800	181,863,191	18,870,000	29,981,391	19.7%	(162,993,191)	-89.6%
	Total	263,030,163	262,784,369	96,758,858	(245,794)	-0.1%	(166,025,511)	-63.2%
STATE TOTALS	Gen	5,413,727,981	5,484,551,944	5,520,851,181	70,823,963	1.3%	36,299,237	0.7%
	Cash	5,610,417,499	5,927,654,441	6,013,352,954	317,236,942	5.7%	85,698,513	1.4%
	Fed	6,205,954,926	6,991,976,913	7,027,788,918	786,021,987	12.7%	35,812,005	0.5%
	Rev	1,369,522,523	1,435,751,550	1,236,098,503	66,229,027	4.8%	(199,653,047)	-13.9%
	Total	18,599,622,929	19,839,934,848	19,798,091,556	1,240,311,919	6.7%	(41,843,292)	-0.2%

Historical Appropriations – All Funds

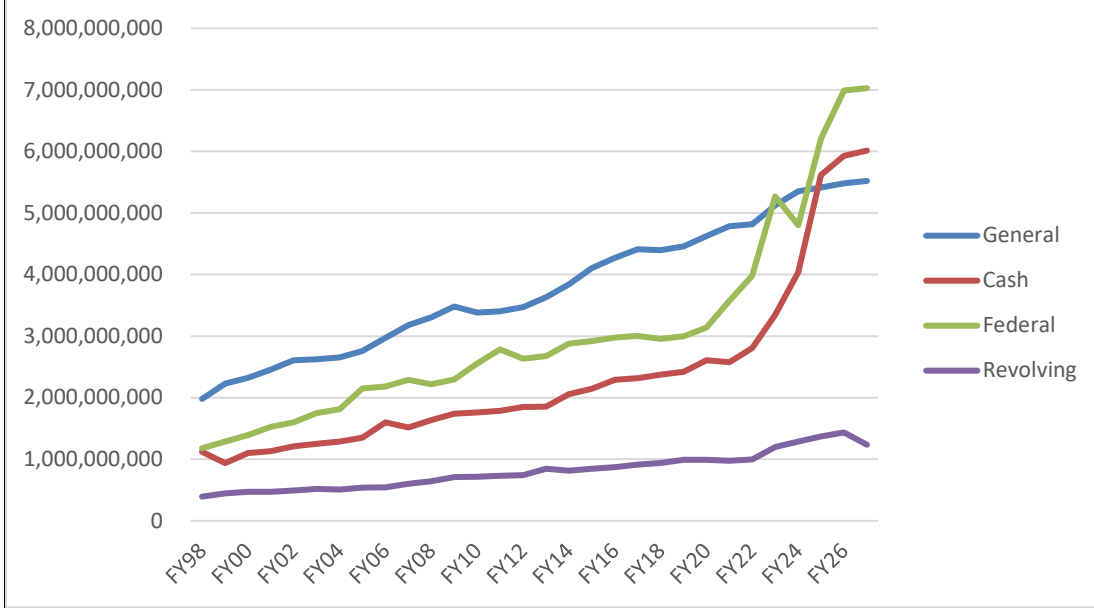
Table 44 Historical Appropriations – All Funds

Appropriations w/o deficits	General	Cash	Federal	Rev/Other	Total
FY1997-98 Approp	1,979,767,634	1,121,968,313	1,179,866,825	393,815,064	4,675,417,836
FY1998-99 Approp	2,228,579,121	937,301,414	1,288,860,855	445,357,561	4,900,098,951
FY1999-00 Approp	2,323,943,947	1,100,726,077	1,390,725,054	470,160,784	5,285,555,862
FY2000-01 Approp	2,458,789,233	1,130,234,910	1,528,364,447	472,171,086	5,589,559,676
FY2001-02 Approp	2,606,951,336	1,210,661,243	1,602,142,264	492,780,254	5,912,535,097
FY2002-03 Approp	2,621,296,239	1,252,852,263	1,750,158,602	516,844,018	6,141,151,122
FY2003-04 Approp	2,655,289,608	1,285,728,367	1,814,045,740	509,307,018	6,264,370,733
FY2004-05 Approp	2,758,082,724	1,348,606,437	2,150,399,990	538,811,896	6,795,901,047
FY2005-06 Approp	2,972,439,069	1,599,561,441	2,183,758,870	546,381,840	7,302,141,220
FY2006-07 Approp	3,180,850,777	1,515,042,477	2,293,382,276	600,297,850	7,589,573,380
FY2007-08 Approp	3,305,700,963	1,637,701,761	2,215,900,086	643,850,466	7,803,153,276
FY2008-09 Approp	3,481,660,742	1,737,598,483	2,294,400,979	712,318,113	8,225,978,317
FY2009-10 Approp	3,380,864,343	1,762,003,199	2,554,199,664	716,159,796	8,413,227,002
FY2010-11 Approp	3,405,101,292	1,786,208,029	2,783,940,522	733,611,968	8,708,861,811
FY2011-12 Approp	3,470,531,929	1,848,428,337	2,636,058,658	740,656,170	8,695,675,094
FY2012-13 Approp	3,632,423,755	1,854,087,842	2,676,111,718	843,560,595	9,006,183,910
FY2013-14 Approp	3,838,168,907	2,054,629,664	2,875,826,694	816,730,442	9,585,355,707
FY2014-15 Approp	4,105,825,530	2,146,231,964	2,920,649,443	845,665,312	10,018,372,249
FY2015-16 Approp	4,271,803,869	2,293,125,964	2,974,745,612	871,770,089	10,411,445,534
FY2016-17 Approp	4,411,690,837	2,319,254,524	3,000,808,771	914,772,042	10,646,526,174
FY2017-18 Approp	4,398,012,616	2,374,171,987	2,958,412,067	941,490,554	10,672,087,224
FY2018-19 Approp	4,456,283,615	2,418,546,661	2,996,300,173	991,842,979	10,862,973,428
FY2019-20 Approp	4,624,671,858	2,607,858,637	3,140,010,262	990,474,195	11,363,014,952
FY2020-21 Approp	4,783,766,898	2,577,453,163	3,577,212,658	973,836,789	11,912,269,508
FY2021-22 Approp	4,815,373,072	2,803,645,227	3,977,876,101	995,503,003	12,592,397,403
FY2022-23 Approp	5,125,672,253	3,348,257,795	5,266,785,365	1,197,292,108	14,938,007,521
FY2023-24 Approp	5,354,643,703	4,036,268,576	4,803,770,213	1,290,035,156	15,484,717,648
FY2024-25 Approp	5,413,727,981	5,617,240,326	6,205,954,926	1,369,522,523	18,606,445,756
FY2025-26 Approp	5,484,551,944	5,927,654,441	6,991,976,913	1,435,751,550	19,839,934,848
FY2026-27 Approp	5,520,851,181	6,013,352,954	7,027,788,918	1,236,098,503	19,798,091,556
Average Annual Growth					
FY26 / FY27 Biennium	1.0%	3.5%	6.4%	-5.0%	3.2%
Avg FY05 to FY15 (10 yr)	4.1%	4.8%	3.1%	4.6%	4.0%
Avg FY15 to FY25 (10 yr)	2.8%	10.1%	7.8%	4.9%	6.4%
Avg FY05 to FY25 (20 yr)	3.4%	7.4%	5.4%	4.8%	5.2%

Percent of Total Appropriations by Fund Type FY1974-75 to FY2026-27



State Appropriations by Fund Type - 30 Year History



CAPITAL CONSTRUCTION

The following table shows total enacted capital construction amounts by fund type.

Table 45 Enacted Budget – Construction by Fund Type

	Request			2025 Enacted		
	Reaffirm	New Projects	Total	Reaffirm	New Projects	Total
<u>FY2025-26</u>						
General Fund	27,414,824	107,280,860	134,695,684	21,303,928	250,000	21,553,928
Cash Funds	39,573,930	24,114,001	63,687,931	39,573,930	15,614,000	55,187,930
Federal Funds	0	3,150,555	3,150,555	0	4,179,320	4,179,320
Revolving/Other Funds	2,370,000	0	2,370,000	2,370,000	0	2,370,000
NE Capital Const Fund (NCCF)	160,000,000	0	160,000,000	168,333,886	11,159,305	179,493,191
Total	229,358,754	134,545,416	363,904,170	231,581,744	31,202,625	262,784,369
<u>FY2026-27</u>						
General Fund	21,303,928	135,545,581	156,849,509	21,303,928	0	21,303,928
Cash Funds	39,573,930	19,711,000	59,284,930	39,573,930	17,011,000	56,584,930
Federal Funds	0	3,054,880	3,054,880	0	0	0
Revolving/Other Funds	2,370,000	0	2,370,000	2,370,000	0	2,370,000
NE Capital Const Fund (NCCF)	10,000,000	0	10,000,000	10,000,000	6,500,000	16,500,000
Total	73,247,858	158,311,461	231,559,319	73,247,858	23,511,000	96,758,858
<u>FY2027-28</u>						
General Fund	21,303,928	0	21,303,928	21,303,928	750,000	22,053,928
Cash Funds	39,573,930	0	39,573,930	39,573,930	1,000,000	40,573,930
Federal Funds	0	0	0	0	0	0
Revolving/Other Funds	2,370,000	0	2,370,000	2,370,000	0	2,370,000
NE Capital Const Fund (NCCF)	0	0	0	0	0	0
Total	63,247,858	0	63,247,858	63,247,858	1,750,000	64,997,858
<u>FY2028-29</u>						
General Fund	21,303,928	0	21,303,928	21,303,928	750,000	22,053,928
Cash Funds	39,573,930	0	39,573,930	39,573,930	1,000,000	40,573,930
Federal Funds	0	0	0	0	0	0
Revolving/Other Funds	2,370,000	0	2,370,000	2,370,000	0	2,370,000
NE Capital Const Fund (NCCF)	0	0	0	0	0	0
Total	63,247,858	0	63,247,858	63,247,858	1,750,000	64,997,858
<u>Future</u>						
General Fund	629,527,624	399,627,300	1,029,154,924	629,527,624	13,500,000	643,027,624
Cash Funds	639,547,860	0	639,547,860	639,547,860	7,000,000	646,547,860
Federal Funds	0	0	0	0	0	0
Revolving/Other Funds	25,140,000	0	25,140,000	25,140,000	0	25,140,000
NE Capital Const Fund (NCCF)	0	4,000,000	4,000,000	0	0	0
Future Total	1,294,215,484	403,627,300	1,697,842,784	1,294,215,484	20,500,000	1,314,715,484

Of the General Funds appropriation amounts included in the enacted budget for capital construction, only \$250,000 is for a new project: amended provisions of LB 627 were included in the budget to appropriate \$250,000 in FY2025-26 only for a study related to the design and construction of a residential facility for nursing students and allied health professionals in Norfolk, NE. The budget also contains intent language to appropriate \$750,000 per year, beginning in FY2027-28, for the project for twenty years, which is an additional \$15 million over that time frame. In FY2026-27, 100% of General Funds are to cover the dollar amounts needed to complete funding of projects approved in previous sessions, commonly referred to as reaffirmations.

The enacted budget includes a transfer of \$45.897 million in FY2025-26 from the Cash Reserve Fund to the Nebraska Capital Construction Fund (NCCF) for multiple new projects and the final phase of the Capitol HVAC project.

Reaffirmations

Several projects are reaffirmed, including facilities funds for the State Colleges and University of Nebraska; the new multi-custody prison facility, and the final phase of the State Capitol HVAC project.

State College Facilities Program

The enacted budget includes \$1,125,000 General Funds and \$1,440,000 Revolving Funds each fiscal year. This is for continuation of funding approved for certain projects at each of the three State College campuses. LB 384 (2021) extended this annual state appropriation from the original sunset date of FY30 to a new sunset date in FY40. The NSCS Student Facility Fee generates \$1,440,000 in revolving funds annually, as matching funds for the annual state General Fund payments.

Board Facilities Fee Fund

The enacted budget includes \$930,000 Revolving Fund appropriation each fiscal year. This reaffirmation request is for continued appropriations for renovation or maintenance projects funded through the Capital Improvement Fee. The State College System has historically requested \$900,000 per year for these revolving funds that come from student fees. For the upcoming biennium, they will increase the spending to \$930,000, to maximize the use of increased fund balances.

Program 933 – CSC Rangeland Center (Math/Science Renov) - \$2,216,000 (G) each year

This is for continuation of funding for specified projects at Chadron State College. The \$2,216,000 annual General Fund appropriation was extended from original sunset date of FY30 to the new sunset date in FY40. This funding is used to satisfy bond payments.

Program 906 – NU Facilities Renewal

The reaffirmed General Fund appropriation for NU Facilities Renewal, Prog 906, is \$3,642,928 per year. The University matches this appropriation with \$4,500,000 in revolving funds that come from student fees. The new General Fund reappropriation beginning FY26 will be \$4,462,928 due to the \$820,000 General Fund appropriation from Prog. 930 being statutorily rolled into Prog. 906 effective July 1, 2025.

Program 920 – University of Nebraska Facilities Program

The reaffirmed General Fund appropriation for the University of Nebraska Facilities Prog. 920, is \$13.5 million per year. The University currently matches this with spending of \$13.5 million in cash funds coming from student fees. For the upcoming biennium, the \$13.5 million General Fund appropriation will be reaffirmed, and

the University will increase its cash fund match by \$4.4 million to a total \$18 million. The General Fund appropriation and a University match of no less than \$13.5 million are scheduled to sunset at the end of FY62.

Prog 931 – Ag Innovation Facility

In 2022, LB 1011 provided for \$25 million to be transferred from the Nebraska Capital Construction Fund to the University of Nebraska Board of Regents (NU) for an Agricultural Innovation Facility by the end of FY2022-23. This was contingent upon NU certifying that \$25 million in matching funds had been received from private or nonstate sources. In this case, the nonstate source will be Federal funds, which have been delayed. The \$25 million was then reappropriated into the current biennium via LB814 (2023). The enacted budget includes reappropriation of the unexpended funds for the project.

Multi-Custody Penitentiary Facility and Correctional Service Upgrades

The Nebraska State Penitentiary (NSP), originally opened in 1869, is being replaced with a facility to address aging infrastructure and operational inefficiencies. The new facility will integrate contemporary correctional design focused on improving mental health, engagement, and overall well-being for inmates and staff, with comprehensive support services, including education, vocational training, healthcare, recreation, and rehabilitation programs. Project bidding is set for 2025, with completion anticipated by May 2028 and occupancy by June 2028. The enacted budget includes appropriating \$135 million in FY2025-26 and \$10 million in FY2026-27 to reaffirm the project.

Additionally, the enacted budget includes security system upgrades across facilities, including enhanced perimeter detection, video surveillance, and automated door controls to improve safety and operational efficiency. Appropriations Committee Budget recommendation includes funding for critical infrastructure and maintenance projects under Program 914, covering roof replacements, structural improvements, HVAC updates, and fire safety enhancements.

State Capitol HVAC Project

The enacted budget includes the original amount of \$5,886,886, plus an additional \$27,447,000 in FY2025-26, for a total of \$33.3 million to complete the state Capitol tower HVAC and update project. The contractor for the project provided an updated quote following an evaluation of the work required. A thorough evaluation of the was completed once the area was vacated and cost increases were identified. The additional funding will ensure the tower is completed to the same specifications as the other quadrants of the lower floors of the building, including window work and finishes such as painting and carpet. Funding for this is coming via a transfer from the Cash Reserve Fund into the Nebraska Capital Construction Fund and commensurate appropriation.

Water Recreation Enhancement Fund

The enacted budget includes transferring \$32.7 million out of the cash fund to the General Fund, leaving approximately \$55,082,087 in the Water Recreation Fund. The enacted budget reappropriates up to \$55,082,087 for program 965 (Water Recreation Enhancement) from FY2024-25 into the next biennium. The enacted budget also includes language added into section 37-1804, to state that the Water Recreation Enhancement Fund shall be utilized as follows: 2/3 to the Lewis and Clark SRA for a marina and parking lot and 1/3 to the Lake McConaughy SRA for infrastructure projects (specifically roads).

Table 46 Enacted Budget – Listing of Reaffirmations

REAFFIRMATIONS		Program	FY		Fund
#46-Corrections	Corrections Facility Site Selection and Planning	905	2025-26	135,000,000	NCCF
	Corrections Facility Site Selection and Planning	905	2026-27	10,000,000	NCCF
	Corrections Facility Site Selection and Planning	905	Future	0	NCCF

REAFFIRMATIONS		Program	FY		Fund
#50-State Colleges	State Colleges Facilities Program (LB 957 - 2016)	919	2025-26	1,125,000	Gen
	State Colleges Facilities Program (LB 957 - 2016)	919	2025-26	1,440,000	Rev
	State Colleges Facilities Program (LB 957 - 2016)	919	2026-27	1,125,000	Gen
	State Colleges Facilities Program (LB 957 - 2016)	919	2026-27	1,440,000	Rev
	State Colleges Facilities Program (LB 957 - 2016)	919	2027-28	1,125,000	Gen
	State Colleges Facilities Program (LB 957 - 2016)	919	2027-28	1,440,000	Rev
	State Colleges Facilities Program (LB 957 - 2016)	919	2028-29	1,125,000	Gen
	State Colleges Facilities Program (LB 957 - 2016)	919	2028-29	1,440,000	Rev
	State Colleges Facilities Program (LB 957 - 2016)	919	Future	23,455,000	Gen
	State Colleges Facilities Program (LB 957 - 2016)	919	Future	15,840,000	Rev
#50-State Colleges	Board facilities fee fund projects	920	2025-26	930,000	Rev
	Board facilities fee fund projects	920	2026-27	930,000	Rev
	Board facilities fee fund projects	920	2027-28	930,000	Rev
	Board facilities fee fund projects	920	2028-29	930,000	Rev
	Board facilities fee fund projects	920	Future	9,300,000	Rev
#50-State Colleges	State Colleges Sport Facilities Cash Fund	903	2025-26	300,000	Cash
	State Colleges Sport Facilities Cash Fund	903	2026-27	300,000	Cash
	State Colleges Sport Facilities Cash Fund	903	2027-28	300,000	Cash
	State Colleges Sport Facilities Cash Fund	903	2028-29	300,000	Cash
	State Colleges Sport Facilities Cash Fund	903	Future	3,000,000	Cash
#50-State Colleges	Chadron - Math / Science Building Project (LB 562-2019)	933	2025-26	2,216,000	Gen
	Chadron - Math / Science Building Project (LB 562-2019)	933	2026-27	2,216,000	Gen
	Chadron - Math / Science Building Project (LB 562-2019)	933	2027-28	2,216,000	Gen
	Chadron - Math / Science Building Project (LB 562-2019)	933	2028-29	2,216,000	Gen
	Chadron - Math / Science Building Project (LB 562-2019)	933	Future	13,296,000	Gen
#51-University	University Facilities Program (LB 957 - 2016)	920	2025-26	13,500,000	Gen
	University Facilities Program (LB 957 - 2016)	920	2025-26	18,000,000	Cash
	University Facilities Program (LB 957 - 2016)	920	2026-27	13,500,000	Gen
	University Facilities Program (LB 957 - 2016)	920	2026-27	18,000,000	Cash
	University Facilities Program (LB 957 - 2016)	920	2027-28	13,500,000	Gen
	University Facilities Program (LB 957 - 2016)	920	2027-28	18,000,000	Cash
	University Facilities Program (LB 957 - 2016)	920	2028-29	13,500,000	Gen
	University Facilities Program (LB 957 - 2016)	920	2028-29	18,000,000	Cash
	University Facilities Program (LB 957 - 2016)	920	Future	499,055,136	Gen
University Facilities Program (LB 957 - 2016)	920	Future	594,000,000	Cash	
#51-University	Renewal, renovations, or repair buildings (LB 562-2019)	906	2025-26	4,462,928	Gen
	Renewal, renovations, or repair buildings (LB 562-2019)	906	2026-27	4,462,928	Gen
	Renewal, renovations, or repair buildings (LB 562-2019)	906	2027-28	4,462,928	Gen
	Renewal, renovations, or repair buildings (LB 562-2019)	906	2028-29	4,462,928	Gen
	Renewal, renovations, or repair buildings (LB 562-2019)	906	Future	93,721,488	Gen
#65-DAS	State Capitol HVAC system replacement	922	2025-26	33,333,886	NCCF
	State Capitol HVAC system replacement	922	2026-27	0	NCCF
	State Capitol HVAC system replacement	922	Future	0	Gen
#65-DAS	Taskforce for Building Renewal Projects	940	2025-26	21,273,930	Cash
	Taskforce for Building Renewal Projects	940	2026-27	21,273,930	Cash
	Taskforce for Building Renewal Projects	940	2027-28	21,273,930	Cash
	Taskforce for Building Renewal Projects	940	2028-29	21,273,930	Cash
	Taskforce for Building Renewal Projects	940	Future	42,547,860	Cash

New Capital Construction Projects

Game and Parks – Administrative Facilities

The enacted budget includes a cash fund appropriation of \$2.61 million in FY2025-26 and \$445,000 in FY 2026-27 for the maintenance, repairs, and upgrades of NGPC's district offices statewide (Alliance, Bassett, Norfolk, North Platte, Kearney, and Lincoln). This includes replacing the roof at the Lincoln headquarters in FY2025-26.

Game and Parks – Fish Access Projects

Included in the budget is \$1.5 million in FY2025-26 and \$1.5 million in Cash Funds in FY2026-27 for the restoration, enhancement, and access to public waters. This includes work to improve aquatic habitat conditions and projects; such as the Soldier Creek Restoration at Fort Robinson State Park, Windmill State Recreation Area, Smith Lake, Holmes Lake, Elwood Reservoir canal, East Twin Reservoir, Alexandria Lakes, and Iron Horse Reservoir.

Game and Parks – Fish Production

The enacted budget includes a Cash Fund appropriation of \$2.5 million in FY2025-26 and \$2.5 million in FY2026-27, to be used to cover the annual costs associated with various upgrades, maintenance, and repairs at: Calamus, North Platte, Rock Creek, and Valentine fishery hatchery facilities; the Grove Trout Rearing Station; the four District offices; and the two Service Centers.

Game and Parks – State Park Facility Improvements

The enacted budget includes a Cash Fund appropriation of \$1.2 million in FY2025-26 only, for the construction of new motorboat access facilities and improvements to existing facilities, including handicap accessible parking areas and restrooms, planned excavation to create deeper waters for safer boating, and construction of wind breakwater protection structures. Many of the motorboat access improvement projects will be coordinated during the time the lakes and reservoirs are drained for rehabilitation.

Game and Parks – State Park Maintenance

The enacted budget includes \$5.5 million in FY2025-26 and \$5.5 million in FY2026-27 in cash funds for state park area deferred maintenance, replacement and upgrading projects. Included are larger maintenance items such as campground upgrades, bathroom upgrades, and utility work upgrades.

Game and Parks – Project Description Adjustment

The enacted budget includes adjusting the description of Fort Robinson projects by removing the high-hazard dam at Carter P. Johnson Lake and adding the expansion of angler access along Soldier Creek.

Nebraska Department of Transportation – Facility Improvements

The enacted budget includes a Cash Fund appropriation of \$4.3 million in FY2026-27 only, for the replacement of an existing outdated maintenance facility in Falls City, Nebraska. The proposed maintenance facility will include an office area, a mechanic bay/work area, a wash bay, and a storage area large enough to store modern snowplow trucks, a grader, and a loader.

Capitol Commission Capitol Restoration Cash Fund

LB 451 is included in the enacted budget. The bill transfers funds from the Unclaimed Property Trust Fund, from 2026 to 2035, of \$1 million per year to the Capital Restoration Cash Fund, which can be used for various expenses related to the building and grounds. As a result of the additional funding, the budget also includes a \$1 million cash fund appropriation in FY2026-27, and a future amount of \$9 million.

Table 47 Enacted Budget – Listing of New Projects

NEW PROJECTS		Program	Fiscal Yr		Fund
#25-DHHS	YRTC-Kearney	931	2025-26	2,250,000	NCCF
		931	2026-27	0	NCCF
#27-Transportation	Facility Improvements - Statewide Projects	901	2025-26	0	Cash
		901	2026-27	4,800,000	Cash
#31-Military Dept	State-Federal Cost Share Projects	927	2025-26	2,259,305	NCCF
		927	2025-26	4,179,320	Fed
		927	2026-27	0	NCCF
		927	2026-27	0	Fed
#33-Game & Parks	State Parks - Facility Improvement	900	2025-26	1,200,000	Cash
		900	2026-27	0	Cash
#33-Game & Parks	State Parks - Deferred maintenance, replacement, upgrades	901	2025-26	5,500,000	Cash
		901	2026-27	5,500,000	Cash
#33-Game & Parks	Cowboy Trail	966	2025-26	100,000	Cash
		966	2026-27	0	Cash
#33-Game & Parks	Wildlife Lands	971	2025-26	475,000	Cash
		971	2026-27	365,000	Cash
#33-Game & Parks	Administrative Facilities	972	2025-26	2,610,000	Cash
		972	2026-27	445,000	Cash
#33-Game & Parks	Fish Production Facilities	973	2025-26	2,500,000	Cash
		973	2026-27	2,500,000	Cash
#33-Game & Parks	Emergency Repairs - Parks	975	2025-26	500,000	Cash
		975	2026-27	500,000	Cash
#33-Game & Parks	Emergency Repairs - Wildlife Areas	976	2025-26	685,000	Cash
		976	2026-27	151,000	Cash
#33-Game & Parks	Emergency Repairs - Cowboy Trail	979	2025-26	544,000	Cash
		979	2026-27	250,000	Cash
#33-Game & Parks	Aquatic habitat enhancement and restoration	981	2025-26	1,500,000	Cash
		981	2026-27	1,500,000	Cash
#46-Corrections	Security System Upgrades	913	2025-26	2,500,000	NCCF
		913	2026-27	2,500,000	NCCF
#46-Corrections	Infrastructure and Maintenance	914	2025-26	4,000,000	NCCF
		914	2026-27	4,000,000	NCCF
#47-NETC	Translator tower	925	2025-26	150,000	NCCF
		925	2026-27	0	NCCF
#51-University	Norfolk Nursing/Allied Health	959	2025-26	250,000	Gen
		959	2026-27	0	Gen
		959	2027-28	750,000	Gen
		959	2028-29	750,000	Gen
		959	Future	13,500,000	Gen
#65-DAS	Capitol Restoration Cash	901	2025-26	0	Cash
		901	2026-27	1,000,000	Cash
		901	2027-28	1,000,000	Cash
		901	2028-29	1,000,000	Gen
		910	Future	7,000,000	Gen

FY2024-25 DEFICIT ADJUSTMENTS

Table 48 Chronology of FY2024-25 Appropriations – All Funds

FY2024-25	General	Cash	Federal	Rev/Other	Total
Total Per 2023 Session	5,370,345,788	4,041,295,201	4,512,574,332	1,280,892,009	15,205,107,330
2024 Session-Committee Proposed	72,953,702	33,382,760	7,637,487	3,267,465	117,241,414
2024 Session Floor Actions	(10,000,000)	34,000,000	0	2,500,000	26,500,000
2024 Session "A" bills	21,606,638	718,557,732	1,483,577,600	117,540	2,223,859,510
<i>2024 Session Midbiennium Actions</i>	84,560,340	785,940,492	1,491,215,087	5,885,005	2,367,600,924
Total Per 2024 Special Session	5,454,906,128	4,827,235,693	6,003,789,419	1,286,777,014	17,572,708,254
2024 Special Session	(41,461,007)	0	0	360,567	(41,100,440)
2024 Special Session "A" bills	282,860	750,000,000	0	0	750,282,860
<i>2024 Special Session Actions</i>	(41,178,147)	750,000,000	0	360,567	709,182,420
Total Per 2024 Special Session	5,413,727,981	5,577,235,693	6,003,789,419	1,287,137,581	18,281,890,674
Update cash/federal estimates	0	33,181,806	202,165,507	82,384,942	324,555,082
Adjusted Total End of 2024	5,413,727,981	5,610,417,499	6,205,954,926	1,369,522,523	18,606,445,756
2025 Session Deficits	60,956,450	81,868,069	(22,505,016)	0	120,319,503
2025 Session State Claims	2,023,193	0	0	2,706,454	4,729,647
2025 Session "A" bills	0	0	0	0	0
Final Appropriation per 2025 Session	5,476,707,624	5,692,285,568	6,183,449,910	1,372,228,977	18,731,494,906
Change over prior year (with deficits)					
Dollar	122,063,921	1,656,016,992	1,379,679,697	82,193,821	3,246,777,258
Percent	2.3%	41.0%	28.7%	6.4%	21.0%
Change over prior year (without deficits)					
Dollar	64,293,563	1,687,931,046	1,451,284,462	71,221,148	3,281,553,046
Percent	1.2%	43.0%	30.5%	5.5%	21.4%

A total of \$61.0 million of General Fund appropriations is included in the FY2024-25 adjustments in the enacted budget. The largest of these are the increases in CHIP and Medicaid due to the declining FMAP for federal matching funds, increasing state costs. Additionally, funds are included for the Lincoln Regional Center related to added expenses from increased case counts and reliance on contract nurses. Efforts continue to hire nurses as state employees however the job market for nurses is highly competitive. Included in the budget recommendation is \$4.5 million additional General Funds plus \$3 million ARPA funds. The difference of \$1.5 million additional ARPA funds will offset a \$1.5 million reduction in FY26 GF appropriation. Finally, there is a fund shift for the Game and Parks Commission, reducing FY2024-25 General Funds by \$5 million, and increasing cash fund appropriation by the same amount, funded by transfers from the Recreation Road Fund of \$2.5 million in FY2024-25 and \$2.5 million in FY2025-26 to the State Park Cash Revolving Fund.

Table 49 Enacted Budget – FY2024-25 Deficit Items (All Funds)

Agency	Prog	Type	Issue	General	Cash	Federal	PSL
Legislature	123	Oper	Increase authority for lobbyist expenses	0	55,000	0	0
Education	25	Oper	Vacation/Sick payouts	231,066	0	0	196,457
Education	25	Oper	Professional practices cash authority	0	100,000	0	0
Education	158	Aid	TEEOSA Change	(73,006)	0	0	0
Education	158	Aid	Special Education	0	67,558,187	0	0
Education	158	Aid	Adjust TEEOSA for premium tax	(575,679)	0	0	0
Education	158	Aid	Update EFF foundation aid	0	(835,790)	0	0
Education	158	Aid	Special ed earmark correction	(50)	0	0	0
Education	161	Oper	Reduce transfer from Education Improvement Grant Fund to Education Future Fund (from \$5 mil to \$2 mil)	0	0	0	0
Parole Board	358	Oper	PSL and General Fund shortfall	150,000	0	0	220,120
Revenue	108	Aid	Homestead Exemption	2,000,000	0	0	0
DHHS	250	Oper	PSL Increase	0	0	0	500,000
DHHS	344	Aid	CHIP Deficit Request	6,000,000	0	14,300,000	0
DHHS	344	Aid	CHIP Cash Authority	0	3,000,000	0	0
DHHS	347	Aid	Transfer to Child Welfare	(15,000,000)	0	0	0
DHHS	348	Aid	Medicaid Deficit Request	55,094,831	0	(36,805,016)	0
DHHS	348	Aid	Change \$15 million Hospital Assessment Cash Fund appropriation to Medicaid Managed Care Excess Profit Fund for continuous eligibility of children	0	0	0	0
DHHS	354	Aid	Child Welfare Aid Deficit	15,000,000	0	0	0
DHHS	365	Oper	Lincoln Regional Center Deficit	4,500,000	0	0	6,300,000
Game & Parks	549	Oper	Fund shift	(5,000,000)	5,000,000	0	0
Real Estate	77	Oper	Director Retirement Payout	0	67,845	0	58,925
DAS	171	Oper	Transfer \$125,000 from Resource Recycling Fund to General Fund	0	0	0	0
DAS	594	Oper	Transfer \$8.25 million from State Insurance Fund to General Fund	0	0	0	0
DAS	594	Oper	Self-insured liability fund appropriation for medical cannabis expense	0	100,000	0	0
DAS	594	Oper	Transfer \$100,000 from CRF to Self-Insured Liability Fund in FY25	0	0	0	0
DAS	606	Oper	Transfer \$1.8 million from Flexible Spending Fund to General Fund	0	0	0	0
Comm College	152	Aid	Increase appropriation to certification	0	6,822,827	0	0
Retirement	41	Oper	Director Retirement Payout	0	0	0	41,182
Retirement	515	Oper	Reduce appropriation in FY25 for Judges' Retirement due to General Fund transfer to trust fund	(1,370,712)	0	0	0
TOTAL				60,956,450	81,868,069	(22,505,016)	7,316,684

APPROPRIATIONS PROCESS AND DEFINITION OF TERMS

Mainline Appropriations Bills

The following bills are the standard appropriations bills as introduced by the Governor that authorize the bulk of state government expenditures. They are listed here for information only.

LB 260 Provide for deficit appropriations (Speaker Arch, at the request of the Governor)

LB 261 Appropriate funds for state government expenses (Speaker Arch, at the request of the Governor)

LB 262 Appropriations for legislative salaries (Speaker Arch, at the request of the Governor)

LB 263 Appropriate funds, salaries of constitutional officers (Speaker Arch, at the request of the Governor)

LB 264 Provide, change, and eliminate fund transfers (Speaker Arch, at the request of the Governor)

State Biennial Budget

A biennium is the time period for which the same Legislature exists. For example, the 109th Legislature will exist for two years, with the first session held in 2025, the second session in 2026. Although the State Constitution prohibits one Legislature from enacting appropriations that are binding on a future Legislature, the first session of the 109th Legislature can bind the second session of the same 109th Legislature. Therefore the 109th Legislature, meeting in 2025, can enact appropriations for FY2025-26 and FY2026-27 without binding the 110th Legislature. The biennial budget then is the sum of all appropriations made by the Legislature (both the first and second sessions) for these two succeeding fiscal years. These budgets as initially set in the 2025 session, can be revised and amended in subsequent legislative sessions, up until the end of a fiscal year.

The biennial budget can't be found in any single legislative bill. The phrase "the sum of all appropriations" was appropriately used as appropriations are contained in many different bills. What's referred to as the "mainline" budget bills are basically the appropriations to carry out the functions of state government as they exist at the beginning of a legislative session, and are normally contained in several different bills; legislator salaries, constitutional officer salaries, a main budget, and capital construction. New legislation enacted during a legislative session carries a companion appropriation bill if an appropriation is necessary to carry out the new law. This companion bill, referred to as an "A" bill, is a separate bill using the original bill number with the letter "A" following. In this manner, the appropriation to carry out the provisions of this legislation is only enacted if in fact the new legislation is enacted.

Fiscal Year

The time period for which appropriations are made is the states' fiscal year that runs from July 1st through June 30th of the following year. The fiscal year covering the period July 1, 2025 through June 30, 2026 is referred to as FY2025-26, FY25-26, or simply FY26. Within this 12-month period, agencies are limited to only those appropriations made for FY2025-26. The fiscal year covering the period July 1, 2026 through June 30, 2027 is referred to as FY2026-27, FY26-27, or simply FY27.

Fund Types

The State of Nebraska utilizes several different types of funds for appropriating and accounting for revenue sources. This structure is somewhat similar to a bank that has several general categories of accounts such as commercial, individual, and trust accounts while under these general types of accounts are many separate and distinct individual accounts. In the state system, the broad types of funds are listed below:

General Fund This fund accounts for all the receipts not specified by statute to be credited to another fund. There is only a single General Fund. The majority of General Fund revenues come from sales and use taxes, and individual and corporate income taxes. Because appropriations from this fund determine the level of sales and income tax rates, most discussion on "balancing the budget" relates to the General Fund. Also deposited into the General Fund are liquor taxes, approximately half of the cigarette tax, and insurance premium taxes.

Cash Funds These funds are used to account for the revenues and expenditures of dedicated fees and charges. Unlike the single General Fund, there are more than 250 individual cash funds contained in 73 different agencies. In many instances, an agency has multiple cash funds. For example, the Department of Agriculture has over 20 different cash funds. Monies held in these funds generally can only be used for the specific purpose for which the fund was created. Cash funds are used to account for revenues such as University and State College tuition and fees, institution patient revenues, hunting/fishing permits, highway revenues (gas tax and sales tax on motor vehicles), and agricultural commodity check-off fees. In addition, most inspection, regulatory, and license fees and charges, are dedicated to and accounted for through the use of cash funds. The Department of Transportation accounts for about 23% of cash fund revenues/expenditures.

Federal Funds Federal funds account for monies received from the federal government either as grants, contracts, or matching funds. Unlike other fund sources, federal fund appropriations are an estimate and agencies are not limited to the amount shown in the appropriation bills though receipts must meet expenditures. Similar to cash funds, there are numerous individual federal funds contained in the accounting system and they are generally limited to specific uses as authorized by the federal program from which the funds came from. About 75% of the federal funds are expended in the Health and Human Services System, a large portion for programs such as Medicaid, ADC, and other public assistance program. Federal funds in the Dept. of Education account for 6.5% of the total and mostly flow through monies to local K-12 schools for programs such as Title 1, School Lunch, and Special Education.

Revolving Funds These types of funds account for transactions where one agency provides goods or services to another agency. For example, the Dept of Revenue pays DAS-Building Division (SBD) for office rent in a state office building. The expenditure is charged against Revenue's budget (be it General, Cash, or Federal) as rent expenses. DAS-SBD then receives these funds which are credited to a revolving fund from which DAS-SBD pays staff salaries, utilities, custodial costs, repairs, etc. This in essence double-counts an expenditure; once when an agency pays another for goods/services rendered, the second time when the receiving agency then pays for costs incurred in providing the goods or services. Like cash and federal funds, there are numerous individual revolving funds within the state system. The University and State Colleges also use revolving funds but to account for revenues from dormitories, student unions, agricultural experiment stations, and other "enterprise" operations.

Other Funds - In the appropriation figures, this type includes a very small amount of private donations in capital construction, and the Nebraska Capital Construction Fund (NCCF). Because these amounts are historically both relatively small, they are combined with Revolving Funds for purposes of this report.

Operations, State Aid, Construction

In this report, there are instances where appropriations by fund type are also broken down into three categories: operations, state aid, and capital construction. And within the "state aid" category, there are two kinds: state aid to individuals and state aid to local governments.

Agency Operations accounts for the costs of operating state agencies including items such as employee salaries and benefits, data processing, utilities, vehicle and equipment purchases, fuel and oil, etc...

Aid to Individuals includes programs such as Medicaid, Aid to Dependent Children (ADC), child welfare services and student scholarships where state funds are provided for the direct benefit of an individual. This area also includes aid to quasi-government units, which are those local agencies that do not have the authority to levy property taxes. This would include entities such as area agencies on aging, mental health regions and developmental disability regions.

Aid to Local Governments accounts for aid payments to local governments that have the authority to levy a property tax such as cities, counties, K-12 schools, community colleges, natural resource districts (NRD's), and educational services units (ESU's). This category includes programs such as state aid to schools (TEEOSA), special education, homestead exemption reimbursements, and property tax relief through direct aid payments to cities, counties, NRD's, community colleges, and ESU's. State payments to fund part of the K-12 teacher retirement plan are not included under this category as those amounts are credited directly to the teacher retirement fund and are not checks written to school districts nor do those amounts show up as a school revenue or subsequent expenditure.

Capital Construction includes costs for new construction and major repairs and renovation of state-owned facilities. The term "major" is used with respect to repair and renovations as relatively small or on-going projects are routinely done within agencies operating budgets. Highway and road construction and maintenance is not included in this category. This is included under cash fund agency operations.

Agency and Program Structure

Although only agency total figures are shown in this report, the state uses a program structure to which all appropriations are made. Budget programs are set out in the appropriations bills and are intended to follow functional lines within an agency. Overall, there are more than 300 budget programs within 79 state agencies. A lump sum appropriation is made to each program by fund type. Individual line items of expenditure (ie... salaries, data processing, equipment, supplies) are identified in the agency request and subsequently during the expenditure of the appropriated funds, but not for purposes of appropriations.

The only legally valid appropriations are made to budget programs with agency totals being for informational purposes only. Funds can only be shifted from one program to another by action of the Legislature. In some cases, an entire agency is contained in one budget program. This normally occurs when it is a small agency with basically one purpose. A good example is the Board of Barber Examiners. However, there are some examples of very large agencies that are also contained in only one program, for example the Dept. of Veterans' Affairs. In this case, the need for flexibility in terms of reallocating funding among the various institutions dictates a broader budget program. In these instances, more detailed data is available through the use of sub-programs during the request and expenditure process.

Budget Process and Chronology

The budgetary process is a biennial cycle of submissions, reviews, and appropriations. The full cycle takes almost one complete 12-month period. The following steps basically comprise the cycle as it works during the preparation of a biennial budget.

Step 1 - Budget Request Instructions By July 15, statutes require the Department of Administrative Services (DAS) Budget Division to issue instructions and forms for state agencies to use in submitting the budget request for the next two fiscal years.

Step 2 - Agency Budget Requests By September 15, agencies must submit their requests to DAS with a copy to the Legislative Fiscal Office (LFO).

Step 3 - Staff Review From September through December, analysts for the DAS Budget Division and LFO review agency requests and collect and analyze information justifying the request levels. The DAS-Budget analysis is conducted for the use of the Governor in developing his/her recommendations, the LFO analysis is provided for the Appropriations Committee and Legislature.

Step 4 - Governor's Recommendation By statute, the Governor's budget is due by January 15th of each year. In the first year of his/her term, this time is extended until February 15th.

Step 5 - Appropriations Committee Initial Review and Preliminary Budget From the middle of January to mid to late February, the Appropriations Committee reviews agency requests and develops a preliminary budget. This preliminary budget becomes the basis for the agency budget hearings as well as a Preliminary Report required by legislative rules. This report is due 20-30 legislative days after the Governor's budget is submitted during odd numbered years (15-20 legislative days in even numbered years).

Step 6 - Agency Budget Hearings From mid-February to mid-March, approximately 4-5 weeks are used to conduct public hearings on the agency request, the Governor's recommendations and Appropriations Committee preliminary recommendation. During these hearings, agencies, interest groups, and the general public submit requested changes to the Committee preliminary recommendation. Although not done frequently, other standing committees of the Legislature may have hearings on the budgets of those agencies under their subject jurisdiction during this time.

Step 7 - Committee Final Recommendation From mid-March to the mid to late April, another four weeks is used to review all requests subsequent to the hearings and finalize the Appropriations Committee recommendation that will be sent to the full Legislature. By rule, the budget bills must be submitted to the Legislature as a whole by the 70th legislative day in 90 day sessions, and the 40th day in 60 day sessions, otherwise the Governor's bills are considered as introduced. When the Appropriations Committee sends their recommendations to the entire Legislature, the other standing committees again have the opportunity to review and/or hold hearings on the recommendations for the agencies under their jurisdiction.

Step 8 - General File Like all other bills, budget bills are subject to amendment on the floor of the Legislature. The only difference is that for budget bills, all amendments must have 25 votes where a simple majority of those voting can amend other bills. This is the first of three stages a legislative bill must follow on its way to passage.

Step 9 - Select File This is the second and last stage of floor debate and again the budget bills are subject to debate and amendment.

Step 10 - Final Reading The number of votes required for passage of budget bills depends on whether the bill has the emergency clause (ie.. the bill becomes law immediately after signed by the Governor), and whether the appropriation exceeds the Governor's recommendation. Any bill with the emergency clause (including budget bills) requires a 2/3 vote of the 49 members of the Legislature (33 votes). Since the fiscal year starts on July 1, and voting on budget bills normally occurs at the end of May or first part of June, the mainline budget bills will require the emergency clause in order for agencies to have funding available by the start of the new

fiscal year. Some appropriations can go into effect after the fiscal year has begun as the mainline bill provides adequate cash flow until 90 days after the session ends when bills without the emergency clause go into effect. In cases of bills without the emergency clause the number of votes depends on whether the appropriation is in excess of the Governor's recommendation (30 votes) or at or below the Governor's recommendation (simple majority, 25 votes). By legislative rule, all bills which have a General Fund impact (ie.. General Fund "A" bill or General Fund revenue loss) are held on the final stage of consideration until the mainline budget bills have been passed.

Step 11 - Governor Vetoes The Governor has five calendar days (excluding Sunday) to sign bills as enacted, let the bill become law without his/her signature, or return the bill with vetoes. In addition to the authority to veto a bill in total, the Governor also has the authority to line-item veto which means the Governor can strike a number and insert a lower number for any specific item of appropriation.

Step 12 - Veto Overrides By legislative rule, if more than one item in a bill is vetoed, the Appropriations Committee must make a report to the Legislature within one legislative day. The rules further lay out the order for considering override attempts: (1) the Committee may offer to override the entire bill; (2) the Committee may offer to override selected line item vetoes; (3) any member of the Legislature may then offer a motion to override the entire bill; and (4) any member may then offer motions to override selected line item vetoes. In the Committee report, the Appropriations Committee can either recommend or not recommend overrides, or as in some cases, remain silent on the disposition of vetoes. In all cases, veto overrides require 30 votes.

Step 13 - Deficit Appropriations A budget enacted for a fiscal year can be amended or changed up to the last day of that fiscal year. Deficit appropriations are changes made to the originally enacted appropriations. There are several chances to amend a biennial budget once it has been enacted. For example, the FY2025-26 and FY2026-27 biennial budget was enacted in the 2025 Session. Both years can be changed during the 2026 Session, even though at that time, the state will be nine months into FY2025-26. The second year of the biennial budget (FY2026-27) can also be subject to change prospectively during the 2026 Session and again during the 2027 Session as a "deficit" during the fiscal year.